

<p>1 Tuesday, 21 July 2020</p> <p>2 (10.30 am)</p> <p>3 THE CHAIR: Good morning, everyone, and welcome to Day 12 of</p> <p>4 this public hearing. Ms Dobbin?</p> <p>5 MS DOBBIN: Chair, may I call the first witness for today,</p> <p>6 Ms Hudson? She's already been sworn, so she doesn't</p> <p>7 need to be sworn again.</p> <p>8 MS ANNIE HUDSON (continued)</p> <p>9 Examination by MS DOBBIN</p> <p>10 MS DOBBIN: Ms Hudson, can I ask you to give the panel your</p> <p>11 full name.</p> <p>12 A. My name is Annie Hudson.</p> <p>13 Q. Ms Hudson, you have made a number of statements relevant</p> <p>14 to your evidence today. I am just going to go through</p> <p>15 those. The first statement is a statement about the</p> <p>16 Shirley Oaks Home, dated 20 June 2020?</p> <p>17 A. That's right.</p> <p>18 Q. Are you content that the contents of that witness</p> <p>19 statement are true, to the best of your knowledge and</p> <p>20 belief?</p> <p>21 A. They are, yes.</p> <p>22 Q. You also made a statement about the Southvale Home dated</p> <p>23 17 June 2020. Again, are you content that that</p> <p>24 statement is accurate, to the best of your knowledge and</p> <p>25 belief?</p> <p style="text-align: center;">Page 1</p>	<p>1 A. I am, yes.</p> <p>2 Q. You also made a statement, dated 26 June 2020, related</p> <p>3 to the Angell Road Home?</p> <p>4 A. I did, yes.</p> <p>5 Q. Again, are you content that that statement is true, to</p> <p>6 the best of your knowledge and belief?</p> <p>7 A. I am, yes.</p> <p>8 Q. Finally, you made a fourth statement. This one concerns</p> <p>9 fostering and adoption. It is dated 26 June 2020, and</p> <p>10 are you content that that statement is true, to the best</p> <p>11 of your knowledge and belief?</p> <p>12 A. I am, yes.</p> <p>13 Q. Ms Hudson, this part of your evidence is intended to</p> <p>14 draw out in more detail evidence about three particular</p> <p>15 homes: the Shirley Oaks complex; the Southvale</p> <p>16 Assessment Centre; and Angell Road. So I'm going to</p> <p>17 start with Shirley Oaks, and I'm going to finish your</p> <p>18 evidence by dealing also with the issue of fostering and</p> <p>19 adoption. I hope that that gives you some idea of</p> <p>20 the road map today.</p> <p>21 I hope that, in the course of your evidence today,</p> <p>22 we will draw together some of the threads from the</p> <p>23 evidence that we have already heard as well.</p> <p>24 Could I start your evidence by asking you to look at</p> <p>25 a document that you have looked at before. It is a 1988</p> <p style="text-align: center;">Page 2</p>
<p>1 report. This is document LAM028710_001, please.</p> <p>2 Ms Hudson, this is the report that was prepared by</p> <p>3 Mr Morton and Ms Durrant. If we could go, please, to</p> <p>4 page 2 of that document, and if we could highlight the</p> <p>5 fourth paragraph down, please, and enlarge it. In this</p> <p>6 document, Ms Hudson, Mr Morton is reflecting upon the</p> <p>7 children who were in Lambeth homes in 1988, and he</p> <p>8 refers there to children being in the homes because of</p> <p>9 bad practice, lack of resources and poor planning. He</p> <p>10 also refers to the concern that children were being</p> <p>11 admitted to homes with no legal requirements being met,</p> <p>12 and a considerable number of children under the age of 5</p> <p>13 also being put forward to live in residential homes, as</p> <p>14 opposed to foster placements.</p> <p>15 I wonder if we could then go and look, please, at</p> <p>16 a different document. This is LAM014117_010, please.</p> <p>17 Ms Hudson, this is the 1992 inspection, or report, on</p> <p>18 the number of unallocated cases in London boroughs. If</p> <p>19 we could just enlarge, please, paragraph 4.2, please,</p> <p>20 Mr Hyde. These were the local authorities with the</p> <p>21 highest number of unallocated cases, Ms Hudson, and</p> <p>22 I wanted to ask you about this: when we look at Lambeth,</p> <p>23 we see, amongst the local authorities with the highest</p> <p>24 level of unallocated cases, that it appeared to have the</p> <p>25 highest number of looked-after children as well.</p> <p style="text-align: center;">Page 3</p>	<p>1 I wonder if you could begin your evidence, please, by</p> <p>2 explaining some of the factors that explain why that</p> <p>3 number of children were looked after in Lambeth?</p> <p>4 A. That is a very striking figure, because it's a very</p> <p>5 large number, and I think, also, in that same report</p> <p>6 that you have just highlighted, you would see that</p> <p>7 Lambeth had a very high number of children who were on</p> <p>8 the Child Protection Register, as it was known then. So</p> <p>9 this was not just about children looked after, it was</p> <p>10 also about children living with their families in quite</p> <p>11 high-risk situations, so across the board there were</p> <p>12 lots of children who didn't have allocated social</p> <p>13 workers.</p> <p>14 The point about the very high numbers, what that</p> <p>15 doesn't say particularly is about the kind of rate per</p> <p>16 10,000. But just looking at that, and knowing a bit</p> <p>17 about the population in other boroughs, that is a very,</p> <p>18 very high rate.</p> <p>19 I believe in other documents that Robert Morton</p> <p>20 produced for committee reports, he talks about</p> <p>21 children -- very high rates of admissions, emergency</p> <p>22 admissions, to care, so there weren't kind of plans --</p> <p>23 there hadn't been investment in early intervention and</p> <p>24 ways of supporting families so that children didn't need</p> <p>25 to come into care. What one might imagine is there</p> <p style="text-align: center;">Page 4</p>

<p>1 would have been a crisis and the kind of reaction was 2 to -- immediately to take them into care, either through 3 the courts or through voluntary reception into care, as 4 it would have been known at that point in time. 5 So a very kind of reactive rather than a kind of 6 considered approach to admitting children into care. 7 One would also imagine that the fact that there were 8 large numbers of children living with their families, so 9 that's the Child Protection Register children, where 10 there were unallocated cases, that those cases would 11 have drifted and -- so, rather than providing that early 12 support to families to help children remain with their 13 families where it was safe and possible to do so, 14 a crisis would emerge and require some kind of urgent 15 action. 16 So those factors, I think, would have contributed to 17 that very high rate, and it's interesting that there 18 were those very high rates, because earlier in the '80s, 19 there had been a very clear policy in Lambeth that 20 children should be -- should remain with their families 21 as far as possible. So what was happening, certainly by 22 1988 -- I think that report is 1992, the SSI report -- 23 is that the policy that Lambeth had adopted in the early 24 '80s actually had not been realised in practice for 25 a range of factors, some of which I have just mentioned.</p> <p style="text-align: center;">Page 5</p>	<p>1 Q. Yes. Doubtless, we will come back to those. I think 2 you have answered a question I was going to ask you, 3 which was the relationship between the position in 1988, 4 the bad practice leading to children ending up in 5 residential homes, and the numbers of children who were 6 being admitted into care in 1992, and whether that was 7 attributable, in part, to bad practice as well. I think 8 you're saying that it is. 9 A. Yes. I mean, I think -- I mean, when you're looking at 10 the -- you know, the issue around the numbers of 11 children who come into care and the rate of children, 12 there's a whole range of factors in a whole system. So 13 it will be to do with the quality of work with other 14 agencies, because everybody has a role in helping to 15 keep children safe, keep children at home. It will have 16 been to do with the availability of placements. I mean, 17 I think what's also striking from the first report that 18 you just put up from Robert Morton, again, which we 19 talked about before, is the very high numbers of 20 children under 5 who were coming into residential care, 21 and that, in my experience, was not a feature in very 22 many authorities by the '80s. It had been in the '60s 23 and '70s, but by the early '80s, I think -- certainly it 24 was my experience that it was very much seen as 25 something that you -- you know, you came across it very,</p> <p style="text-align: center;">Page 6</p>
<p>1 very rarely that children under 5 would have been placed 2 in residential care, for all the reasons that you will 3 understand. 4 Q. Ms Hudson, I think we will come back to the issue of 5 under 5s in care when we look at some of these homes and 6 we look at the risks that children under 5 were exposed 7 to. So I will leave that issue for the moment. But 8 I also wanted to ask you about the other boroughs that 9 featured and that we have just looked at in the boroughs 10 that had the highest number of unallocated cases. Are 11 those boroughs the kind of boroughs in London that would 12 have experienced the same sort of difficulties as 13 Lambeth in terms of levels of deprivation? 14 A. My caveat needs to be that I wasn't working in London at 15 that period of time. I was working in Manchester and 16 then in Bristol. But knowing those boroughs as I do 17 now, I think -- I mean, and certainly with -- you know, 18 we benchmark ourselves with other similar authorities, 19 so that's about levels of deprivation, and, you know, 20 there will have been some slight shifts, but, by and 21 large, yes, Hackney, Southwark, Islington, Haringey, 22 would be authorities that Lambeth would certainly now, 23 and I think in the past, have been compared to. 24 Hounslow and Greenwich probably seen as less 25 similar. Wandsworth probably similar as well to</p> <p style="text-align: center;">Page 7</p>	<p>1 Lambeth. It's a neighbouring borough. 2 So Greenwich and Hounslow probably the least similar 3 to Lambeth, but Haringey, Hackney, Southwark, Islington, 4 all very much inner London boroughs, so varying levels 5 of deprivation, varying levels of child population, but 6 a lot of similarities. 7 Q. I think that's a point that perhaps can be picked up 8 with the Social Services Inspectorate as well, who might 9 be well placed to make comparisons as well. 10 A. Yes. 11 Q. Some of the evidence that we have already heard speaks 12 to the challenges that Lambeth and other boroughs 13 doubtless faced. I just wanted to go through some of 14 those with you before we look in detail at the homes. 15 But we know in Lambeth there were high levels of 16 deprivation. Is that right? 17 A. Yes, very high levels of deprivation. 18 Q. The national shortage of social workers was also very 19 much felt in Lambeth as well. You have pointed that out 20 I think a number of times in your statement? 21 A. And particularly, you know -- and I kind of remember 22 this, although I wasn't working in London, I think 23 particularly in London for -- you know, partly, London 24 always has -- there are more authorities, employing 25 authorities, so there is a greater level of competition.</p> <p style="text-align: center;">Page 8</p>

1 **So it was a national issue. But I would say it was**
 2 **particularly a big major issue and challenge for London**
 3 **and again the SSI would be able to comment on that.**
 4 Q. There was obviously a degree of political turmoil in
 5 Lambeth as well, perhaps acutely so in the 1980s?
 6 **A. Yes, and I reference that, I think quite extensively, in**
 7 **different statements that I've made to the inquiry, and,**
 8 **as you have heard, particularly -- yes, during the '80s,**
 9 **there was a lot of churn, there was a lot of challenge**
 10 **around issues to do with the budgets and setting**
 11 **budgets, there were changes in political leadership, and**
 12 **that -- some of those issues may also have affected the**
 13 **ability of Lambeth to recruit and retain some of their**
 14 **staff, I would imagine. I mean, I don't have definitive**
 15 **evidence, but I think that would potentially be the**
 16 **case.**
 17 Q. Another issue that you have alluded to was the ongoing
 18 issues that there were about financial controls,
 19 overspend and then the need to correct that overspend as
 20 well, and that being an enduring issue?
 21 **A. Yes, within Social Services, that was clearly a major**
 22 **issue.**
 23 Q. And converse to that, there was obviously a great deal
 24 of energy and resource expended on commissioning reports
 25 as well, both internally and externally.

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1 **swathe of reports from the 1980s around children's**
 2 **services, but also Appleby and Harris, that what didn't**
 3 **happen was that there wasn't the kind of grip on the**
 4 **recommendations and making sure that there was real**
 5 **follow-through in, you know, really a systematic and**
 6 **consistent way and I think that had very, very**
 7 **problematic consequences.**
 8 Q. So the commission of reports became an end in itself
 9 that didn't lead to any effective change --
 10 **A. That's right, yes.**
 11 Q. -- as we are looking at?
 12 **A. That's right, yes.**
 13 Q. I wanted to ask you this, though: when we break down
 14 a number of individual decisions, and I take the
 15 decision to retain Mr Carroll as an example, decisions
 16 like that aren't explicable by any of the difficulties
 17 that Lambeth otherwise faced. Do you agree with that?
 18 **A. Well, certainly in relation to the decision about**
 19 **Carroll, absolutely. I don't see that as having**
 20 **a relationship to the issues and problems that we have**
 21 **just been discussing. Is that what you are meaning?**
 22 Q. Yes.
 23 **A. Yes, it is not -- it cannot be explained through**
 24 **reference to issues like financial problems or**
 25 **unallocated cases, or whatever. No, I don't think it**

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1 **A. Yes, and I think that's striking -- a very striking**
 2 **feature, really, if you look at the 20/30-year period,**
 3 **in terms of children's services, but obviously other**
 4 **reports as well, that kind of period of time is**
 5 **punctuated by a series of reports either done internally**
 6 **or externally commissioned reports, but reports that**
 7 **were commissioned about different aspects of children's**
 8 **services, and including, of course, a range of**
 9 **inspection reports from the SSI.**
 10 Q. Just to pick a date in time, I don't ask you to turn to
 11 this, but if we look at the Appleby Report in 1995, she
 12 referred to the fact that, at the time she was writing
 13 her report, there were 15 other reports being written
 14 about or had been commissioned at the same time as her,
 15 which gives us some idea of the extent of that part of
 16 Lambeth's culture?
 17 **A. I think it does, and I think it also is sort of a test**
 18 **to the -- the kind of -- the energy and resource that**
 19 **would have been put into producing those reports,**
 20 **because, of course, when you commission reports or**
 21 **inquiries, it's one thing for those reports to be**
 22 **produced. The challenge then is about making sure that**
 23 **recommendations coming out of those kinds of inquiries**
 24 **are implemented and stick, and my view is that, looking**
 25 **back over time, you know, particularly that sort of**

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1 **can.**
 2 Q. Some of those decisions -- we will work through them
 3 today, but they are to do with where Lambeth's compass
 4 was set when it came particularly to the value that it
 5 placed on children's lives. Do you agree with that?
 6 **A. I do. I think -- and I've said in various of my**
 7 **statements I think the issues about culture and practice**
 8 **principles are -- you know, were absolutely, you know,**
 9 **the kind of foundation of some of the poor decisions**
 10 **that were clearly made.**
 11 Q. I think we will look at some of those decisions, but
 12 I wonder if I could turn then to your witness statement
 13 on Shirley Oaks and just pick it up, please, at your
 14 paragraph 1.6. You explain in that paragraph,
 15 Ms Hudson, the sheer number of children who have come
 16 forward, don't you, to make allegations about their time
 17 in Shirley Oaks?
 18 **A. Yes. What that paragraph says, and I think this is --**
 19 **you know, it's a very, very shocking figure, because**
 20 **behind this figure lies, you know, the experiences of**
 21 **children, but I say here that we, in the authority --**
 22 **and the council know of at least 529 children who have**
 23 **come forward to make disclosures of sexual abuse, which**
 24 **is a sort of -- if it wasn't the truth, which I know to**
 25 **be the case, it is a sort of unspeakable figure, really,**

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1 that testifies to a regime which was very abusive and
 2 extraordinarily harmful.
 3 Q. You also say in that paragraph that those allegations
 4 relate in total to about 177 adults who either worked
 5 at, or were connected to, Shirley Oaks in some way.
 6 A. I do. And these figures, of course, are relating to
 7 the -- I think it is a period of about 50 years that
 8 Shirley Oaks was open until it shut in 1983. I do. And
 9 I go on to say that what those figures absolutely
 10 indicate and reflect is a systemic failure to protect
 11 children and not to know what was happening to them in
 12 their lives, as we have heard extensively from very many
 13 survivors during the course of this inquiry so far.
 14 Q. If we look at the history of Shirley Oaks, Lambeth
 15 inherited it, so to speak, in 1965. I think it is right
 16 that, even when Lambeth took over responsibility for it,
 17 it was already regarded as a relic of a different era in
 18 childcare, insofar as it was a cottage-style system?
 19 A. Yes, it did. I mean, it was -- I believe it opened --
 20 I think 1904 was when it opened. So, yes, by the time
 21 Lambeth inherited it, it had been built in a very
 22 old-style, old-fashioned, traditional way. So when it
 23 inherited it in the early '60s, yes, I think there was
 24 a recognition then that its -- I think, at that point,
 25 the focus was on the physical environment and how that

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1 emotional consequences. Though I think people were
 2 beginning to understand that that was highly problematic
 3 as well.
 4 Q. Problematic in the sense that its original mission was
 5 to provide a style of care that was akin to a parental
 6 home -- I think that's right --
 7 A. Mmm.
 8 Q. -- insofar as it was set up with house parents living in
 9 a self-contained house with a certain number of
 10 children?
 11 A. Yes. I mean, it was. I mean, they talked about --
 12 survivors have talked about the cottage system. They
 13 all had names of trees, I think. So it was intended,
 14 increasingly, to be more of a kind of homely,
 15 noninstitutional environment. So the cottages were
 16 relatively small, but they were still -- you know, still
 17 run along the lines of a very clear institution, very
 18 clear rules and regulations and, you know, prescribed
 19 routines, and so on and so forth.
 20 Q. Your statement paints a picture of the reality in these
 21 cottages being very different for all of those reasons,
 22 for what any of us would understand a family home to be
 23 or to look like?
 24 A. Yes. I mean, it's clear from the accounts at the time,
 25 but also from accounts of survivors, you know, more

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1 was already, by then, outdated, the sort of cottage
 2 style -- what I think I have described as a total
 3 institution feel, it was like a sort of small village
 4 set away from out of sight, out of mind, not in the
 5 borough, it was in Croydon, as you know, and had its own
 6 primary school and children would go to secondary
 7 schools out of -- but, you know, absolutely a sort of --
 8 a kind of boundaried, fully-boundaried, institution that
 9 was fully shut off from the world and, most importantly,
 10 from the communities and families of the children who
 11 were being -- who were going to live there.
 12 Q. You say in your statement -- well, you point to the fact
 13 that it had this almost complete self-sufficiency,
 14 I mean, right down to, at one point, it having its own
 15 fire engine, but certainly its own school, its own
 16 medical facilities for children, its own leisure
 17 facilities for children as well?
 18 A. It did. I'm not an expert historian on childcare, but
 19 that had been the model in the sort of early part of
 20 the 20th century, but by the '60s, people were
 21 absolutely questioning that -- primarily, I think, in
 22 terms of -- that it was not good for children to be so
 23 isolated from, if you like, kind of, you know, normal
 24 social lives, communities, and from their families,
 25 but -- rather than some of the kind of other social and

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1 latterly, that, you know, they weren't homes. I mean,
 2 I think you have a sense that sometimes -- almost sort
 3 of against the grain, sometimes some of the cottages did
 4 work better than others, and, you know, of course there
 5 were staff who were not well trained and, I suspect, not
 6 well supported. But, yes, the regimes that came to be
 7 in place were very much around -- you know, were very
 8 harsh, quite punitive at times, and clearly, in many
 9 instances, extremely abusive.
 10 You know, I was struck yesterday with one of
 11 the survivors who had been in Shirley Oaks talking about
 12 a parent bringing presents and then that just being
 13 whisked away from him and put in some room, so that
 14 children weren't even allowed to receive presents from
 15 their parents, you know, which -- I mean, I imagine that
 16 would have felt extremely emotionally abusive. And
 17 people -- children being punished for, you know, the
 18 slightest thing -- talking in bed before -- you know,
 19 things that children normally do, chattering away before
 20 they go to sleep, and being -- that being followed up
 21 with a very extreme punishment, and sort of systems of
 22 degradation, really, with children's -- I think, as
 23 somebody again said yesterday, you know, their childhood
 24 has been taken away from them.
 25 Q. I think, again, all of that speaks to the fact that

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1 these house parents wielded enormous power over the
 2 lives of the children who lived in those homes?
 3 **A. Yes, undoubtedly, and that power really being reinforced**
 4 **by the fact that, you know, Shirley Oaks was so closed**
 5 **off from -- you know, I mean, children -- younger**
 6 **children weren't even going to school, which, you know,**
 7 **is the kind of thing that children normally do, and**
 8 **where they have interaction with others, other adults,**
 9 **other children, so they were very -- it was a very**
 10 **closed and tight community that meant that -- yes,**
 11 **I mean, they wouldn't have had access to other people to**
 12 **talk about their worries at all.**
 13 Q. Just in terms of some of the children who lived there,
 14 and going to their ethnic background, you have also
 15 picked up -- this is at paragraph 8.25 of your
 16 statement. We know we start from the position that
 17 children from a BME background were overrepresented in
 18 care in Lambeth anyway, but in 1980, 57 per cent of
 19 the children who lived there were of a BME background,
 20 and children who were there for over two years, those
 21 children who fell within that population overwhelmingly
 22 were from a BME background as well in 1980?
 23 **A. Yes, that's right. That is a very -- (a), it is a very**
 24 **high number by that time, and of course Lambeth's, you**
 25 **know, wider demography had changed quite a bit from the**

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1 **A. Yes, and that was a fairly kind of common pattern.**
 2 **I think he was -- my understanding is, he was jointly**
 3 **appointed with his wife, and so they were both jointly**
 4 **responsible.**
 5 Q. In the course of his employment, he was accused by
 6 a number of children of sexual abuse of them. I wonder
 7 if we could go to the memo that deals with this, please,
 8 Mr Hyde -- LAM030203. Could we enlarge that generally,
 9 please, Mr Hyde. This is a memo from 1974. I think it
 10 is a document that you're familiar with, Ms Hudson, but
 11 this was a memo that was written from the senior
 12 children's homes officer about the allegations that had
 13 been made about Mr Hosegood. There are a number of
 14 things to note about this document. If we look at
 15 paragraph 2, we can see that the number of children who
 16 made allegations against him were eight, and if we could
 17 go to the next paragraph, please, Mr Hyde. The police
 18 obviously thought that there was a sufficient basis to
 19 refer the case to the DPP. If we go to 4, please,
 20 Mr Hyde. Although Mr and Mrs Hosegood had been asked to
 21 leave the house, they were nonetheless being offered
 22 accommodation, and I think that must mean it was on the
 23 same site as Shirley Oaks; is that correct?
 24 **A. I believe so. My understanding is that -- which I think**
 25 **is extremely reprehensible, was that they continued to**

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1 **'60s when Lambeth took over Shirley Oaks. Yes, so**
 2 **disproportionate numbers of children being in care -- of**
 3 **African/Caribbean background being in care and**
 4 **disproportionate numbers being in residential care.**
 5 **But, yes, the point that you're making about how, you**
 6 **know, black children at Shirley Oaks seemed to stay**
 7 **longer than their white counterparts, and that's -- you**
 8 **know, so that sort of worries and concerns about drift**
 9 **and delay and generally for those children being in an**
 10 **environment which, accounts suggest, was, you know,**
 11 **very, very insensitive to their kind of -- their**
 12 **particular needs, and I think probably even then**
 13 **a predominantly white staff group, it would have had --**
 14 **there would have been, you know, an additional layer of**
 15 **oppression and failure.**
 16 Q. That's a theme that we will come back to in the course
 17 of today. I wanted to move on, though, to just look at
 18 some of the issues around child sexual abuse, and go to
 19 section 15 of your statement to deal with a man called
 20 Donald Hosegood. He was one of the people at
 21 Shirley Oaks who, in fact, had something of a formal
 22 role in that he was a house father there who was allowed
 23 to reside with his wife in return for doing a certain
 24 number of hours of work at Shirley Oaks. Is that about
 25 right?

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1 **be on the site. I didn't realise about Wickham Road,**
 2 **but to be on the site during this period of time, ie,**
 3 **alongside the children, which obviously is deeply**
 4 **worrying, but, yes, that is my understanding.**
 5 Q. That memo gives the impression that's a holding position
 6 for two weeks, but I think it's your understanding that,
 7 in fact, that remained the position throughout the
 8 criminal investigation, and indeed up to the trial?
 9 **A. Yes. I'm not 100 per cent sure, without checking**
 10 **what -- if that's what I've said in my statement, I'm**
 11 **sure that's the case -- at what point they did -- can**
 12 **I just check on my --**
 13 Q. We can come back to that, because I'm going to look at
 14 the thread whilst we are on this document. If we look
 15 at paragraph 7, we see the view of the senior children's
 16 home officer, that it was the belief in the directorate
 17 that the majority of the accusations against the house
 18 father are pure fantasy:
 19 "The history of the children is that some are given
 20 to sexual fantasy and the previous relationship between
 21 the house father and these children also suggests an
 22 element of victimisation against him."
 23 I think if we go over the page of this memo, if that
 24 is possible, Mr Hyde, and if we just enlarge it again,
 25 that view was arrived at despite the fact that Lambeth

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1 hadn't actually undertaken any of its own investigations
 2 into these allegations, save that there had been some
 3 discussion with Mr Hosegood. Is that right?
 4 **A. Yes, that was right.**
 5 Q. We can see there that what Lambeth hoped to achieve was
 6 an accelerated decision from the DPP as well. I think,
 7 again, we see from the bottom that Lambeth was also
 8 willing to provide, as it were, a statement on
 9 Mr Hosegood as well for the purposes of the criminal
 10 investigation?
 11 **A. Yes, that's correct.**
 12 Q. I suppose what stands out about that document,
 13 Ms Hudson, is the level of hostility towards the
 14 children who made these allegations. Do you agree with
 15 that?
 16 **A. Yes. I found it extraordinarily shocking that there was**
 17 **this, I mean, complete disbelief, really, about what the**
 18 **children were saying, and it's -- you know, when you**
 19 **read that, it's as if -- it's a sort of defence, almost,**
 20 **of the house father. It is not -- there is no sense of**
 21 **what the children were saying, what the children may**
 22 **have experienced, and, clearly, you know, trying to**
 23 **formulate what they'd said in terms of, you know, that**
 24 **something that was not happening was in their minds and**
 25 **then saying it's all to do with them having something**

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1 in the very close vicinity of Donald Hosegood. In fact,
 2 I think that there was a short period when some of
 3 the children were still in the actual house, which, you
 4 know, was absolutely appalling because -- not just in
 5 terms of their sensitivity, but also in terms of
 6 the potential he might have had to, you know, coerce and
 7 influence what they may say to others. They would have
 8 felt, I imagine, hugely fearful and frightened at that
 9 incredibly difficult time when they'd been
 10 extraordinarily brave in coming forward and making these
 11 disclosures. So I think it is a very shocking
 12 indictment of the practice and the attitudes at that
 13 time, yes.
 14 Q. I think what you're also pointing to in your statement,
 15 and this is at paragraph 15.4, is that any certainty
 16 that Lambeth had about his innocence was undermined by
 17 the report that had been made of him being seen to go
 18 into a toilet with a child, and the circumstances of
 19 that were obviously such to cause enough concern that it
 20 was reported.
 21 **A. That's right. So there had been this earlier incident**
 22 **and report which had been raised with a relatively**
 23 **senior officer, what's called a group management**
 24 **officer, so that would, I think, have been somebody**
 25 **working outside of Shirley Oaks. We have not found any**

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1 **against him. So, I agree, it is -- I mean, I think it**
 2 **is a really shocking indictment of the views of**
 3 **presumably quite a number of people within**
 4 **Social Services, both potentially -- well, clearly**
 5 **working within Shirley Oaks, or sort of senior managers**
 6 **there, but also externally within the wider department.**
 7 **And no sense of giving any voice to children or what**
 8 **support they might need at what must have been an**
 9 **incredibly difficult time for them.**
 10 Q. I was going to move on to that, but I think you go on to
 11 say in your statement that, first of all, the children
 12 weren't offered any support in relation to the fact that
 13 they were reporting sexual abuse, and they weren't given
 14 any support either in terms of the criminal justice
 15 process, and there's nothing to suggest that they were
 16 given any support when that process failed either?
 17 **A. Absolutely, and, you know -- so the sort of -- the**
 18 **failure to initiate a proper disciplinary investigation,**
 19 **which they clearly should have done, rather than just**
 20 **leaving it to the police investigation that we know, the**
 21 **failure to support the children in making their**
 22 **disclosures, helping them to -- you know, in terms of**
 23 **what they had experienced and the follow-up, and, as we**
 24 **know, the fact that they were -- they continued -- not**
 25 **all of them, I think, but most of them continued to live**

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1 evidence of how that was responded to. I suspect it
 2 wasn't. There were various other reports that surfaced
 3 subsequently. But, yes, there had been a previous
 4 concern.
 5 Q. What you say, and this is jumping to your
 6 paragraph 15.78, was that the lack of support afforded
 7 to children contrasted with the support or sympathy,
 8 even, that appeared to be being offered to the Hosegood
 9 family?
 10 **A. Yes. I mean, I -- as I think I've just sort of**
 11 **suggested and indicated, from the very first moment, and**
 12 **partly because there wasn't a proper internal**
 13 **disciplinary investigation and there should have been,**
 14 **they were accepting his version and account of events.**
 15 **There was no sense of, "We need to listen to what the**
 16 **children are saying", bearing in mind that it was**
 17 **a considerable number of children. You know, so**
 18 **I think -- and I think there's also some evidence that,**
 19 **you know, social workers were all sort of moving around**
 20 **and offering support to the Hosegood family at "their**
 21 **difficult time", and in total abject contrast, no**
 22 **support being offered to the children, which was**
 23 **obviously lamentable, and would have added, I am sure,**
 24 **and compounded their distress and fear and worries about**
 25 **what had happened and what would be happening.**

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1 Q. I've mentioned the failed criminal justice process.
 2 That's because, although Mr Hosegood went to trial, the
 3 judge stopped the trial, I think, after four days of
 4 evidence and directed that he be acquitted.
 5 I wanted to just pick up, though, and I think it is
 6 important to say, that, in the course of CHILE and
 7 Middleton, a number of children also came forward to say
 8 that they thought that another child may have been
 9 a victim of sexual abuse by him, and this child may have
 10 been someone who had special educational needs as well.
 11 That concern seemed to have been picked up by children,
 12 but, again, there's no evidence that any adults picked
 13 up on that either?
 14 **A. No. I mean, what -- you may want to come back to this.**
 15 **I think that there is -- you know, there was clearly**
 16 **some evidence from the 1974 event that staff were aware**
 17 **of very worrying, potentially abusive, behaviour of**
 18 **Mr Hosegood, but nothing was done about that. I think**
 19 **it's -- you know, it's difficult to provide any**
 20 **definitive evidence of this, but I think from a number**
 21 **of testimonies that, you know, the council has had and**
 22 **the inquiry has had, there are instances where you feel**
 23 **that -- and the frequency of such instances, where some**
 24 **staff may well have had some kind of concerns, but, for**
 25 **whatever reason -- maybe because they were quite worried**

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1 was the investigation that started up in 1998, that
 2 people came forward, but we know that some at least were
 3 told that Mr Hosegood had died, and it wasn't the case?
 4 **A. No, it wasn't, and my understanding was that that was --**
 5 **that the CHILE team had understood that he had died. My**
 6 **understanding is that that information was passed to**
 7 **them by a police officer who had confused him with**
 8 **another name -- with the name of somebody else who was**
 9 **an alleged perpetrator who had the same initials as him.**
 10 **We have not been able to verify that contemporaneously,**
 11 **but that's our understanding from the evidence during**
 12 **the CHILE inquiry.**
 13 Q. Ms Hudson, I am going to move on, because the failed
 14 trial of Donald Hosegood was in 1975, and in 1975,
 15 a different man, Philip Temple, came to work in Lambeth,
 16 and indeed came to work at Shirley Oaks as well, didn't
 17 he? I'm moving on -- this is dealt with at section 12
 18 of your statement.
 19 Now, he was under suspicion in the local authority
 20 that he worked in in Wandsworth, and we might hear more
 21 about this, but left under a cloud from Wandsworth.
 22 I think in your evidence you suggest that Lambeth
 23 weren't aware of that?
 24 **A. That is my understanding.**
 25 Q. Very shortly after he came to work in Lambeth,

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1 **about raising things further -- did not speak out.**
 2 **But the sort of prevalence of exploitative and**
 3 **abusive behaviour does suggest it would have been very**
 4 **difficult to conceal all of the time. That would be my**
 5 **view.**
 6 Q. I think we will see that when we look through a number
 7 of these individuals. I think we can see that a number
 8 of children have raised the question of how people --
 9 people must have known. This could not have gone
 10 unnoticed. For example, if we take Geoffrey Clarke,
 11 that he was putting children to bed, that he was
 12 spending time with children in their bedrooms, for
 13 example. Is that the sort of thing that you had in
 14 mind?
 15 **A. Absolutely, yes. There are, of course, some instances**
 16 **where we do know that staff -- that something was**
 17 **reported to staff. What we don't know is what staff did**
 18 **with it, because the evidence isn't there. But it does**
 19 **point to quite a number of people being aware of**
 20 **worrying things at certain times.**
 21 Q. I hope, in the course of your evidence, that we will
 22 draw that out when we look at specific instances. But
 23 I just wanted to finish off with Mr Hosegood by saying
 24 that it is also right that during CHILE and Middleton,
 25 which, again, we will come to in due course, but that

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1 allegations were made against him as well by two
 2 children who lived in Rowan House; is that right?
 3 **A. That's right, yes.**
 4 Q. I'm going to deal with this part of your evidence by
 5 reading parts of the social work record to you, that,
 6 again, I think you are familiar with. This isn't the
 7 entirety of the record. This is just extracts that may
 8 help the panel in understanding the context. These are
 9 entries that start in February 1977, and they're
 10 entries, as I understand it, that have been made by
 11 a social worker, and they relate to someone whom we have
 12 referred to as "CP", who is an individual who worked in
 13 Rowan House. I'm going to refer to the children here as
 14 A and B.
 15 **A. Yes.**
 16 Q. The references to "house father" or to "uncle", those
 17 refer to Philip Temple, so that everyone can follow
 18 this. So the social work entry is as follows -- this is
 19 an entry of 21 February 1977:
 20 "Senior discusses with me allegation of sexual
 21 interference with A made by the child re a member of
 22 staff at Rowan House. The police were involved because
 23 of the seriousness of the allegations. Accompanied
 24 social worker and senior social worker from area 6
 25 involved in the case of the other child to Norwood

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<p>1 Police Station. Despite our requests, the questioning 2 had to be at the station, we were told. Deputy 3 officer-in-charge at Rowan, CP, brought the children to 4 the station. A young DC questioned A, who became more 5 and more withdrawn when the suggest was entered upon. 6 I finally requested that CP join us, as she was 7 obviously in the picture and I was not. She asked A to 8 tell us what he had told her as gently as she could. 9 However, when she'd asked him a few times, he twisted 10 around in his chair, hid his face and began to cry. 11 I put my arm around him and at this point the DC almost 12 ran from the room, saying he would not question him 13 further. He was too young. He later said that he had 14 not questioned anyone as young as these two in this type 15 of case before. CP explained to me that A had said he 16 had promised uncle to say nothing about the matter in 17 question and was probably very upset at being required 18 to break this promise, apart from anything else." 19 So, Ms Hudson, just to summarise, allegations had 20 been made in February 1977 against this house father. 21 The allegations have been made by two children. We 22 don't need to say what age they are, but they're young 23 children, and they have been brought to the police 24 station in order to give an account. Is that accurate? 25 A. That is accurate, yes.</p> <p style="text-align: center;">Page 29</p>	<p>1 Q. There's an entry of the next day, so this is 2 22 February 1977: 3 "Recalled to the police station with the children. 4 House father had been interrogated for the second time 5 that afternoon and had threatened suicide but still 6 maintained that the children had fabricated the story. 7 The police felt this was quite plausible and that, as 8 a person's career was at stake, they must question the 9 children further. CP and myself were first. A simply 10 stated and restated that he had told the truth, even 11 when CP emphasised how serious the effects could be for 12 uncle and how much the truth mattered. The DC said, 13 wasn't he simply helping B to tell a lie, and he said 14 no. The DC asked why he had become upset and cried 15 yesterday, and he said he didn't know, because it wasn't 16 nice. B was then questioned with his social worker, CP 17 and Ms W, my senior social worker. B apparently broke 18 down and cried and the DCs then left him to talk to CP 19 and came out saying, 'He's halfway there. We're sure 20 it's a string of lies. He's about to tell the truth'. 21 At this point, we felt the police seemed relieved they 22 could exonerate the house father whom they described as 23 desperate. We felt that the police simply had no 24 technique for interviewing the children, which they 25 admitted themselves."</p> <p style="text-align: center;">Page 30</p>
<p>1 Now, a number of points in that entry really relate 2 to the police. I want to just focus on Lambeth's 3 response to these allegations being made, and we pick 4 that up in an entry of 1 April 1977 where the social 5 worker said: 6 "Visit to Rowan House. Spoke to CP who said she had 7 not been told whether house father would be returned to 8 his post or not and, so far as she knew, he could return 9 at any time. The police have told him they believed him 10 and not the children. CP felt she'd have to leave at 11 once if house father returned. She told me she had 12 applied for another job but would hold on at Rowan, 13 unless house father returned, for the children's sake. 14 One thing to come out of this clearly is the need for 15 supervision for residential workers, not just managerial 16 accountability of the GMO but someone in whom they could 17 confide feelings." 18 Could I ask you to help us with who or what a GMO 19 was? 20 A. A GMO was a group management officer, so they would be 21 somebody outside of the home who would be responsible 22 for the children's homes. That's my understanding about 23 their role. 24 Within the Shirley Oaks' hierarchy, there were house 25 parents and various sort of people in between, and then</p> <p style="text-align: center;">Page 31</p>	<p>1 the most senior person, I think -- well, it depends what 2 point you're talking about -- would be defined as 3 superintendent. The group management officer would be 4 somebody who would be like a headquarters-based person, 5 so would tend to get involved probably in some of these 6 kind of, you know, complicated HR-type situations. 7 Q. What this entry seems to be pointing to is that staff 8 who were working in homes were obviously having to deal 9 with complex and difficult issues and were more or less 10 being left to get on with it on their own? 11 A. Absolutely. I think the CP, who is the deputy house 12 mother [redacted] -- 13 MS DOBBIN: I'm just going to cut across you. Chair, 14 a legal issue has arisen. Chair, I wonder if you could 15 direct that the live feed be cut for a moment or two? 16 THE CHAIR: Thank you, yes, I will make the order. 17 MS DOBBIN: Chair, I'm going to pick up again, if I may, 18 with Ms Hudson. Ms Hudson, can I return then to how 19 this was dealt with at Rowan House. I'm just picking 20 up, first of all, if we look at an entry of 21 14 March 1977, the social worker noted that there had 22 been a phone call from GMO to ask for her views about 23 the house father's reinstatement, because he was to meet 24 the panel on the same matter, and she has noted that 25 it's a delicate one as there is no evidence, but that</p> <p style="text-align: center;">Page 32</p>

1 she didn't feel child A should be in the same house?
 2 **A. Yes.**
 3 Q. If we go on, then, and I think this is probably the
 4 important entry for the purposes of our evidence, she
 5 notes:
 6 "Talked with CP. She still feels very bitter about
 7 how the matter was managed, that she had to confront
 8 Uncle P with Marjorie Moyce ..."
 9 Who I think was the principal social work officer:
 10 "... and Jim Lees present and virtually put in the
 11 position of justifying her refusal to accept him as
 12 house father at Rowan. House father had accused her of
 13 envy with obvious hatred and brought up her own domestic
 14 life, all of which had shocked her deeply. After this,
 15 house father had requested a meeting with all of
 16 the staff, at which they were instructed not to refer to
 17 the sexual allegation at all. That is, they had to
 18 reject him purely in terms of house management. CP had
 19 purposefully said nothing at this meeting, but all of
 20 the staff had expressed strong feelings about his
 21 attitude to the children that was inappropriate. He had
 22 said four-letter words didn't matter. He had recently
 23 been going into black tempers with the whole household,
 24 telling the children that they were no good, that he had
 25 once trusted A but he wasn't even sure of him now. This

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1 these allegations could be dealt with within Lambeth?
 2 **A. No, there was absolutely no formal process. I mean,**
 3 **a formal process should have been instigated right at**
 4 **the outset and, as we have discussed, it wasn't. And**
 5 **one can understand why she might have felt extremely**
 6 **bitter, because he's given control, and, as you have**
 7 **just read out, the person who would have been more**
 8 **senior to him, the GMO, had been left out apparently**
 9 **because he had requested that. So he was controlling**
 10 **the process throughout, in many respects.**
 11 Q. Just to pick up -- I'll not read all of the rest of
 12 the social work record out -- there were other things of
 13 concern that became more important viewed in the light
 14 of the allegations. So staff had found amongst the
 15 possessions of this house father a sketch book of
 16 obscene drawings that one of the children said that he
 17 had done with Temple. There is also reference to him
 18 having told the care worker at the home that he found
 19 a child extremely attractive, and hoped that she --
 20 "she" being the care worker -- would tell him if she
 21 thought there was any homosexual feeling between them.
 22 It says:
 23 "CP took this completely at face value and not as
 24 a confession of feelings he could not control. It was
 25 said in a very matter of fact way."

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1 was before the police were brought in. It goes on:
 2 "The GMO had been left out of these meetings. House
 3 father had requested his absence from the latter and had
 4 repeatedly complained about him and it appeared that
 5 management were saying the whole breakdown is his fault
 6 for not picking up on the signals early."
 7 What that seems to suggest, Ms Hudson, was that this
 8 worker in the home, CP, was left almost entirely on her
 9 own to deal with this man against whom allegations of
 10 sexual abuse had been made. Is that your reading of
 11 this?
 12 **A. Absolutely my understanding, who would have been her --**
 13 **my understanding was that she was the deputy, so he**
 14 **would have been senior to her, and that the senior**
 15 **managers sort of abdicated their responsibilities to**
 16 **work out and agree and decide what should happen to him,**
 17 **in the light of, you know, what had transpired, and**
 18 **instead of which the description here suggests that he**
 19 **was able to come back and sort of reinforce his power**
 20 **and authority, and her views were completely sidelined**
 21 **and her very clear concerns about him returning.**
 22 Q. What seems even more extraordinary about it was that the
 23 staff had to come together, in the language of this
 24 report, to reject him for other reasons; that there
 25 wasn't even any sort of formal process at all by which

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1 Again, Ms Hudson, that seems to point to people who
 2 were completely unequipped to deal with these sorts of
 3 red flags about sexual abuse in children's homes?
 4 **A. It absolutely does. I have only recently seen this**
 5 **description, but I would completely agree with you, two**
 6 **things: (a) that there was some sort of material**
 7 **evidence that was found, which, to be honest, I only**
 8 **very recently became aware of, and, secondly, the**
 9 **conversation that he had had with CP. So there are two**
 10 **things that, separately and together, should have**
 11 **created great concern. My sense is that they sort of**
 12 **disappeared into the ether, as it were, and -- you know,**
 13 **because there hadn't been a proper and robust**
 14 **investigation, that kind of evidence just evaporated, as**
 15 **it were.**
 16 Q. I think the other thing that then evaporated, Ms Hudson,
 17 was the fact that a third child also came forward. In
 18 fact, his sibling came forward and said that a third
 19 child had been abused, and there's really no evidence
 20 that that was responded to or changed the position at
 21 all with the police or with Lambeth.
 22 **A. My understanding is that that further disclosure came**
 23 **within weeks of the previous investigation. I don't**
 24 **think we know whether that was reported to the police.**
 25 **I don't think very unequivocal evidence that indeed it**

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1 **was. I mean, I can share with you what then happened,**
 2 **if that would be helpful?**
 3 Q. I think what we can go on to say, and this, again,
 4 didn't change the position at all, was that the house
 5 father confessed to the abuse, and that didn't change
 6 the picture either?
 7 **A. It absolutely didn't. My understanding is he then left**
 8 **fairly -- within a very short timeframe, and it was just**
 9 **kind of left. I mean, there was no -- I don't**
 10 **believe -- we don't believe there was necessarily**
 11 **a referral on that second disclosure to the police, and**
 12 **there certainly wasn't an investigation. He was allowed**
 13 **to move, in fact, out of Lambeth, as I understand it,**
 14 **and the whole thing just kind of lay there with no**
 15 **support, you know, as -- no proper support to the**
 16 **children.**
 17 Q. I'm just going to pick up -- I'm not going to ask that
 18 this document be brought up. This was a reference to
 19 the Department of Health and Social Security,
 20 dated July 1977. So it refers to the third allegation
 21 being received in March 1977, so in and around the same
 22 time that the records that we have just looked at were
 23 made. It said:
 24 "This information came to light independently, the
 25 boy having left the care of the council. Two senior

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1 Q. You deal with Patrick Grant at section 13 of your
 2 statement, and we see from that that Patrick Grant
 3 joined Lambeth in May 1977, and by 1 August 1977, he
 4 was, in fact, the officer-in-charge of Rowan House; is
 5 that right?
 6 **A. That's correct.**
 7 Q. Within less than a year of taking up his role in
 8 Lambeth, he was charged and faced trial at Kingston
 9 Crown Court for the sexual abuse of a number of
 10 children, and what's perhaps compelling about that is
 11 that those allegations related to children who had been
 12 in his care in a different borough; is that correct?
 13 **A. That is correct.**
 14 Q. We get that from your 13.44. And also children who were
 15 at Rowan House as well; is that correct?
 16 **A. That is correct, yes.**
 17 Q. I wonder if you could just explain, please, Ms Hudson,
 18 what happened in the intervening period as regards
 19 Mr Grant? I think you can pick that up at
 20 paragraph 13.4 of your witness statement?
 21 **A. So he was suspended after he was -- in February 1978,**
 22 **this is, when he was charged with ten counts of assault,**
 23 **indecent assault charges, in relation to seven boys, two**
 24 **of whom had been in care at Lambeth and placed at**
 25 **Rowan House, ie, where he was working.**

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1 managers advised the house father of this further
 2 allegation whereupon he admitted that there was truth in
 3 it. He resigned immediately and returned to Liverpool
 4 the following day."
 5 **A. Yes, that's my understanding.**
 6 MS DOBBIN: Ms Hudson, I am going to ask that we pause.
 7 Chair, is that an appropriate time for a break?
 8 THE CHAIR: Yes, we will return at 11.45 am, thank you.
 9 (11.32 am)
 10 (A short break)
 11 (11.45 am)
 12 MS DOBBIN: Ms Hudson, we left matters in 1977, and --
 13 **A. I can't see you.**
 14 Q. If you wait one second, we will see if we can fix it.
 15 **A. Yes, that's fine.**
 16 Q. Is it working now? Sorry, it is hard to tell, from this
 17 perspective, when things are working again.
 18 I was just saying, Ms Hudson, we left matters in
 19 1977 with Mr Temple leaving Lambeth, and I will leave
 20 others to deal with what happened after 1977. I just
 21 want to stay in Rowan House, because it is right, isn't
 22 it, that the man who came along to replace Temple was
 23 another child abuser, and his replacement was a man
 24 called Patrick Grant; is that right?
 25 **A. That's correct.**

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1 **So he was suspended, but on 26 June, whilst he was**
 2 **awaiting trial -- and there was a trial, which we will**
 3 **come back to -- he returned to work and was temporarily**
 4 **transferred to adult services to undertake**
 5 **administrative duties until the conclusion of the trial.**
 6 **On 2 October the same year, before the trial had**
 7 **happened, so pending charges, he was offered**
 8 **a secondment to undertake training to become a qualified**
 9 **social worker. So that was basically the authority**
 10 **agreeing to pay for his fees and pay him a salary during**
 11 **the course of what I believe to have been a two-year**
 12 **training programme at a higher education institution.**
 13 **Then the trial happened on 6 December, and six days**
 14 **later the trial [sic] directed the jury to acquit him.**
 15 **We don't know why. He then -- my understanding is he**
 16 **went on the social work course for two years, and you**
 17 **may want me to pick up with what happened after that.**
 18 Q. I would ask you to pause there, Ms Hudson, because
 19 a number of things obviously emerge from that. The
 20 first that might be thought extraordinary is that
 21 Lambeth was willing to invest in his future and give him
 22 direct financial support in order to become a qualified
 23 social worker when he was facing trial following
 24 allegations from children in two different local
 25 authority areas?

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<p>1 A. Yes. I mean, I was absolutely, you know -- I mean, 2 I was sort of speechless when I read that, because, in 3 agreeing to second somebody, you are saying you have 4 full trust in them to be a really -- you know, a social 5 worker who will be reliable, work with integrity, you 6 know, would not be abusive, et cetera, et cetera, in 7 a professional role, and I think it was extraordinary 8 and a complete disregard -- and not even minimising, but 9 complete disregard for the seriousness of the charge and 10 disregarding, you know, the needs to have people in 11 those positions who you can absolutely rely on to 12 protect and safeguard children's welfare. I think it 13 was a staggering, staggering decision. 14 Q. I think you say at 13.16 of your statement that the 15 offer was made by the principal officer social work, who 16 you say was Ms Marjorie Moyce -- 17 A. Yes. 18 Q. -- whom we have already seen, because she was the person 19 who attended the meeting about Philip Temple; is that 20 right? 21 A. I believe so. I believe so. Decisions, in my 22 experience -- I wasn't in Lambeth at the time, but in my 23 experience, decisions to second people, which are -- you 24 know, there's quite considerable financial investment 25 for any authority and employer, you know, they are -- it</p> <p style="text-align: center;">Page 41</p>	<p>1 may well have been a competitive process and there would 2 have been -- you know, there would have been a number of 3 decision-making points, and that was clearly made at 4 quite a senior level, yes. 5 Q. I think, if we pick it up at your -- sorry to go back. 6 You have already said this, but at 13.5, you say that on 7 12 December 1978, the judge directed the jury to acquit 8 Grant. We can pick up that thread when DI Morley gives 9 evidence, but I wanted to ask you this: it seems that 10 this is yet another example of a criminal process being 11 completely definitive as regards Lambeth's position to 12 children in its care? 13 A. Yes. I mean, it sort of seems -- and there have been 14 other instances we have discussed this morning -- that 15 when a criminal process was starting off, the authority 16 kind of reneged, in a way, on its own responsibilities 17 as an employer and in terms of its statutory 18 responsibilities to protect children. So it kind of -- 19 the criminal process kind of takes off, and the 20 authority did nothing -- there should have been, you 21 know, a proper disciplinary investigation, and that 22 doesn't seem to have happened. It got suspended whilst 23 the criminal stuff was happening. And then, when he was 24 acquitted, it was just kind of -- again, it just 25 evaporated into nothing, and no further follow-up, which</p> <p style="text-align: center;">Page 42</p>
<p>1 is extraordinary, particularly given this decision that 2 he was going to be seconded, and indeed he went off on 3 training. 4 Q. I think that the position is, after that, far from these 5 allegations in any way impeding his progress, he was 6 promoted when he went to work at the Southvale Home? 7 A. Indeed. When he came back from his training, which 8 I think was in the summer of 1980, he came back as 9 a group leader at Southvale, and he was there for about 10 15 months, is my understanding. 11 Q. Again, just to, as it were, indicate where -- or 12 signpost where matters ended up with him, I think it is 13 right that allegations were made against him during the 14 course of Middleton and CHILE as well, but didn't result 15 in him being charged at that stage; is that correct? 16 A. That is my understanding. Yes, he wasn't -- he was -- 17 it was not until four years ago, I think, when he was 18 convicted. 19 Q. So after all that time, it wasn't, in fact, until 2018 20 that he was charged and convicted of sexual abuse, 21 including of a child who was in Lambeth's care. I think 22 that's at your 13.7? 23 A. Yes, January -- yes, that's right. 24 Q. Ms Hudson, we have looked at examples of people who had 25 formal roles in Shirley Oaks, and those are just</p> <p style="text-align: center;">Page 43</p>	<p>1 examples of people. But we also know that there were 2 other people who had access to children in a completely 3 informal way, as it were, in Shirley Oaks as well, and 4 some of those people posed enormous risks to children 5 too. I wanted to ask you, if I could, about some of 6 them. I was going to deal, first of all, with a man who 7 is known by various names, but I think Mr Hook is 8 probably the one he is most known by. I think you deal 9 with him from section 11.21 onwards. 10 A. Yes, I'm there. 11 Q. It seems as though he was someone who arrived at 12 Shirley Oaks in the 1960s, probably around 1964, and 13 stayed for about a period of ten years, and had this odd 14 role or odd position, in that he was allowed to live in 15 a Shirley Oaks Home free of charge. So I think the 16 arrangement was that he was to help out from time to 17 time with children, but otherwise could live in 18 a children's home. Is that your understanding? 19 A. Yes. I mean, I -- he seemed to have sort of quasi 20 employment, but also -- which gave him free access -- 21 quasi employment as a swimming instructor, but, yes, it 22 was sort of a rather ambiguous role, I would agree. 23 Q. I think if we pick up at your 11.84, in February 1974, 24 he brought a child from another local authority area to 25 stay in a hotel, I think it was somewhere on the south</p> <p style="text-align: center;">Page 44</p>

1 coast, and police were called to the hotel because staff
 2 had concerns about the welfare of the child, and the
 3 police said then, in 1974, that he was someone whom they
 4 had a lot of information about, and were surprised that
 5 he had ever worked with children?
 6 **A. Yes, that's right. This incident, as I understand it,**
 7 **actually related to a child who was in the care of**
 8 **another authority. I think what was complicated with**
 9 **this particular individual is that he worked in**
 10 **Shirley Oaks, but he was also working in another**
 11 **authority, so this is the ambiguous kind of employment**
 12 **status he had with Lambeth and with at least one other**
 13 **borough. I don't know whether he did shift work or**
 14 **casual work. I don't know what the status would have**
 15 **been.**
 16 **This incident that I describe in paragraph 11.84**
 17 **related to a child from another authority. I'm not sure**
 18 **that that information got shared with Lambeth at that**
 19 **time, but it was extremely concerning behaviour about**
 20 **exploitation and abuse of a young child.**
 21 Q. I think it is right, in any event, that in the same year
 22 his employment with Lambeth was actually terminated
 23 because a child made allegations of abuse against him.
 24 I think we get that from your 11.18.
 25 **A. Yes.**

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1 Q. I was going to say exactly that, if I may, Ms Hudson.
 2 I think you say in your statement that Lambeth is now
 3 aware that 65 children have made allegations of sexual
 4 abuse against him. I think that one can tell from
 5 a number of accounts that were given in the course of
 6 different investigations that his name features very
 7 prominently, doesn't it?
 8 **A. Yes, in Lambeth, and of course in other places, yes,**
 9 **absolutely, yes.**
 10 Q. Another person who also had that sort of access to
 11 children we have already touched on, but that was
 12 Geoffrey Clarke, who seems to have become -- this is at
 13 your section 14 -- someone who appears to have inveigled
 14 his way into life at Shirley Oaks in a very significant
 15 way. Now, he was also a Lambeth employee -- I think
 16 that's right? He was a computer programmer and worked
 17 for Lambeth between 1969 and 1991. At the same time,
 18 I think this is at your 14.7, he was a foster carer for
 19 Southwark as well?
 20 **A. That's right. He -- my understanding is, he became**
 21 **a foster carer for Southwark in 1984, but he was**
 22 **volunteering at Shirley Oaks -- I hate to use the**
 23 **phrase, but the phrase they then used was a "social**
 24 **uncle" for children.**
 25 Q. As well as that, he also worked in a children's home,

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1 Q. I think, again, Ms Hudson, this is someone about whom
 2 staff had concerns about his conduct towards one
 3 particular child, you state at 11.23, so conduct that
 4 was indicative as grooming. What you say at 11.24 was:
 5 "After this child made allegations, there is no
 6 evidence that the allegations were ever reported to the
 7 police."
 8 **A. That is correct. There were -- I mean, there were**
 9 **a number of red flag kind of situations that were coming**
 10 **up, including in relation to this individual. He had**
 11 **a great number of aliases which, of itself, you know,**
 12 **should have begged some fairly critical questions.**
 13 **There were reports contemporaneously of potentially**
 14 **abusive behaviour, but they were rather dismissed, they**
 15 **weren't followed up, children were not believed, and the**
 16 **concerns about his -- the opportunities for him to have**
 17 **unimpeded access, unsupervised access to children. So**
 18 **those things together should have given rise to concern.**
 19 Q. In fact, he wasn't convicted until 2001, and I think it
 20 was only then that he received a sentence for ten years'
 21 imprisonment in respect of the sexual abuse of children,
 22 including children who had been in Lambeth's care?
 23 **A. That's right. There are, in fact, very many children**
 24 **that we are aware of who have made disclosures of abuse**
 25 **against him.**

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1 you have mentioned as well. So he was a link worker
 2 from 1987 to 1992?
 3 **A. Yes. That was a children's home not run by Lambeth.**
 4 **That was in another part of the country. So that would**
 5 **have been after he'd left -- stopped working at**
 6 **Shirley Oaks, because Shirley Oaks obviously closed in**
 7 **'83, but he would have still been employed by Lambeth in**
 8 **his computer --**
 9 Q. That's the point: he seems to have found alternative
 10 ways of weaving himself into the lives of children who
 11 were in care: but I think what you say in your evidence
 12 was that he was around Shirley Oaks from about 1973, and
 13 was so trusted that he was even allowed to bring
 14 children abroad alone. That's at your 14.10. He is
 15 someone who went on to be convicted in 1998, and for
 16 child abuse that occurred in 1997 in Kent?
 17 **A. Yes.**
 18 Q. Your 14.3.
 19 **A. Yes.**
 20 Q. What you explain in the course of your witness statement
 21 was that he gave rise at the time to a very particular
 22 concern about a child whom we will call A51. What you
 23 describe in your statement -- this is from
 24 paragraph 14.30 onwards -- is that Clarke essentially
 25 pushed all of the boundaries in terms of his appropriate

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1 relationship with that child. Is that a fair way of
 2 putting it?
 3 **A. I think it absolutely is. He took control of**
 4 **the situation. He managed to override some of the views**
 5 **of some professionals who were concerned about his**
 6 **relationship with this particular child -- certainly the**
 7 **concern of a father, who subsequently at some point made**
 8 **a complaint -- and continued to have contact with this**
 9 **child even though he was told that he shouldn't.**
 10 Q. I think that you say in your statement that was even to
 11 the extent of imperilling this child's relationships
 12 with his family and with his foster family as well. We
 13 can pick that up at 14.37. Whereby the extent of his
 14 interference was such that certainly his foster family
 15 found it difficult to deal with?
 16 **A. Absolutely. He was interfering in this way which**
 17 **absolutely was not in the child's interest and it was**
 18 **very difficult for them to have a relationship and they**
 19 **asked him not to have the contact, but he kind of**
 20 **continued to override not just people's wishes, but what**
 21 **people were saying he shouldn't be doing.**
 22 Q. I think what you're pointing to in your statement was
 23 that a number of professionals were alive to that as
 24 well?
 25 **A. Yes.**

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1 **inappropriate and abusive. I think what's kind of**
 2 **extraordinary is that that's the way it's described in**
 3 **the reference, it was not questioned in any way.**
 4 Q. I think the other alarming or inappropriate aspect of
 5 that was what one of the referees actually said about
 6 Clarke and talked about Clarke teaching, for example,
 7 one child, about control of his penis in a way that just
 8 appears astonishing that a referee would say that?
 9 **A. It's astonishing that a referee would say that,**
 10 **astonishing that it was observed but not questioned, as**
 11 **well as astonishing that it happened. So I think on**
 12 **a number of counts that reference is very, very**
 13 **disturbing.**
 14 Q. We have mentioned that he was convicted once. Clarke
 15 was also to face a trial again, because in 2002 --
 16 I think it is part of Operation Middleton -- he was
 17 charged with a further 13 offences of indecent assault
 18 and possession of indecent images as well. But I think
 19 it is right that he took his own life before he was
 20 tried?
 21 **A. That's correct, yes.**
 22 Q. I'm going to move on to deal with Southvale, if I may,
 23 Ms Hudson, and continue some of the themes we have seen
 24 thus far. If I can ask you to turn up your Southvale
 25 statement so you have it to hand.

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1 Q. That was their view. But we know, and I think we can
 2 pick this up at your 14.46, in 1984, he applied to be
 3 a foster parent in Southwark, and he originally applied
 4 to be a foster parent with one of the house parents or
 5 a childcare worker from Lambeth. Is that correct?
 6 **A. Yes, it is. I don't know any more than what I put in**
 7 **the statement, that he put himself forward to apply with**
 8 **this other person. We don't believe that they were in**
 9 **a particular kind of partnership/romantic relationship,**
 10 **so we don't quite know what the status of that was. It**
 11 **may have been because he knew, at that point,**
 12 **applications for fostering by single men would not**
 13 **probably have been approved. We can only kind of**
 14 **surmise, really.**
 15 Q. I think we know from that fostering application the
 16 extent to which he was part and parcel of life at
 17 Shirley Oaks, because we get from your 14.47 that he
 18 spent almost every weekend at Shirley Oaks, and you
 19 speak of him -- the extent of that, very much being part
 20 and parcel of children's lives in that home?
 21 **A. Yes. I mean, I don't know if you want me to sort of**
 22 **talk further about that. I mean, it's not just that**
 23 **he's part and parcel; he's involved in some very**
 24 **intimate aspects of children's lives that I would**
 25 **have -- you know, I would deem to have been extremely**

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1 **A. Can I just ask you -- just the question in the first**
 2 **hour about the kind of accommodation and Mr and**
 3 **Mrs Hosegood?**
 4 Q. Yes.
 5 **A. Just for the record, really, because I went back and**
 6 **just checked my original statement. What happened was**
 7 **the children stayed for at least one night after the**
 8 **disclosure, at Fir House, with him in that**
 9 **accommodation. Mr and Mrs Hosegood moved to the**
 10 **self-contained flat at Wickham Road about one and a half**
 11 **weeks after that disclosure. Wickham Road is, indeed,**
 12 **on the Shirley Oaks site. My understanding is that's**
 13 **where they remained until they left in October 1975.**
 14 Q. I'm very grateful, Ms Hudson. If we move on to
 15 Southvale. Southvale was an assessment centre. I think
 16 it is right to say it was very much of its time as well,
 17 insofar as it was set up to be a sort of -- initially,
 18 a diagnosis reception centre; is that correct?
 19 **A. Yes. That was, you know, kind of a fairly regular,**
 20 **common feature of many -- much local authority provision**
 21 **during the '70s and into the '80s.**
 22 Q. Physically, was it built in a way that lent itself to
 23 assessment?
 24 **A. I think, you know, contemporaneous sort of information**
 25 **would suggest probably not. When did it open? It**

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1 opened in 1967. So it was designed to be an assessment
 2 centre, but I think during the course of the period of
 3 time that it was open, I think ideas about what children
 4 needed when they'd come into the care system, what good
 5 assessment meant, changed quite a lot. So it may have
 6 met its -- you know, been built for the purpose it was
 7 set up to be, but the purpose -- and, as we know, the
 8 functions of Southvale shifted and changed quite a lot
 9 over the period that it was open.

10 Q. As I understand your evidence, and I think it's probably
 11 in and around paragraph 2.41, its function did change
 12 over time, but it appears that that was a gradual
 13 process, as opposed to a specific decision that it would
 14 then become a general children's home. Is that
 15 accurate?

16 A. That's my sense, too. You know, I think -- as I say,
 17 I think, you know, in '85, for example, you know, there
 18 is a look at what the process of assessment should be
 19 because ideas did shift and change. But, yeah, I think
 20 it evolved rather than there being a definitive moment
 21 when a decision was made to change how it operated.

22 Q. In terms of its original mission, the idea would have
 23 been that children were there for a relatively short
 24 period of assessment before moving on to other homes.
 25 But I think we can see from your statement that there

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1 children, for a range of reasons, but often because they
 2 couldn't secure and identify the right kind of
 3 placement, would end up, you know, drifting and being
 4 there for a very considerable period of time. So having
 5 those two groups of children would probably not have
 6 made for easy and coherent kind of childcare practice.

7 Q. In terms of who lived there as well -- Ms Hudson, I'm
 8 picking this up at your paragraph 3.42 -- if we look at
 9 who was there in 1990 to 1991, it seems that 85 per cent
 10 of children who were at Southvale were of a BME
 11 background.

12 A. Yes.

13 Q. Again, that seems like a surprisingly high number of
 14 children, particularly given that Lambeth's same-race
 15 placement policy had then been in existence for a very
 16 long time. I wondered if you were able to explain why
 17 that might have been the case this late on?

18 A. Indeed. So the same-race placement policy, and
 19 alongside a kind of drive to recruit more foster carers
 20 and particularly as part of that same-race placement
 21 policy to recruit, you know, good numbers of black
 22 carers, black foster carers, and indeed, you know,
 23 Lambeth had been relatively quite successful at some of
 24 that and was known positively nationally.
 25 So to find that, you know, by the early '90s, there

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1 were a number of children who lived there on quite
 2 a long-term basis. In fact, two cases of particular
 3 concern relate to children who were there for a period
 4 of over a year.

5 A. Yes. So in very -- in contrast to Shirley Oaks, where
 6 I think a lot of people had assumed many children would
 7 stay for very many years of their lives -- you know,
 8 a lot of their childhood -- this was -- the point of an
 9 assessment centre was, the point when a child was -- you
 10 know, became looked after, or admitted to care, as they
 11 said then, or indeed if there had been some issues in
 12 a foster placement or another kind of placement, that it
 13 was an opportunity to take stock of a child's needs,
 14 assess them and then work out what kind of longer-term
 15 placement should be secured to meet those needs. So
 16 that was the kind of theory. But, you're right, in
 17 practice, and possibly, because of some of those kind of
 18 wider systemic issues around good quality placements and
 19 particularly foster placements as they became more and
 20 more something that people would seek for children,
 21 particularly younger children, I think what happened at
 22 Southvale -- and it's not probably -- this experience
 23 would not have been unique to Southvale -- that you
 24 would have some children who were coming in for
 25 a relatively short period of time, and then other

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1 is such a huge proportion of children, black children,
 2 in Southvale I think does beg questions. Now, that may
 3 have been to do -- I mean this, is going back -- this
 4 was also a period where -- which we have talked about
 5 earlier today, of, you know, pressures on the social
 6 worker system and unallocated cases, why that wouldn't
 7 necessarily mean that more black children would -- their
 8 care plans would not be developed, but it may have --
 9 you know, that may have operated against them in that
 10 respect.

11 I think Southvale, you know, by this time was being
 12 used for -- and I think it comes through in other
 13 reports -- was a kind of sort of a holding-state place
 14 for children. So if they couldn't find a placement and
 15 if there were lots of children coming into the care
 16 system, which we could see from the Social Services
 17 report, and would there have been disproportionate
 18 numbers of black children coming in with not good care
 19 planning, not good intervention and early help, I think
 20 some of those factors might well have contributed to
 21 high numbers of children coming into care because we
 22 know from research at the time and, you know, looking
 23 back that sometimes people, you know, came out a bit --
 24 it comes out in the Tyra Henry report -- that
 25 practitioners were not always really addressing the

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<p>1 needs of black children well, not understanding the 2 impact of racism on children and families' lives. So 3 all of those factors could well have conspired and 4 contributed to there being disproportionate numbers at 5 Southvale. It is a difficult question to answer very 6 definitively.</p> <p>7 Q. I understand. In terms of who worked in Shirley Oaks, 8 I just wanted to pick up on the issue of people who 9 worked there with convictions. So I'm jumping to 10 a slightly different section of your statement. This is 11 at 4.36.</p> <p>12 These are only examples, Ms Hudson, but I'm picking 13 them out because they stand out. In the case of someone 14 called F39, he was employed by Lambeth in 1990, despite 15 his convictions being known about, and we can say that 16 one of those convictions was for unlawful wounding, and 17 he had received a prison sentence of five years for 18 that?</p> <p>19 A. Yes.</p> <p>20 Q. Again, it just seems astonishing, again, that someone 21 could be employed to look after children in a home and 22 have a conviction quite as serious as that?</p> <p>23 A. I would absolutely concur with that. So a conviction 24 which involved violence -- any conviction which involves 25 violent behaviour is not an absolute prohibition, but it</p> <p style="text-align: center;">Page 57</p>	<p>1 has to be seen as a potential prohibition for having 2 direct, unsupervised contact with children, for obvious 3 reasons. What we know was the appointment was 4 authorised, so the appropriate process happened, 5 inasmuch that it was taken to a high level, to an 6 assistant director level, and then it was authorised. 7 We don't have any -- to my knowledge, I don't think we 8 have any information about what the justification was, 9 but it was, I completely agree, really extraordinary, 10 and, indeed, what followed highlighted the lack of 11 judgment with that decision.</p> <p>12 Q. Just to pick up on that, this individual went on to work 13 at homes for children who had particular needs. He went 14 on to work at Monkton Street, he went to work at 15 Chestnuts, and serious allegations were made against 16 him. Is that right?</p> <p>17 A. That is right. Indeed, I believe his employment at one 18 of those homes was -- we did discuss it in the corporate 19 statement and was a focus of the Evans Report in 2000.</p> <p>20 Q. Just moving on then to deal with another person, this 21 was F14. This is dealt with at your paragraph 4.37. 22 This is an individual who was suspended because 23 allegations were made against him and by a child at 24 Lancaster Avenue, and he, again, was someone who was 25 found not to have disclosed convictions. I wanted to</p> <p style="text-align: center;">Page 58</p>
<p>1 ask you, and if I am going into territory that you don't 2 know about or can't recall, please do say. But it is 3 right that he is someone who was charged with indecency 4 offences and a firearms offence in 2000. If that is not 5 something that you know about, we can return to that?</p> <p>6 A. I'm not 100 per cent sure that I'm aware of that.</p> <p>7 Q. We will leave it at that. But I think it is fair to 8 say, if we look at all of your statement insofar as it 9 deals with people with convictions, we know that there 10 were a number of people who worked at Southvale who had 11 convictions that they hadn't declared, and, as we have 12 already seen, even when convictions came to light, it 13 was certainly no bar to working with children in 14 Lambeth?</p> <p>15 A. That's right.</p> <p>16 Q. Again, just looking at external scrutiny of Southvale as 17 well, I think it is right -- and I'm picking up -- sorry 18 to jump backwards -- your paragraph 2.35. There wasn't 19 any external scrutiny of Southvale after 1971 when the 20 Home Office stopped doing inspections; is that right?</p> <p>21 A. That's my understanding. Yes, the Home Office would 22 have -- and then the SSI, when they could have inspected 23 it, but I don't believe that they ever did inspect this 24 particular home.</p> <p>25 Q. What you also say is that, by the late 1980s, members --</p> <p style="text-align: center;">Page 59</p>	<p>1 so visits by councillors to the home were sporadic, and 2 that, by the end of 1988, no visits were taking place, 3 and I think we get that from your 4.54.</p> <p>4 A. Sorry, which paragraph?</p> <p>5 Q. 4.54.</p> <p>6 A. That is certainly my recollection, yes.</p> <p>7 Q. So it would seem, in terms of external understanding or 8 insight into Southvale, that there was none essentially?</p> <p>9 A. Very, very weak. I mean, the only point that is -- 10 which I'm sure we will come on to, is when there was an 11 inquiry which was instigated in 1989, but there is no 12 external to Lambeth inspection after -- by -- well, 13 either by their own internal unit or by -- we don't 14 believe that they ever inspected Lambeth -- Southvale.</p> <p>15 Q. It's right that there were concerning features about 16 this home, even before we get to issues about child 17 sexual abuse, but concerning features, for example, 18 insofar as it operated its own form of a privilege 19 system, and which you have also described and which the 20 inquiry has heard about. I mean, it wasn't really 21 a privilege system. It's that if children failed to 22 attain a certain number of points in the course of 23 a week, then they weren't allowed to have access to what 24 might be thought to be fairly basic aspects of 25 childhood?</p> <p style="text-align: center;">Page 60</p>

<p>1 A. Yes. Yeah, it was -- I mean, yes. Privilege system, 2 points system. But it was a system of punishment, 3 really, I think is what I would describe the points 4 system as. 5 Q. I was just going to say that certainly the inquiry has 6 also heard the evidence of one of the people that worked 7 there as a team leader, saying that this system was ripe 8 for exploitation of children, for very obvious reasons? 9 A. Yes. I mean, I think there were a number of features 10 that, in a sense -- I mean, setting aside the sexual 11 abuse potential, but, you know, it appeared to have been 12 run in quite authoritarian lines, you know, the 13 relationships within the staff group and between staff 14 and management were very, very poor. I think I use the 15 phrase "toxic". I mean, that's what comes through in 16 the sort of testimonies and, indeed, in the 17 Zephyrine Inquiry. I think the confusion around what it 18 was there to do was a further and additional problem, 19 probably leaving the front-line workers working in 20 Southvale very confused and at a loss as to what they 21 were there to do with the children. Although it was 22 physically much closer to the borough and the 23 communities that children were coming from, it had -- it 24 operated on its own terms, very much. 25 Q. I wanted to ask you about that because that's the</p> <p style="text-align: center;">Page 61</p>	<p>1 impression that your statement gives, that it did 2 operate along lines that seemed quite different from 3 other homes in Lambeth. Again, is that because there 4 just wasn't anyone looking inwardly at this home and the 5 way it was operating? 6 A. I mean, I think assessment centres -- I mean, you know, 7 had a kind of problem in terms of their actual function 8 because, you know, children -- so children were going 9 there, they were uncertain about what was happening to 10 them, especially if they stayed for longer than they 11 were expecting to stay. It was quite a large home 12 compared to some of the other homes -- obviously much 13 smaller than Shirley Oaks, but still relatively large. 14 It was certainly the case that the officer-in-charge 15 seemed to have an extraordinary amount of power -- my 16 experience in other assessment centres is that that was 17 sometimes the case, but not always, and there was 18 a particular individual who I think had a lot of power 19 and you had a sense that, you know, that particular 20 individual had their favourites in terms of the staff. 21 Staff were quite disempowered in certain kinds of 22 respects, and of course the inquiry that was set up was 23 partly to look at allegations about sexism and racism in 24 relation to the children but also in relation to staff. 25 So you have a sense of a kind of -- you know, a very,</p> <p style="text-align: center;">Page 62</p>
<p>1 very problematic environment, not clear function, 2 children would have probably felt, you know, unclear 3 about why they were there, you know, was it going to be 4 their long-term home, which, you know, in many 5 residential homes you would hope that that's what 6 certainly they would see it as their home for the time 7 being. 8 So I think there were a number of factors which 9 meant that it had the ingredients for being -- well, 10 more than dysfunctional; a very harsh and, as we now 11 know, a very sort of exploiting environment. 12 Q. I wonder if we could just pick that up, then, in terms 13 of contemporaneous evidence. Mr Hyde, if we could go to 14 a document at LAM013310. Could I ask that you enlarge 15 it a bit, please, Mr Hyde. 16 Ms Hudson, this is notes of a meeting with a staff 17 member from the home. We know that she had come from 18 another home -- I think that's right -- with other 19 children. She was essentially going outside of the home 20 to complain about the regime at Southvale. What she 21 describes -- I can summarise this. She's alarmed 22 because someone, a trainee, who had been working at the 23 home, had run out crying, and that had made her decide 24 that she needed to talk to someone about what was 25 happening at Southvale. If we just enlarge the last</p> <p style="text-align: center;">Page 63</p>	<p>1 section of it, she had concern about whether or not 2 children from different backgrounds were having their 3 needs met. That was one of the things. But then, when 4 we look at what else she was saying in terms of 5 the general childcare, she was pointing to their being 6 no key workers, no individual work done with children, 7 a punitive environment, excessive control, emotional and 8 physical abuse, inappropriate restraining, children 9 humiliated, intimidated and bullied: 10 "Beverley talked about the children who had moved on 11 from St Saviour's and described how all the spark had 12 gone from them, they seemed not to question and 13 challenge, as if they had no fight left." 14 She goes on again to talk throughout that passage 15 about not being used to having to use restraint to the 16 extent to which it was being used in Southvale, and she 17 gave various examples as well of situations that she 18 found difficult. I'm just picking up at the very end of 19 that paragraph. She said she tried to talk to senior 20 staff about this but has been told, "We do things our 21 way here, and if you don't like it, leave". 22 If we go, please, go to the next section of that 23 document. We see there, again, these are concerns she 24 was raising about racism and sexism, and those are 25 issues that appear largely to be to do with staffing and</p> <p style="text-align: center;">Page 64</p>

<p>1 the way that I think as well -- she's picking up the way 2 that people from different ethnic backgrounds were 3 treated in Southvale who worked there, and women as 4 well. Thank you, Mr Hyde. I think that's the whole of 5 that page. 6 There's also a set of handwritten notes that reflect 7 her views about Southvale at that time as well. I won't 8 take you to them. I'm sure you remember them. But her 9 handwritten note also sets out concerns about children 10 being told that -- were called "animals" by staff who 11 worked there. One of the specific things she pointed to 12 was children's care histories being used against them 13 as well or being brought out in front of other children 14 too. She also referred to some concerns she had about 15 records not being kept of incidents as well. Are those 16 things that you recollect, Ms Hudson? 17 A. I certainly do. I think it is a very powerful 18 statement, in addition to the issues you have talked 19 about, the kind of issues about physical abuse, use of 20 "restraint", very, very kind of inappropriate -- so you 21 get a very depressing but vivid picture of what life was 22 like at Southvale from those accounts. 23 Q. I think it is right, Ms Hudson, that those reports, and 24 a report made by a fellow member of staff at Southvale, 25 were what set the train in motion for the</p> <p style="text-align: center;">Page 65</p>	<p>1 Zephyrine Report; is that correct? 2 A. That's my understanding. 3 Q. We can look at the Zephyrine Report, but do you agree 4 that, when you read it as a whole document, you would 5 have very little inkling that those were the sorts of 6 allegations that had led to it? 7 A. Yes. You know, when you have read that, and the sort of 8 profoundness of the kind of concerns around physical 9 abuse, about sexism, about racism, about the way in 10 which children were being seen and, you know, the very 11 poor relationships, the Zephyrine Report reads in a way 12 that the analysis of what's going on feels very weak. 13 I suppose the most profound kind of absence in there is 14 any sense of what life is like for children living in 15 Southvale. We know that they didn't -- we know -- as 16 far as we know, they didn't speak to children, and that 17 kind of comes through, I think, in a very profound and 18 powerful way, so it's a very kind of managerial report, 19 a lot about sort of structures and systems rather than 20 about experiences of children and the quality of 21 practice, even though, you know, its terms of reference, 22 when you look at them, say they were there to examine 23 and evaluate the quality of practice and whether those 24 allegations could stand up. 25 So there's no triangulation between what led to the</p> <p style="text-align: center;">Page 66</p>
<p>1 setting up of the report, the evidence that they found 2 in terms of what life was like for children, and the 3 kind of conclusions that they come to. 4 Q. We will look at it -- we don't have time to go through 5 the whole report. I'm having to generalise about it. 6 But it contains absolutely no analysis as to why the 7 Zephyrine Report essentially exonerates Southvale of 8 wrongdoing towards children. So the allegations of 9 emotional and physical abuse, for example, there is 10 nothing really even to suggest that they are analysed. 11 It just finds that there isn't evidence to say that that 12 happened? 13 A. Yes. I mean, I think essentially they're kind of 14 dismissed and minimised as being sort of rather minor 15 matters, kind of -- you know. They're not seen as 16 something that was a problem and an issue. So the kind 17 of recommendations that come out of it are all very weak 18 and there's -- you know, there's no real clarity about, 19 yeah, what they think is wrong and what they think 20 needs -- how things need to be put right. 21 Q. We can pick up maybe two parts of the Zephyrine Report, 22 just to highlight -- 23 A. Can I just add one other thing, actually, about the 24 Zephyrine Report? I described it as very managerial. 25 I think what it -- I think, by that, what I mean is that</p> <p style="text-align: center;">Page 67</p>	<p>1 it's all about the staff. That's not unimportant in 2 a report about a children's home, what's happening to 3 the staff. But it's about the staff and management and 4 about keeping control rather than about how you create 5 a kind of good home for children. 6 Q. Mr Hyde, could we look at that document, please? It is 7 LAM029172. That's the front page of it. It was issued 8 in 1990. If we could go to page 17 of it. If we go to 9 the third paragraph, "by and large", just highlighting 10 this, Ms Hudson, because the Zephyrine Report comments 11 that the staff, by and large, didn't see the regime as 12 institutional or repressive, and the Zephyrine Report 13 runs through some of the things that it did find as 14 reported by staff. So children being shouted at, girls 15 not allowed to wear trousers to school, children being 16 withdrawn from a therapeutic group being run outside 17 Southvale for misbehaviour, children having to undress 18 early and change into night attire, fines for 19 absconding, lack of free time when not under 20 observation, lack of free association with other 21 children, silenced during meals, rigid routines over 22 hair washing. I just wanted to ask you, that seems 23 redolent of the language of prison rather than 24 a children's home? 25 A. Yes, absolutely, not about a kind of homely, nurturing</p> <p style="text-align: center;">Page 68</p>

1 kind of environment, which is what one, you know, should
 2 be seeking to establish in a children's home. I mean,
 3 you know, very punitive, nothing about individual needs,
 4 you know, silence during meals. The everyday things
 5 being undertaken in a way that was, you know, very
 6 abusive, very coercive, very punitive.

7 Q. If we go, please, to page 28, Mr Hyde, of that report,
 8 these are the findings and conclusions of it. I think
 9 we can probably just take the first couple -- well, if
 10 you could enlarge it, that would be very helpful. We
 11 see there that the details contained in this report have
 12 already indicated that the enquiry can be fairly said to
 13 have failed to establish allegations of misconduct and
 14 maladministration. Nonetheless, the enquiry panel
 15 remains far from happy about certain practices. But
 16 I think we can see, when we look at the practices that
 17 were being alluded to, they are either managerial or
 18 they're issues that go to recognising the ethnicity of
 19 children and the need for them to have their needs met
 20 in a distinctive way.

21 **A. Yes.**

22 Q. That's pretty much it from the Zephyrine Report. Do you
 23 agree?

24 **A. Yes. I mean, it, you know, does actually make -- the**
 25 **recommendations -- they're all very specific. There's**

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1 real concern, but she didn't report that to Zephyrine
 2 and, in fact, didn't report that to anybody at all.

3 **A. Yes. So in terms of the Zephyrine kind of terms of**
 4 **reference, the specifics you've outlined are absolutely**
 5 **correct, from my understanding, and mean that there**
 6 **should have been an explicit and clear focus and**
 7 **attention on whether there was a potential for sexual**
 8 **abuse, but just thinking generally about making sure**
 9 **that the environment was safe and that children could**
 10 **speak out if things -- you know, bad things were**
 11 **happening to them.**

12 **I think that absence is also noteworthy, in the**
 13 **wider context of other investigations that had been**
 14 **going on in Lambeth in the '80s. So there had been --**
 15 **by this point, there had been the Monkton Street and**
 16 **Ivy House investigations. So Lambeth, as a kind of**
 17 **corporate body, should have been really alert to some of**
 18 **those issues about residential care, children in**
 19 **residential care and their vulnerability to abuse in**
 20 **a residential context. Because it had actually already**
 21 **had reason to kind of do, you know, a number of**
 22 **investigations and there had been a number of enquiries.**
 23 **So I think that bigger context, as well as what was**
 24 **going on nationally at that time -- this is post**
 25 **Cleveland -- should have meant that there was some**

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1 **nothing about the overall culture, the way in which it**
 2 **is operating. I think those two paragraphs you've just**
 3 **highlighted reinforce the point that the focus was very**
 4 **much about the staff and the kind of structure rather**
 5 **than on the practice and the work with children and what**
 6 **life would have been like for children. That seems to**
 7 **have been completely sidelined.**

8 Q. It's really important to also mention that the
 9 Zephyrine Report doesn't say anything about child sexual
 10 abuse and about concerns that we know existed at this
 11 time. I just wanted to ask you about that. First of
 12 all, one of the women who made the report that we saw at
 13 the outset had already found a member of staff called F8
 14 lying on a bed with a child in a way that caused her
 15 concern. That's right, isn't it?

16 **A. That is right, yes.**

17 Q. We know that she reported that to Zephyrine as well.
 18 I can take you to the document that demonstrates that,
 19 but that's something that you might know, Ms Hudson,
 20 within your own memory?

21 **A. Yes. No, I am aware of that.**

22 Q. More than that, the assistant manager at the home had,
 23 in 1989 -- so, again, long before the
 24 Zephyrine Report -- found F8 in a room with a child who
 25 was entirely undressed and, again, in circumstances of

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1 **recognition in the terms of reference and in the ways of**
 2 **working with the panel about making -- how safe was this**
 3 **environment for children, and then on top of that you**
 4 **had the very specific reports that you have just**
 5 **described. So together there should have been some**
 6 **focus, without any question.**

7 MS DOBBIN: Ms Hudson, I am just going to ask you to pause
 8 there.

9 Chair, I wonder if this would be a good time to
 10 break for the adjournment?

11 THE CHAIR: Yes, we will return at 1.40 pm. Thank you.
 12 (12.42 pm)

13 (The short adjournment)
 14 (1.40 pm)

15 MS DOBBIN: Ms Hudson, we left matters in 1990 with the
 16 Zephyrine Report. I just want to go back, then, to
 17 summarise the position with F8, if I may. The position
 18 was, in 1989, there were two issues of real concern
 19 about him, one of which was reported to the
 20 Zephyrine Inquiry; correct?

21 **A. That's correct, yes.**

22 Q. And the other of which was not reported to anyone, and
 23 that was the incident that was observed and seen by the
 24 assistant manager?

25 **A. That's my understanding.**

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<p>1 Q. It seems, if we pick up the series of events, that 2 Operation Bell took place in 1992, and that, in turn, 3 led to misconduct proceedings being brought against F8 4 in 1993. Is that your understanding? 5 A. It's certainly my understanding that in 1993 misconduct 6 investigations were undertaken, yes. 7 Q. I'll leave Operation Bell to other witnesses, but I just 8 wanted to ask you about this: in the course of those 9 misconduct proceedings, the assistant manager was asked 10 why she had never reported to anybody finding F8 with 11 the undressed child in a concerning situation. She said 12 this -- I won't bring you to the document, Ms Hudson, 13 but she said: 14 "I did not bring this item up at the time because 15 LA-F205, who was the officer of that home, favoured F8 16 and was not supportive of my position. I did not feel 17 that I would be listened to and that A71's position 18 would be supported." 19 A. Sorry, yes, that's my understanding. 20 Q. I wanted to ask you what your view was about someone 21 very senior in a home not reporting an incident of such 22 concern on the basis that she wouldn't be listened to in 23 that home? 24 A. Well, I think there are two comments to make. I mean, 25 one is that every practitioner has a responsibility to</p> <p style="text-align: center;">Page 73</p>	<p>1 report abuse and neglect, and that, you know, is a sort 2 of fundamental principle, and, indeed, I think if you go 3 back and look at the 1988 child protection procedures, 4 so some time after -- you know, it was clear that 5 professionals had a responsibility to report abuse and 6 not let it go past anybody. So that was clearly 7 a dereliction of her responsibilities. 8 Secondly, the comment reveals the kind of power, and 9 I suspect at times fear, that people working in that 10 home, as well as children, had of the individual you 11 have just mentioned. 12 Q. If we just stay on what happened at that misconduct 13 hearing, I wanted to ask you about the outcome of it. 14 The two allegations about F8 being found in that 15 situation were the premise of the charges that he faced 16 in the misconduct, and he was found guilty of gross 17 misconduct in respect of both of those allegations, 18 wasn't he? 19 A. He was, yes. 20 Q. But he was given a final written warning? 21 A. He was. 22 Q. And a direction was made that he shouldn't be employed 23 working with children within Lambeth? 24 A. That's correct. 25 Q. Which seems to be a completely ambiguous outcome,</p> <p style="text-align: center;">Page 74</p>
<p>1 because, on the one hand, the panel appear to have 2 recognised and proceeded on the basis that this was 3 serious misconduct relating to the situation that this 4 child was in, but at the same time he wasn't dismissed? 5 A. Absolutely. The seriousness of the charges, which were 6 found proven, to then be given a written warning, was 7 not commensurate with the seriousness of those charges. 8 I think, as well, to then determine that he should move 9 to work in adult services was a gross disregard for the 10 vulnerability of adults as well as children. So 11 I think, on a number of counts, it was a very, very poor 12 decision. 13 Q. I also just wanted, before we leave this subject, to 14 pick up at your paragraph 6.75, if I may. This related 15 to the position in 1991, so this is subsequent to the 16 concerns being raised about F8. But what you say here 17 was that, in 1991, he was allowed to be a respite carer 18 for child A71. He was allowed to take the child to his 19 home address. He was allowed to take the child home for 20 a week on one occasion and during weekends. He was 21 allowed to take the child home for two weeks, which was 22 sanctioned by Social Services, despite concerns having 23 been raised. 24 A. Yes, I mean, you know, very seriously concerning 25 practice because it's another example of, you know,</p> <p style="text-align: center;">Page 75</p>	<p>1 staff having unregulated, unsupervised contact with 2 children outside of a home that would, by the standards 3 of that time, have been -- you know, I think would have 4 been deemed to be very inappropriate. You know, by that 5 time, there would always be concern with children looked 6 after that, when they weren't in the kind of care of 7 a foster carer or in a residential home, there should be 8 really stringent checks on what was happening to them. 9 So I think it is very concerning that that happened in 10 an unfettered way. 11 Q. Concerning that any child would be staying with 12 a residential worker on that basis, but all the more so 13 here, when there are already incidents of real concern? 14 A. Yes. 15 Q. Ms Hudson, I am going to move on, if I can, to another 16 care worker who worked in Southvale in the years leading 17 up to the Zephyrine Report as well, and that was 18 Les Paul. It's right, Ms Hudson, he's now been 19 convicted three times over for the sexual abuse of 20 children, many of whom lived in Southvale and other 21 children's homes. Again, we know from all of 22 the evidence that staff also had concerns about him in 23 the period leading up to the Zephyrine Report as well? 24 A. Yes. 25 Q. That manifests itself in different ways. Some staff had</p> <p style="text-align: center;">Page 76</p>

1 concerns, for example, about camping trips and about
 2 Les Paul sharing a sleeping area with either
 3 a particular child (interference) leader. I'm not going
 4 to take you to each of the statements. If I can deal
 5 with it in this way: there was a team leader who worked
 6 in Southvale in the 1980s, he went back in the mid 1980s
 7 and said there was concern about Les Paul seeing former
 8 residents outside of work. We know, for example, that
 9 a child reported concerns to staff in Southvale because
 10 he was worried about the level of interest that Les Paul
 11 had in another child. Those are only some examples, but
 12 I wonder if you agree with me that what they convey, if
 13 you take them cumulatively, is a picture of real
 14 concern, again, about this man's conduct towards
 15 children in his care at Southvale?
 16 **A. I would agree with that, yes.**
 17 Q. Again, that doesn't find any expression in the
 18 Zephyrine Report. I mean, it is just not referred to at
 19 all, is it?
 20 **A. No. No, there is no -- no references to those types of**
 21 **incidents.**
 22 Q. In particular, one of the things that emerges as well is
 23 Les Paul's favouritism towards certain children as well,
 24 which is, again, another obvious area of concern that
 25 no-one seems to have acted on?

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1 Q. Just to stop you there, if I can, what you say is CHILE
 2 records show that Robin Osmond, Director of
 3 Social Services, discussed the matter with
 4 Arthur John George, the chief executive, following
 5 which it was referred back to another panel.
 6 So, from that we can see, as you say, that there was
 7 some sort of outcome of the misconduct process, that
 8 very senior officers somehow became involved in that.
 9 Have you got any idea as to why senior officers would
 10 get involved in that sort of decision making?
 11 **A. No, that's a kind of pertinent question because that was**
 12 **obviously -- you know, the two most senior people, the**
 13 **chief exec and the director. I presume because of the**
 14 **seriousness of the allegation, but I don't know anything**
 15 **more than that. But you're right, it is striking in**
 16 **itself.**
 17 Q. Whatever the position, the outcome appears entirely
 18 unsatisfactory because, within a relatively short period
 19 of time, it's decided that too much time has passed --
 20 **A. Yes.**
 21 Q. -- and it should be dealt with by way of a written
 22 warning?
 23 **A. Yes, so that's a kind of -- you're right. I mean, it's**
 24 **not an inordinate period of time, and, you know, my**
 25 **experience is that sometimes, unfortunately,**

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1 **A. Yes, I concur with that, yes.**
 2 Q. One of the things that you have pointed to in your
 3 statement, which perhaps wasn't so well known, but you
 4 have found out, is that he faced allegations of racism
 5 in 1984. I think you set this out in your statement at
 6 paragraph 3.52. I want to ask you about that, because
 7 you suggest that senior officers may in some way have
 8 become involved in the decision making around that.
 9 I wondered if you could explain more about it?
 10 **A. So this is paragraph 3.52?**
 11 Q. Yes, it is.
 12 **A. What I understand is that there were multiple**
 13 **allegations about his racist behaviour, in 1984 and then**
 14 **subsequently in 1990. What we do know is that there was**
 15 **a disciplinary hearing in relation to the first period**
 16 **in May, but we don't know what the decision was that was**
 17 **reached. But I think what's quite interesting is that**
 18 **it did go to a disciplinary, so it was obviously deemed**
 19 **to be quite serious.**
 20 **But then there seemed to have been a kind of delay,**
 21 **the reasons for which I don't -- I'm not privy. And so**
 22 **it -- because they were thinking about whether to refer**
 23 **it back. And in fact, in August, they decided that they**
 24 **wouldn't have another hearing and so he was given**
 25 **a written warning.**

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1 **disciplinary investigations do go on longer than they**
 2 **should do. This was a period of about, you know, two or**
 3 **three months, so it's actually a relatively short period**
 4 **of time.**
 5 Q. That goes no further, but, as you say, we know that in
 6 1990 he was to face further allegations of racism again.
 7 I think that's at your paragraph 3.53. And that, after
 8 that, he went on sick leave for a period of time.
 9 **A. Yes. It's my understanding that, after that period of**
 10 **time, when he came back, he went into an administrative**
 11 **role, because when he was, in fact, suspended, when**
 12 **further issues surfaced, he was suspended from that role**
 13 **rather than from his role at Southvale. But I don't**
 14 **know quite why, after the period of sick leave, he went**
 15 **to the administrative role, what kind of conversations**
 16 **took place to lead to that.**
 17 Q. Again, the allegations in September 1990 which were made
 18 by a parent are extreme, in that he was accused of using
 19 words like "nigger" and "Hitler". I think what you say
 20 is, it's not clear whether or not there was actually an
 21 investigation into that.
 22 **A. No. I mean, there were -- I think there were -- there**
 23 **was that investigation, and earlier that year there'd**
 24 **been two other separate allegations from members of**
 25 **staff about racist behaviour and about the**

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1 **inappropriateness of him working in the environment of**
 2 **a children's home.**
 3 Q. What we do know then is that he wasn't finally suspended
 4 and sacked from Lambeth until Operation Bell revealed
 5 him to have been in possession of child pornography.
 6 **A. That's right.**
 7 Q. Again, I'll let others pick up on Operation Bell and the
 8 intersection with Lambeth at that point, but I just want
 9 to, again, come back to this issue about what people
 10 knew about him within Lambeth. It's not just people who
 11 worked in Southvale who knew about Les Paul and were
 12 concerned about the risk he posed to children. I think
 13 we know, and I'm picking up at your 5.49, that one of
 14 the children who we know was abused by Les Paul left
 15 Southvale, he was living in another institution, but you
 16 say that his social worker in Lambeth appeared to have
 17 known that he was also living with Les Paul, I think at
 18 weekends and when he wasn't at the other home?
 19 **A. That's correct. So this was a child who -- it sounds**
 20 **like there was some kind of shared care arrangement**
 21 **between him staying some of the time with his mother and**
 22 **some of the time in a children's home. But it appeared**
 23 **that, in fact, quite often what happened was that this**
 24 **child went to the child's mother rather -- sorry, to**
 25 **stay with Les Paul rather than back to the child's**

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1 So it was apparent to her that this was an issue of real
 2 concern, but, again --
 3 **A. Nothing happened. And, interestingly and importantly,**
 4 **she was expressing concerns about some of the gifts, the**
 5 **very expensive gifts, that he was buying this child, and**
 6 **also about an incident where there was a pellet gun**
 7 **involved, and so she was articulating quite explicitly,**
 8 **I think -- not just saying, "I don't know why my child**
 9 **is going to this man", but saying, "I'm worried about**
 10 **what might be happening", and, you know, so -- you know,**
 11 **certainly some evidence about some, you know,**
 12 **exploitation going on of this child.**
 13 Q. Then, far more overtly or directly, if we pick up at
 14 your paragraph 5.95, this relates to a child, LA-A19,
 15 who, at the time, made a disclosure to his social worker
 16 of abuse by Les Paul?
 17 **A. Yes.**
 18 Q. This is, to be clear, an allegation of sexual abuse made
 19 to the child's external social worker and, again, this
 20 was referred to in the opening. That child told the
 21 social worker that he didn't want the matter reported to
 22 the police, and what Lambeth essentially decided was
 23 that it would respect the child's wishes in that regard,
 24 but would leave him in Southvale for the time being
 25 until somewhere was found for him to go.

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1 **mother. We don't quite know how often that happened,**
 2 **but what we do know is that the social worker and**
 3 **Lambeth knew that that was happening, which is obviously**
 4 **of, you know, concern.**
 5 Q. That doesn't appear to have -- I mean, it didn't cause
 6 any reaction or prompt investigation or concern, it
 7 appears.
 8 **A. No. I mean, you know, I suppose there's a number of**
 9 **factors there. Just in any kind of scenario with**
 10 **a child looked after, it is essential, and it would have**
 11 **been deemed to be essential, very essential, at that**
 12 **time, was that you would need to do a sort of risk**
 13 **assessment, you know, including if children were going**
 14 **to go and stay with friends of somebody from school, or**
 15 **something like that, you had to do -- that would be your**
 16 **kind of corporate parenting responsibility. But also,**
 17 **in the light of other issues and other concerns about**
 18 **him, it's obviously a very great concern that that was**
 19 **allowed to happen without any curiosity, any**
 20 **questioning, about what on earth was going on, you know,**
 21 **what did the child feel, what was -- you know, what --**
 22 **why was this happening?**
 23 Q. I think what you say in paragraph 5.51 was that, in
 24 fact, this child's mother wrote to Lambeth herself
 25 setting out her concerns about the welfare of her child.

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1 **A. That's right. I mean, it's my understanding that -- so**
 2 **he discloses to his social worker, and my understanding,**
 3 **from what the social worker subsequently reported, was**
 4 **that he didn't escalate those**
 5 **concerns/complaints/disclosures to any senior managers,**
 6 **so it stayed with him and nothing was done, which it**
 7 **should have been, clearly.**
 8 Q. When we look at Les Paul as an example, we can look at
 9 the home and what people knew within Southvale and not
 10 reacting to it, but it does go much wider than that,
 11 doesn't it, in terms of external professional people who
 12 ought to have the interests of children to the fore of
 13 any decision making they make about them?
 14 **A. Absolutely. I think what it, you know, reveals in a way**
 15 **is what I think is somewhere described as a profound --**
 16 **a chronic sense of -- lack of professional**
 17 **inquisitiveness. I mean, good social work involves, in**
 18 **a sensitive way, but, you know, asking questions,**
 19 **thinking about why something might be happening, you**
 20 **know, so when you have -- well, particularly when you**
 21 **have a child expressing disclosures of abuse or**
 22 **exploitation, it's not just leaving that there, it's**
 23 **your responsibility to the child to protect, but also to**
 24 **be -- you know, to be curious about what's really been**
 25 **going on and to take the appropriate action.**

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<p>1 Q. Just to, as it were, follow this thread through, we know 2 then, coming back to Operation Bell, that Les Paul was 3 arrested. We know that he was found with images of 4 child abuse in his possession. That's what led to him 5 being sacked. I just wanted to clear up, if I can, 6 a few issues that arise out of that. The first is, in 7 1994, there was then the Harris Report, and the 8 Harris Report refers to the production or the 9 dissemination or sharing of pornography within the 10 Housing Department, and I think it's right that Lambeth 11 didn't investigate, separate to that, any link between 12 Les Paul and people in other directorates who were 13 involved in the production of pornography? 14 A. That's my understanding. There is, as you know, 15 a phrase in the Harris Report which indicates that the 16 report or the issues in the report would be shared with 17 the Director of Social Services for them to take action, 18 but we have -- can't find any evidence of any action 19 having been taken. I mean, that, in itself, is 20 obviously of concern, but I think, given what we know 21 was known at the time about issues around photography 22 and Les Paul and his general kind of conduct and 23 behaviour, there should have been some further 24 interrogation/investigation on the back of Harris, 25 albeit that was 1994.</p> <p style="text-align: center;">Page 85</p>	<p>1 Q. I think, again, just following through on specific child 2 protection issues, the Harris Report also referred to 3 a separate incident whereby another employee was found 4 with correspondence that indicated that pornography may 5 have been being made for him by a woman who was using 6 her child. Again, I think it is right that there was no 7 separate investigation by Lambeth into that part of 8 the Harris Report either? 9 A. Yes, that's my understanding too. 10 Q. Another concern that's been raised about Southvale was 11 the question of whether children from Southvale in 12 particular were being exploited sexually outside the 13 home. Do you have any information or evidence about 14 that particular issue? 15 A. Well, I think we've got -- it depends what you mean by 16 "being exploited outside of the home". We have evidence 17 of people being exploited and abused outside of 18 the physical -- by people working at the home outside of 19 the home, but I don't believe that we have any 20 additional evidence to the evidence that we have 21 submitted relating to that kind of wider exploitation of 22 children. 23 Q. I think that we see, if we look at the CHILE files, 24 which we haven't really gone to as yet, I think it is 25 right to say that, if we look at those files, so those</p> <p style="text-align: center;">Page 86</p>
<p>1 some 200 studies of children or family groups within 2 Lambeth within all of the CHILE files, and if we look at 3 those, I think it's right that there are a number of 4 references to children being exploited outside of care 5 homes or being known to be involved in exploitation out 6 of the homes. I just wanted, just to pick up on that 7 theme, to put two of the summaries to you at this point. 8 I'm just going to look at summary 35 and summary 36. 9 If I look at summary 35, this file relates to 10 a child who was in Lambeth's care in the 1980s. He's 11 referred to as X for the purpose of this summary. There 12 were concerns about the exploitation of X. There were 13 references to his going missing. There was information 14 from West End police that he could be being exploited. 15 There's a later entry in the file which relates to 16 a different child, who had been in care with X. This 17 child gave information that X was on the game and was 18 seen on the "meat rack" at Victoria Station. He would 19 have been well under the age of 16 years at this point 20 in time. He had acquired a number of items without 21 explanation, and, for example -- it's jewellery that's 22 referred to. 23 I think we see in that an example of the sorts of 24 exploitation that children might have been subject to. 25 I think that was particularly in the 1980s in well-known</p> <p style="text-align: center;">Page 87</p>	<p>1 areas in London. 2 A. You know, and I'm sure that that would have been the 3 case. Yes, I'm not disputing it. I just don't have any 4 additional evidence to the evidence that you already 5 have. 6 Q. I think it's just drawing in that the issue of 7 exploitation of children in care, and in care in 8 Lambeth, is one that is documented in other places in 9 the evidence. Again, if I look at entry 36, this entry 10 refers to a young person who was placed in Southvale in 11 the late 1970s. There's allegations about him or 12 records of him having been sexually assaulted by a man 13 in Brixton and a man in Surrey. The summary states: 14 "X is rejected and emotionally deprived. He is an 15 intelligent boy, grossly underfunctioning in the school 16 situation. He is found dodging in and out of traffic. 17 In the '70s, he had different placements, including at 18 Southvale. His GP had extreme concern about his being 19 involved in possible sexual activity. In the late 20 1970s, he was having contact with a known paedophile 21 from whom he could obtain money. Reference was made to 22 another man he was in contact with. He used a variety 23 of names. This man lived in Crystal Palace. This was 24 known to Lambeth. A 1978 record refers to him roaming 25 the streets, knocking on people's doors asking if they</p> <p style="text-align: center;">Page 88</p>

1 could put him up."
 2 Again, we see in that record exploitation it seems
 3 of a different kind, a child being exploited by someone
 4 who was known to be a paedophile?
 5 **A. Yes, and I -- so children who are not being protected in**
 6 **the home in which they were living in would -- you know,**
 7 **their vulnerabilities would have been greatly**
 8 **accentuated, and, you know, residential staff and**
 9 **fieldwork staff not -- you know, again, not being kind**
 10 **of curious and prioritising their safety in all manner**
 11 **of the word. I think it's very clearly described in**
 12 **those two instances.**
 13 Q. Ms Hudson, I am going to go on, then, if I may, to deal
 14 with some of the themes then that we can follow into the
 15 Angell Road Home. So I think I need to ask you to take
 16 up your next witness statement, if you could. I wanted
 17 to start by asking you about the way that children came
 18 to stay in Angell Road. First of all, some children
 19 came to be there, at least during the day, under the
 20 auspices of a form of daycare. I wonder if you could
 21 explain, please, what that actually means in the context
 22 of Angell Road?
 23 **A. This sort of provision, for want of a better phrase, at**
 24 **Angell Road is -- I think it's slightly odd in terms**
 25 **of -- because this was a children's home for --**

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1 **would have provided daycare, quite nearby.**
 2 Q. As I understand your evidence, this meant that
 3 John Carroll was able to have children staying in
 4 Angell Road during the day, but without any sort of
 5 formal process of admission or criteria for admission?
 6 **A. Exactly that. And indeed, there is at least one example**
 7 **I can recall where it sounds like the children -- the**
 8 **family's social worker wasn't really kind of aware and**
 9 **certainly hadn't been involved in the process of**
 10 **the child coming along. So there seemed to have been**
 11 **a very haphazard, you know, bordering on irregular, kind**
 12 **of mechanism by which children came to be there, for**
 13 **what, for how long, and so on. So it is kind of odd.**
 14 **At certain points external managers who were kind of**
 15 **coming in new were sort of saying, "What is this**
 16 **about?", and nobody has a kind of good answer. So it**
 17 **struck me as being slightly odd from the outset.**
 18 Q. I think the other thing that it also raises is just how
 19 those children came to be there, in other words, how
 20 they were identified to be there and whether they were
 21 being identified by Carroll himself to be there, as
 22 opposed to anybody else, and how that could have
 23 happened?
 24 **A. Yes, and I'm afraid I can't give you an answer to that,**
 25 **because I don't know, because there wasn't a clear**

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1 **generally for older children, and we know that there was**
 2 **a day nursery very close by, I think, in -- if not in**
 3 **Angell Road, then in the next street. So there was the**
 4 **kind of more conventional daycare provision. This**
 5 **provision seems to have come about in a rather ad hoc**
 6 **way, and indeed I think a number of different managers**
 7 **who came in at different times to work with people at**
 8 **Angell Road were slightly kind of perplexed themselves**
 9 **as to what its function was, but it certainly -- I can't**
 10 **find the place in my statement where I talk about it.**
 11 **I don't know if you can -- oh, here we are, 2.32, isn't**
 12 **it?**
 13 Q. Yes.
 14 **A. It seemed to provide some kind of day provision, daycare**
 15 **provision, to a very small number of children. As**
 16 **I say, some people kind of wondered why on earth --**
 17 **I think there were about five daycare places for**
 18 **children. So presumably, these could be children, you**
 19 **know, with -- living with their families about whom**
 20 **there may have -- you know, who may have had some kind**
 21 **of issues, may have had some sort of social work**
 22 **involvement, although apparently not necessarily. It**
 23 **sounds like they kind of would come and use some of**
 24 **the resources at Angell Road, but it's kind of slightly**
 25 **odd, given that there was also a day nursery, which**

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1 **process.**
 2 Q. I think we also know that some children who lived at
 3 Highland Road came to stay in the home as well at points
 4 in time?
 5 **A. That's -- yes.**
 6 Q. We also know, and we will go on to look at this a little
 7 bit later, that, for example, a child called A23 who had
 8 been placed in Cornwall with a man who had been
 9 dismissed from his job for gross indecency with children
 10 came to stay in Angell Road in the flat with that man.
 11 **A. Yes.**
 12 Q. So we see, at the outset -- I mean, it is almost like
 13 a fiefdom in terms of Carroll's overall control of this
 14 home and the people who came to stay there outside any
 15 sort of formal mechanism?
 16 **A. That's right. I mean, it has an explicit formal**
 17 **function, but then it seemed to get used in different**
 18 **kinds of ways, quasi sanctioned, but it's not entirely**
 19 **clear by whom and for what.**
 20 Q. One of the things that you have also helpfully provided
 21 evidence on is when Angell Road started to do direct
 22 work with children. I think just picking this up in
 23 your statement -- we will go to some of the documents
 24 about this as well -- it appears, in fact, that it
 25 started in 1984, as opposed to later on. I wonder,

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<p>1 Mr Hyde, could we please bring up LAM030248. Can I ask, 2 Mr Hyde, you to try page 2 of that document. What we 3 can tell from this document, Ms Hudson, is that this is 4 a memo to John Carroll. It's from 1984. It's from 5 a social worker called Helena Allen, whom we have 6 already heard reference to, and it is about the 7 development of direct work. I think we can probably 8 drop down a couple of paragraphs, please, and we can see 9 at paragraph 2 that it was being set out that direct 10 work was a very neglected area in Lambeth, and, as 11 I understand it, Ms Hudson, this was the beginning of 12 direct work being centred in the Angell Road Home? 13 A. Yes. I don't know whether there were other sort of 14 locations for direct work. This clearly looked like -- 15 looks and sounds like it was particularly for people 16 working in area 3. So it may not necessarily have been 17 the only place in Lambeth where there was direct work, 18 but it was for people working in area 3 because 19 Angell Road, as I understand it, was linked to the 20 fieldwork teams at area 3. 21 Q. If we could just go forward, please, to page 4 of this 22 document. Could you try the next page, please, Mr Hyde. 23 Thank you. The internal pagination is slightly off. 24 But I think we can see here, and if we can just enlarge 25 the first paragraph, I think we can see from that that</p> <p style="text-align: center;">Page 93</p>	<p>1 it was linked to fieldworkers in area 3 having 2 a facility to base their direct work using a variety of 3 techniques. I think Gestalt is a reference to a form of 4 therapy like psychotherapy? 5 A. Yes, it is, which was probably quite popular at that 6 time. 7 Q. I think if we look at the next paragraph down, please, 8 Mr Hyde, we can see that the location of this was going 9 to be the flat at Angell Road. If we go further on in 10 this document, and I think it may be your page 9, 11 Mr Hyde -- can I try your page 8, please? Yes. Again, 12 if we could just enlarge this, this was the sort of 13 equipment that was being suggested was going to be 14 needed for this direct work. 15 So we see things like Polaroid cameras. I think 16 that must be reference to an audiotape recorder at 17 number 2. Then items of play. If we could go over the 18 page, please, Mr Hyde, and if we could enlarge the last 19 section, please, we also see reference to feeding 20 bottles and baby equipment. Thank you, Mr Hyde. If we 21 could take that down. 22 Can you help us as to why feeding bottles and baby 23 equipment would have been wanted for this sort of 24 facility and whether that's of concern? 25 A. Well, I mean, given what I know subsequently, I can see</p> <p style="text-align: center;">Page 94</p>
<p>1 why you would be asking that question. It could have 2 been, if there was direct work going on, if it was -- my 3 understanding was that the direct work was going to be 4 with children. If it was also going to involve direct 5 work with children and families, when maybe, you know, 6 a parent might bring a small baby, but that seems a bit 7 odd, I agree. I don't have an explanation for that. 8 Q. The obvious concern is that it was envisaged that some 9 sort of regression therapy might have been envisaged as 10 well? 11 A. Well, that's what we now understand, you know, may have 12 happened, and that is bizarre and of concern, but 13 I don't have any more explanation than that, really. 14 Q. Just following through on this, we have already heard 15 evidence about this, but we know that direct work did 16 continue at Angell Road, and that it was left in the 17 hands of people who worked in that home who were not 18 qualified social workers and who don't appear to have 19 had any particular training. Is that your 20 understanding? 21 A. That is my understanding, and I think further endorsed 22 by one of your previous witnesses who talked about 23 somebody from the local child minders and Mental Health 24 Service who didn't want to provide supervision because 25 they were concerned about children having kind of</p> <p style="text-align: center;">Page 95</p>	<p>1 "therapy", when they might not be ready for it, and, you 2 know, there was certainly, in that time period, 3 a concern to make sure that, you know, good direct work 4 was undertaken with children -- that might be life story 5 work for children in care so they understand why they're 6 in care, it could be around, you know, difficult 7 experiences that they'd had, and so on. But I think it 8 was also really clear that if you were going to be 9 undertaking direct work on very difficult issues, 10 including about abuse, different kinds of abuse, that 11 needed to be undertaken by really well-trained and 12 well-supervised people. 13 What's really -- what was very deeply worrying, 14 I think, when one looks at what happened at Angell Road, 15 is that there was kind of carte blanche given to 16 Michael Carroll to do this work without any of the kind 17 of checks and balances and oversight and making sure 18 that people (inaudible), that the right children were 19 having it and the right kind of work, et cetera, 20 et cetera. But that's not what happened at all. 21 Q. I think we will pick up on an example of that. That was 22 1984. 1986, we know, was the year that the decision was 23 made to retain Carroll in his employment as a house 24 father. I wanted to check your understanding in terms 25 of who knew that and who was aware of the facts. We</p> <p style="text-align: center;">Page 96</p>

<p>1 know that the full facts were known to David Pope about 2 that. We know that Robin Osmond knew about the 3 background and the offending as well. I think it is 4 right that Councillor Dunipace has given evidence that 5 she was aware of the conviction too. We know that 6 Don Thomas, the senior children's home officer, was 7 aware of it. We also know that the senior personnel 8 officer, Mr Wynford Jones, he was a person who sat on 9 the panel as well, was also aware of it. I suppose the 10 question that is demanded to be answered is how quite so 11 many people could have countenanced a convicted child 12 abuser staying on to run a children's home, still less 13 a children's home where this sort of direct work was 14 going on.</p> <p>15 A. I don't think I can give you an adequate answer for that 16 because I don't think there is an adequate answer. 17 Obviously I've heard the evidence to date, and it is 18 clear that -- you know, yes, very senior people were 19 involved in making that decision, so I don't think that 20 there is any adequate explanation for that. I think 21 what -- and this is not to rationalise, but just to sort 22 of put it in -- or even put it into context, but it 23 would seem that Carroll, and I think he had this very 24 persuasive personality and that he managed to manipulate 25 the process so that his account was the one that was</p> <p style="text-align: center;">Page 97</p>	<p>1 accepted and there wasn't further enquiry and further 2 interrogation, but that doesn't begin to justify the 3 decision. And I suspect as well that erroneously, 4 clearly, he was seen as running a kind of -- well, 5 indeed, people, you know, I've seen people comment on 6 this, that he was a kind of, "good manager". He was 7 running projects and, you know, had a certain kind of 8 authority in Lambeth by then around residential 9 childcare and, you know, given the problems that there'd 10 been in residential homes, I guess that just wasn't 11 questioned in any kind of way and certainly wasn't 12 properly scrutinised.</p> <p>13 Q. Ms Hudson, what I wanted to do was then just look at, 14 perhaps in more granular detail, some of the things that 15 flowed from that. I'm looking at events in particular 16 that happened in 1988. I don't know if you have 17 a summary that might help you navigate that.</p> <p>18 A. Yes, I do. This is the summary that -- the chronology. 19 My apologies, I have got it.</p> <p>20 Q. I can start anyway. I know that these are events that 21 you are very familiar with?</p> <p>22 A. Yes.</p> <p>23 Q. Your statement goes into them in a great deal of detail. 24 I just wanted to try to deal with them in a shorter way, 25 perhaps. We know that on 22 April 1988, the supervisor</p> <p style="text-align: center;">Page 98</p>
<p>1 of one of the staff at Angell Road wrote a letter to 2 John Carroll and in that letter he set out a number of 3 concerns about two children in particular. We called 4 them child Z and child X for the purpose of this 5 chronology. But the concern with child X was that this 6 particular care worker, F4, was spending such a lot of 7 time with that child and it was becoming very 8 problematic, and the other concern with child X was that 9 this care worker was buying presents for this child. 10 The letter referred to the amount of time he spent with 11 him when he was off duty, on leave or off sick. The 12 letter goes on to say:</p> <p>13 "He will be there for X night and day. This causes 14 a lot of problems with the relationship with child Z and 15 other children feeling left out."</p> <p>16 This individual, who was the supervisor for F4, 17 I think it is right, also goes on to say that F4 18 continued to see a number of children after they had 19 left Angell Road as well and referred to F4 undermining 20 staff at their placements and one of those placements 21 also broke down because of F4's involvement. Again, 22 that's, in a way, similar to what we saw with 23 Geoffrey Clarke: someone, after the event, actively 24 undermining the stability in children's lives. So 25 that's the starting point. We have that letter.</p> <p style="text-align: center;">Page 99</p>	<p>1 Then in November 1988, another child came forward, 2 and we have just called her C for the purposes of this 3 note. She made a disclosure about the other child, 4 child X, and F4, and we can see, just picking up on the 5 themes that we have already touched on, that she 6 disclosed this in the course of a therapeutic interview 7 with one of the care workers who worked at Angell Road, 8 who wasn't, as I understand it, qualified to do those 9 sorts of interviews with children. Just picking up what 10 the file entry that's been summarised said:</p> <p>11 "The majority of staff at Angell Road have done the 12 basic training course in direct work with children and 13 have all practised with individual children. The 14 purpose of the work is to develop techniques to enable 15 children through play to ventilate feelings of grief, 16 loss and anger, like story work, personal safety work. 17 The work room is furnished with necessary equipment and 18 materials to facilitate the work."</p> <p>19 Again, it just seems, as you have already said, that 20 the majority of staff, whether they were qualified 21 social workers or not, were doing this sort of work with 22 children.</p> <p>23 We then have another disclosure on 11 November 1988. 24 So child Y, who was under the age of 5, disclosed 25 information about child X and the situation that she</p> <p style="text-align: center;">Page 100</p>

<p>1 found herself in with him. I'm not going to read out 2 the detail of that, but I think it suffices to say that 3 that was a disclosure of real concern and ought to have 4 been a cause of real alarm. Do you agree with that? 5 A. Absolutely, yes. 6 Q. Again, we understand that that was a disclosure that 7 came out in a therapeutic interview at Angell Road with 8 that child, and I think there's even reference to the 9 use of anatomical dolls. If we just pause there, 10 child Y was one of those children who was at Angell Road 11 on an informal basis. Is that right? 12 A. Yes, that's right. 13 Q. She wasn't in care. It doesn't even seem that they had 14 a social worker at that time? 15 A. No, I think -- you may come back to this because there 16 are issues about what was then said to that child's 17 parent, and there was certainly -- I think we are told 18 that there was a social worker but not available, or 19 something. But, yes, it's all -- it's not clear who the 20 social worker was or, indeed, if there was one, yes. 21 Q. Even taking that alone, just the idea of a child in that 22 setting, having that sort of interview with someone, is 23 alarming, without more. We then see, if we follow 24 through this chronology, that on 16 November, F4 was 25 suspended but suspected of being in contact with</p> <p style="text-align: center;">Page 101</p>	<p>1 child X. Child Y was found in a cupboard with a much 2 older child, which I will come back to. We know, on 3 18 November, Carroll went to see child Z alone in her 4 bedroom about F4, where she confirmed or made 5 a disclosure about what was happening to her. F4, we 6 see from the next entry, on 23 November, had gone to 7 another children's home to ask a child to give 8 a statement for him. On 25 November, again, Carroll 9 goes to see a child -- this is X -- alone, putting Y's 10 disclosure to him and this child also makes a disclosure 11 about F4 and child Z. Again, I'm going to drop down 12 a couple of entries. 13 On 30 November 1988, Carroll speaks to child D, so 14 this was a further child, who said she saw F4 and 15 child Z kissing and she'd seen him go into her bedroom. 16 It is not until 1 December 1988 that Carroll saw child Z 17 with his social worker about child Y's account. I think 18 you say that, perhaps unsurprisingly, child X doesn't 19 reveal or say anything about what child Y said. 20 If we go forward quite a bit in time to 21 13 January 1989, John Carroll was supposed to see Y's 22 mother about the disclosure, but he didn't. He was off 23 sick. He sent someone else from Angell Road to see the 24 child's mother. When that worker arrived, she didn't 25 actually have the detail of what might have happened to</p> <p style="text-align: center;">Page 102</p>
<p>1 Y. I will come to what the social worker says about 2 that. But if we look at a CHILE record about that, 3 Carroll said that the police had been contacted 4 initially about all of this, but decided not to proceed 5 with it, and Josie Durrant was dealing with it. If we 6 can flag that up for the moment and then come back to 7 it. 8 On 20 January 1989, there are notes made by a social 9 worker who had been appointed to Y's family. It appears 10 that this was after the event. He recorded his anger 11 when he realised that Y's mother hadn't been told or 12 hadn't been given the full extent of her child's 13 disclosure. I think it then goes on to say he 14 telephoned Carroll and recorded that Carroll gave him 15 conflicting information about what he had conveyed. 16 First, Carroll said he had told her everything and 17 didn't understand why she would give the impression that 18 she didn't. 30 minutes later, Carroll rang back to say 19 he did not mention anything about adults being involved 20 when he spoke to the mother. So, in other words, he was 21 giving conflicting information. The social worker said, 22 "I asked him what exactly was going on and had 23 procedures been followed. He could not tell me why it 24 seemed that, in the two months since the disclosure, 25 nothing had been done". And a further meeting was</p> <p style="text-align: center;">Page 103</p>	<p>1 arranged. So we have already seen that. 2 Then, on 31 January, it appears that the police said 3 they couldn't have been told anything about Y's 4 disclosure because they would have spoken to her 5 parents. Again, if we go forward in time to 6 8 February 1989, there's a planning meeting about 7 child Y. So this is three months down the line. People 8 who were attending were the area manager, a social 9 worker, a team leader, Carroll, another Angell Road 10 employee, a hospital registrar and three representatives 11 from the MPS. It was decided then that there was no 12 forensic evidence, and, given the time that had elapsed 13 since the disclosure, in view of Y's age, no further 14 investigative work would be done. 15 There was an offer of some assessment for 16 therapeutic work. It wasn't proposed that there would 17 be any child protection conference. A police 18 representative said that F4 would not be prosecuted, as 19 there wasn't enough evidence, and it was too late for 20 them to examine or interview child Y. The hospital 21 registrar said that, since there was no expectation of 22 a disclosure, they were happy to offer an appointment to 23 the family, and a decision was made to close the case. 24 I will come back to all of this, Ms Hudson, but on 25 17 April 1989, that's when the key worker for the child</p> <p style="text-align: center;">Page 104</p>

<p>1 who was found in a cupboard with child Y contacted the 2 area officer to report it. Certainly obviously a huge 3 amount of time has gone past without that even being 4 reported. 5 Again, if we move on in time, F4 had misconduct 6 proceedings, which I will ask you a bit more about. 7 22 May 1989, two children were overheard talking by 8 a parent, and they were -- again, the nature of that 9 conversation was such as to suggest that there might 10 have been harmful sexual behaviour in issue. 11 There were a number of concerns noted in the CHILE 12 records, which are also summarised here, about child Y. 13 I think that those are probably quite obvious, but the 14 concerns that have been noted are the fact that it took 15 so long to have any planning meeting, the fact that the 16 area office wasn't informed about the disclosure until 17 a month afterwards, the fact that the child's parents 18 weren't provided with full details of the report until 19 almost three months after the incident. There was no 20 disclosure work or interview. Police were not involved 21 until three months after the disclosure. There was 22 a month's delay in informing Y's parent of the outcome 23 of the planning meeting. And separately that the issue 24 of the child being found with an older child wasn't 25 passed to the area office until five months after it</p> <p style="text-align: center;">Page 105</p>	<p>1 happened. CHILE went on setting out the different 2 concern that there was a request from Josie Durrant for 3 a disclosure interview to take place. It's not clear 4 whether or not this ever took place. Dr Dumont was 5 unable to do the interview due to the family being out 6 of the catchment area. A disclosure interview was to be 7 arranged. Correspondence indicated that this hadn't 8 taken place, in terms of gathering evidence for 9 proceedings, whether criminal or internal. This was not 10 requested. 11 All of that appeared to be in direct contrast to 12 Josie Durrant's request for an interview to take place 13 and the question that was posed was who was running the 14 show, Josie Durrant or John Carroll. 15 I should make clear, it was CHILE who was asking the 16 question who was running the show. CHILE also set out 17 the role that John Carroll played in this case: 18 "It was he who agreed to the attendance of child Y 19 at Angell Road. It was he who was responsible for 20 passing on information to the parent, responsible for 21 passing on the details of the incidents to the area 22 office, responsible for advising the police after the 23 incident. He interviewed a number of the children and 24 he was responsible for arranging the planning meeting." 25 As regards child X, so the child who was referred to</p> <p style="text-align: center;">Page 106</p>
<p>1 in the letter and about whom there were other concerns: 2 "At no time following the original disclosure was he 3 ever given an opportunity to provide further 4 clarification of the allegations made or offered any 5 kind of support." 6 If we follow this through, X's mother attended the 7 Lambeth office in 1994 to inform the area manager that X 8 had been abused by F4. I think you go on to say in your 9 statement that it is just not clear what happens to that 10 allegation. 11 So that's a summary of events that took place in 12 1988 in the Angell Road Children's Home. I think the 13 issue that arises out of all of that is whether or not 14 this is an instance of John Carroll essentially being 15 able to stymie investigations into child sexual abuse at 16 Angell Road because of the power that he had over all of 17 these processes? 18 A. Yes. I mean, he took control and he kept people out, so 19 he kept parents out of it, but he kept, you know, the 20 area office who should, according to the procedures, 21 very clearly -- they should have been the people who 22 would be, you know, managing/coordinating any 23 investigation with the police. So he was -- you know, 24 he was completely undermining -- was going completely 25 against procedures, good practice and keeping control.</p> <p style="text-align: center;">Page 107</p>	<p>1 Actually, that doesn't seem to have -- it was a bit 2 questioned by individual social workers, but it 3 wasn't -- there was never any fundamental questioning of 4 what he was doing in those few months in relation to 5 a number of very serious allegations: interviewing 6 children on his own, which I think I said in my 7 statement was in itself incredibly inappropriate, he was 8 not the person to be doing that; and compromising 9 evidence; and, you know, not following what should have 10 been the good procedures, to protect the children 11 involved. 12 Q. I think we can break it down in this way: first of all, 13 there are three children about whom there was -- the 14 allegations that are referred to give rise to a great 15 deal of concern about each of these three children and 16 their possible abuse, and we see Carroll able, it 17 appears, to suggest that the police have been notified 18 about one of them when there's evidence that that was 19 not the case, and then, it seems, able to hold 20 a position so that there isn't a planning meeting for 21 a number of three months, at which a number of 22 professionals then decide that there's really nothing to 23 be done about this, if that's not to put it too crudely. 24 A. No, no, I think it's, you know, a very apposite 25 description. By, you know, those kind of delaying</p> <p style="text-align: center;">Page 108</p>

<p>1 tactics and keeping people out, it meant they could 2 never be properly investigated. I think it's -- you 3 know, given -- you know, just in simple -- you know, 4 setting aside the more important matters of, you know, 5 children's interests, but just in procedural terms, he 6 was flaunting, you know, the requirements in a very 7 profound way, but, most importantly, you know, these 8 children, who were clearly expressing -- and others who 9 had observed abusive behaviour from a member of staff, 10 that was all kind of minimised and sort of disregarded 11 in a very, very clear way. So they weren't being 12 allowed to have voice, but they also weren't being given 13 the protection that they needed from an individual.</p> <p>14 Q. Just to go back to child Z, there were obviously other 15 children who were able to corroborate her account as 16 well, but, I mean, again, there's no suggestion of any 17 sort of evidence gathering around that. Indeed, as 18 I understand it, her disclosure wasn't referred to the 19 police at all at that time. That came much later?</p> <p>20 A. Yes. I mean, again, I think it's this worry of, you 21 know, a number of incidents happening and people not 22 putting -- drawing the connections, and, of course, if 23 you've got Carroll kind of keeping everybody out, 24 actually those connections and those links and following 25 them up and talking to the children in a proper way to</p> <p style="text-align: center;">Page 109</p>	<p>1 allow them to really talk about what had happened to 2 them, those possibilities were kind of negated because 3 of his behaviour.</p> <p>4 Q. There's a final postscript to all of this that I think 5 it's very important that we ask you about. But what you 6 also outline in your statement from paragraph -- I think 7 it is paragraphs 8.78 to 8.79:</p> <p>8 "I have referred to the fact that, when it came to 9 child X, that child's mother came to Lambeth in 1994 to 10 make an allegation of abuse."</p> <p>11 When, in 1998, CHILE tried to investigate that, they 12 couldn't find the files for that child, and they were 13 found to be in the possession of an area manager?</p> <p>14 A. That's right. I think it is in fact described as 15 a senior team manager. I'm not sure what that role was. 16 But, clearly, yes, sort of equivalent to an area 17 manager.</p> <p>18 Yes, the files had been booked out. It transpires 19 that, actually, there were kind of wider concerns about 20 this particular individual and how he kind of took 21 documents home and kept them, so it wasn't just in 22 relation to this case. I mean, you know, it is 23 extremely worrying that what was clearly a very improper 24 situation had developed, and we don't know what the 25 reasons were for him keeping the files. I mean, it's</p> <p style="text-align: center;">Page 110</p>
<p>1 very extraordinary.</p> <p>2 Q. I should make clear, he was the person to whom the 3 disclosure or the allegation had been made by the mother 4 in 1994.</p> <p>5 A. Yes.</p> <p>6 Q. What you go on to describe in your statement was that 7 there was no plausible reason for his having the files 8 and there was no reason why, as appears to have been the 9 case, he should have been obstructive to CHILE whenever 10 they tried to get the files. You describe him trying to 11 control the situation so that he was telling CHILE what 12 he would give them, as opposed to just letting them have 13 the files, as they were entitled to?</p> <p>14 A. Yes, yes. So, you know, when they -- well, we know that 15 the mother made the complaint to him about -- in 1994, 16 I think it was, but we don't know -- yes, so we don't 17 know what happened to the files or why. I can't shed 18 any more light on that, I'm afraid.</p> <p>19 MS DOBBIN: Ms Hudson, I note the time. I'm just going to 20 pause there.</p> <p>21 Chair, would that be an appropriate moment to have 22 a break?</p> <p>23 THE CHAIR: Yes, we will return at 3.00 pm. Thank you. 24 (2.45 pm)</p> <p>25 (A short break)</p> <p style="text-align: center;">Page 111</p>	<p>1 (3.00 pm)</p> <p>2 MS DOBBIN: Ms Hudson, I wonder if I could just go back to 3 the allegation that was made in 1994 by the child's 4 mother and ask you to look at paragraph 8.81 of your 5 statement. Have you got that?</p> <p>6 A. Yes, I have.</p> <p>7 Q. I think I may have suggested that it was unclear what 8 happened to the mother's allegation, but actually, when 9 we look at your paragraph, there was a management 10 investigation into this officer's retention of 11 the files, and he said that his view was that the 12 missing case files and paperwork weren't necessarily 13 stolen or taken without permission but had been 14 misplaced. He stated he was often the last person to 15 leave and the first person to arrive and could offer no 16 suggestions as to who might be removing the files. When 17 he was asked why he did not involve the police -- so 18 this is in respect of the mother's allegation -- he 19 responded by saying he didn't feel they could do 20 anything. The investigators found no evidence that any 21 action was taken by him to address the issue of 22 the missing documents.</p> <p>23 Does it appear from that, Ms Hudson, that, 24 essentially, in that instance, one officer was able to 25 arrogate to himself the decision as to whether or not to</p> <p style="text-align: center;">Page 112</p>

1 involve the police or cause any further investigation
 2 into the mother's allegations?
 3 **A. Yes, I believe it does. I'm just sort of -- this**
 4 **refers -- just to confirm that I'm understanding you**
 5 **correctly -- to what happened in '94, that's right,**
 6 **after the mother made the complaint and it says that the**
 7 **manager we have just been talking about had spoken to**
 8 **the assistant director and agreed to arrange a child**
 9 **protection investigation and that's what you're just**
 10 **referring to.**
 11 Q. Sorry, yes, you're quite right.
 12 **A. Just to be clear. So that was --**
 13 Q. You're quite right. I apologise. I think I may have
 14 suggested -- so there was no action by him to address
 15 the issue of the missing documents, but in terms of
 16 the child protection investigation, I think -- is it
 17 right, then, there's no evidence as to where that led?
 18 **A. Exactly.**
 19 Q. But we do know that the manager in 1994 made a decision
 20 not to involve the police, it would appear?
 21 **A. It would appear that, I agree. Yes, that's what I said**
 22 **in paragraph 8.77. I think there are two issues: one is**
 23 **the missing files; and one is about the complaint and**
 24 **the child protection investigation.**
 25 Q. Yes. So I think, if we look at both of those paragraphs

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1 with these, but just so we can join up some of these
 2 dots. John Carroll was dismissed for offences relating
 3 to fraud in 1991?
 4 **A. Yes.**
 5 Q. After he left, there were concerns about the welfare of
 6 some of the children who were at Angell Road. I don't
 7 want to refer to them by cipher or say very much about
 8 that, save that there was evidence of harmful sexual
 9 behaviour between children in the home. I think it is
 10 right, and I think we can pick this up from your 11.26
 11 if you need to go to it, that that involved one very
 12 small child, who was under the age of 4, and you suggest
 13 that there were three older children also thought to
 14 have been involved in that. Again, that was another
 15 area of concern that went uninvestigated at the time; is
 16 that right?
 17 **A. That is right, yes.**
 18 Q. What you have also said, and this is at your
 19 paragraph 11.39, is there was another incident where
 20 a file about those events appears to have gone missing
 21 as well?
 22 **A. Yes, it is. As I said there, it's one of several**
 23 **incidents where files went missing potentially connected**
 24 **with the events we have just been talking about around**
 25 **files going missing, and that's obviously, you know,**

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1 together, no evidence, as you say, of a child protection
 2 investigation in terms of why it wasn't escalated to the
 3 police. The only explanation for that that we have is
 4 this manager saying that he didn't think there was any
 5 point in doing that?
 6 **A. That is what it would seem. We don't know why it wasn't**
 7 **escalated, as it should have been in accordance with the**
 8 **procedures.**
 9 Q. If we look again, just to follow this all the way
 10 through, that manager himself I think was dismissed but
 11 on grounds of redundancy, so not in relation to his
 12 retention of these files?
 13 **A. No. He was suspended in 1999 and was interviewed, and**
 14 **then, while disciplinary action was apparently**
 15 **recommended, he didn't return to work and was dismissed**
 16 **from the role on the grounds of redundancy. I think**
 17 **that's the sequence of events.**
 18 Q. Again, it would appear that this was another incredibly
 19 concerning set of events, probably most concerning of
 20 all because the mother's allegation essentially ended
 21 with this manager and went no further?
 22 **A. Absolutely, yes.**
 23 Q. Ms Hudson, I just want to pick up the thread again so we
 24 can go back to some of the evidence that was heard last
 25 week about events in 1992. I know you're very familiar

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1 **always very worrying, for obvious reasons.**
 2 Q. Yes. I think, again, your concern about the lack of
 3 investigation about events in 1992, coupled with
 4 concerns about missing files, again presents us with
 5 a picture of concern and alarm about what might have
 6 been going on?
 7 **A. What people's motives were. And of course, you know, in**
 8 **terms of the concerns about harmful sexual behaviour,**
 9 **you know, as I've said in my statement, the questions**
 10 **and the issues that need to be considered are about if**
 11 **a child is involved in sexually harmful behaviour to**
 12 **another child and seems to be the instigator of that,**
 13 **then there need to be questions about what abuse they**
 14 **may have experienced and what they may have seen, and**
 15 **none of that happened in relation to any of these**
 16 **children. So all of these children were not being**
 17 **protected in the way that they needed to be.**
 18 Q. Just to pick up on another theme that we signposted
 19 along the way, but here in 1988 and 1992 we obviously
 20 are seeing real concern about very small children being
 21 placed in this home and what might have been happening
 22 to them?
 23 **A. Yes. I think that's -- you know, when you look at the**
 24 **age of children here, and indeed in other homes that we**
 25 **have talked about, very young children, and, you know,**

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1 there are many reasons why residential care is, you
 2 know, in 99.9 per cent of cases, not appropriate for
 3 very small children. I'm not talking just about
 4 under 5s. I think children under 10, you know, by this
 5 time, it would be very rare for children under 10,
 6 except in very extreme circumstances, to be in
 7 residential care, it's that, you know, they are that
 8 much more -- well, issues about attachment are very
 9 important, but, you know, they are that much more
 10 vulnerable, particularly very young children who may not
 11 have the language or other wherewithal to talk about
 12 what's happened to them if things -- you know, abusive
 13 things are happening to them.

14 Q. What we see here, even at a very basic level, is just an
 15 inability to keep children under observation or to
 16 maintain any sort of vigilance over very small children?

17 A. Yes. All the kind of, you know, sort of best child
 18 development evidence is that very young children in
 19 particular -- everybody -- all children need to have,
 20 you know, sort of relationships and the ability to --
 21 opportunities for attachment, but that's particularly
 22 important for very small children because that's when
 23 their kind of architecture, if you like, about
 24 relationship building and relationship making is made,
 25 at a very young age, and if you have very many carers,

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1 Q. Again, there were concerns raised about him in 1989 --
 2 I'm looking at your paragraph 9.12 -- about one parent
 3 who had concerns about Forrest bathing her children at
 4 Angell Road. I just wanted to ask you as well whether
 5 or not you know whether concerns were also raised about
 6 those children possibly being abused by Carroll as well
 7 in and around 1991?

8 A. My recollection is that, at the time, it was primarily
 9 focused -- the concerns primarily focused around
 10 Steven Forrest. But I'm -- you know, I would need to
 11 check on other references on that.

12 Q. I'm not inviting you to respond on anything that you're
 13 not certain about, and we can always revisit that in
 14 writing, if needs be. But I think, again, coming back
 15 to the important points, that was an investigation that
 16 was also carried out I think predominantly by Mr Carroll
 17 within Angell Road?

18 A. Yes.

19 Q. I think what you go on to say in your statement -- this
 20 is at 9.20 -- even after Carroll had been dismissed,
 21 Lambeth continued to place reliance on the findings that
 22 had been made by him?

23 A. Sorry, where is that?

24 Q. I think that's at paragraph 9.20. If you look at the
 25 bottom of that paragraph.

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1 that's much more difficult for children to do.

2 Q. I think we know, if we reflect on evidence that was
 3 given by Councillor Whelan and, indeed, I think
 4 Councillor Tapsell gave evidence about this, or
 5 mentioned it, that even in 1994, there were still some
 6 very small children in Angell Road, and reference was
 7 made to them. So these are not one-off instances, this
 8 was a continuum about small children?

9 A. Yes. I mean, I think that comes through -- if you look
 10 at the kind of -- you know, from the sort of late '80s
 11 and into the '90s, if you look at the profile of
 12 children in residential care in Lambeth, I think that
 13 that would have been out of kilter with the vast
 14 majority of other local authorities, and that's
 15 certainly demonstrated at Angell Road -- very, very
 16 small -- you know, really young children.

17 Q. We will come back again to that issue, but I just wanted
 18 to stay on events in 1992 and follow through some of
 19 the themes. But in 1992, we know that Steven Forrest
 20 died and it was known at the time that he had died from
 21 an AIDS-related illness as well. I think by that
 22 stage -- I'm just picking up on your paragraph 9.8 --
 23 he'd actually worked at Angell Road for ten years as
 24 a team leader and a senior residential care officer?
 25 A. Yes.

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1 A. Thank you. That's right. Yes.

2 Q. The planning meeting, I should say, about the same
 3 children.

4 A. Yes. I think -- so the point I'm making there is that,
 5 in 1993, you know, Carroll has been dismissed, albeit
 6 for, you know, fraudulent behaviour rather than abusive
 7 behaviour, and it was said in '93, when they -- you
 8 know, Carroll had gone by then, "Oh, this has all been
 9 dealt with and it's been denied by staff", so it's kind
 10 of just pushed aside in a fairly sort of peremptory
 11 manner, ie, we don't really need to sort of follow it up
 12 because it concludes that there's no evidence to support
 13 the allegation.

14 You know, whereas, actually, it might have been
 15 reasonable to -- given that by then not only had Carroll
 16 gone and been dismissed, but there was already, by that
 17 point -- I mean, I don't know if it was before or after
 18 Clough, but there was certainly some questioning going
 19 on about Carroll's -- you know, the quality of
 20 management leadership that Carroll had provided, and
 21 that, you know, the state of the home and the general
 22 running of the home had been a source of, you know,
 23 comment, critical comment, by people who'd come in to
 24 run it afterwards. So, you know, by then, the view of
 25 Michael Carroll as a good manager had already shifted,

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<p>1 so you might have expected them to say, "Do we need to</p> <p>2 relook at this?", but they didn't.</p> <p>3 Q. I think that leads us on, then, to this issue about what</p> <p>4 Lambeth was doing in 1992, which we have touched on with</p> <p>5 some other witnesses. I'm not going to bring you back</p> <p>6 to this, but we have seen the documentation recording</p> <p>7 meetings with the Social Services Inspectorate. The</p> <p>8 Social Services Inspectorate appear to be raising the</p> <p>9 question of whether or not Lambeth really needed to go</p> <p>10 back now and look at children who had been in Carroll's</p> <p>11 care because of the light that the fraud allegations</p> <p>12 threw on his conduct. The question that arises is</p> <p>13 whether or not Lambeth did ever conduct any</p> <p>14 investigation of that type in 1992 or whether the result</p> <p>15 was the Clough Report, which didn't look at those issues</p> <p>16 at all?</p> <p>17 A. So we have looked into this. I have looked into this.</p> <p>18 And I've read -- because what was clearly flagged up by</p> <p>19 the SSI in those meetings and in the correspondence was</p> <p>20 the need, in the light of what was now known about</p> <p>21 Carroll, to look at, and given -- you know, they were</p> <p>22 certainly seeing the schedule 1 offence in a very</p> <p>23 worrying light, you know, the issues about referral to</p> <p>24 the Department of Health consultancy index also being</p> <p>25 raised, that there was a need to enquire into whether</p> <p style="text-align: center;">Page 121</p>	<p>1 children had been abused who had been living at</p> <p>2 Angell Road. There is reference -- I haven't got it</p> <p>3 immediately to hand. But there is reference to -- from,</p> <p>4 I think, the then director, saying, "We will do some</p> <p>5 kind of -- sort of research, sampling a number of</p> <p>6 children who have been there and talk to them about what</p> <p>7 life had been like", and the phrase you will be familiar</p> <p>8 with from the report. We have looked to see whether</p> <p>9 anything like that happened, and the conclusion I have</p> <p>10 drawn is that I don't think very much did happen. So</p> <p>11 I don't -- there certainly wasn't any sustained, you</p> <p>12 know, robust follow-up in a kind of coherent, systematic</p> <p>13 way at all. I don't think that -- if they started to</p> <p>14 put together some kind of research survey, which in</p> <p>15 itself seemed a slightly odd way of doing it, but, you</p> <p>16 know, maybe there was some reason for that, that doesn't</p> <p>17 seem to have landed at all.</p> <p>18 Q. I think I have the wording that was (interference).</p> <p>19 I don't need to bring up the document. I can just tell</p> <p>20 you what it says:</p> <p>21 "Eventually, a compromise had been struck that the</p> <p>22 department ..."</p> <p>23 This is Lambeth Social Services Department:</p> <p>24 "... under cover of a research project into the</p> <p>25 experience of Lambeth children in care would issue</p> <p style="text-align: center;">Page 122</p>
<p>1 a questionnaire about their time in care on the pretext</p> <p>2 of developing the complaints procedure. This work was</p> <p>3 to be undertaken by the principal officer (child</p> <p>4 protection) and a senior admin manager. About three</p> <p>5 dozen children had been identified and had been traced.</p> <p>6 However, plans to undertake the work had been superseded</p> <p>7 by the Gibelli and Southvale investigations."</p> <p>8 So that would suggest that Lambeth had drawn up</p> <p>9 a list of children in 1992 about whom there might have</p> <p>10 been concerns, but that that foundered?</p> <p>11 A. I think it did. I don't think it went -- I don't think</p> <p>12 it went anywhere. And it certainly obviously</p> <p>13 (interference) by Clough.</p> <p>14 Q. Again, just to flag up, this is obviously after the</p> <p>15 event, but it does also indicate on the part of</p> <p>16 the Social Services Inspectorate, certainly in 1992,</p> <p>17 they knew about Carroll's [sic] retention of Carroll as</p> <p>18 well, and we see that reflected in these meetings.</p> <p>19 I think other witnesses will deal with that?</p> <p>20 A. It had been brought to their attention, I think.</p> <p>21 Q. Again, if we stand back from all of this, we have real</p> <p>22 concerns in 1988 about children, about a particular care</p> <p>23 worker. We have concerns, again, in 1992, about harmful</p> <p>24 sexual behaviour. We have earlier concerns about</p> <p>25 Steven Forrest as well. So the situation isn't just one</p> <p style="text-align: center;">Page 123</p>	<p>1 of being concerned about the risk Carroll posed to</p> <p>2 children. There was, by that time, a great deal of</p> <p>3 information about the risks that children at Angell Road</p> <p>4 were exposed to from a number of -- well, the three men</p> <p>5 who worked there on a long-term basis.</p> <p>6 A. Yes, it was. Yes. I mean, it's not all about Carroll.</p> <p>7 I think it's important to say that I think he clearly</p> <p>8 was a very powerful person. I think I -- you know, who</p> <p>9 exerted, you know, authority and had a whole -- all</p> <p>10 manner and means of exerting that power and coercion.</p> <p>11 But the issues are not just about him. It's about how</p> <p>12 the place operated and how it was kind of managed and,</p> <p>13 I suppose, overseen, really. You know, there weren't</p> <p>14 the kind of checks and balances that there should have</p> <p>15 been in place.</p> <p>16 Q. We can't escape the fact that, whilst Carroll was in</p> <p>17 charge of that home, two people were employed there --</p> <p>18 presumably he was involved in their recruitment --</p> <p>19 against whom very serious allegations of sexual abuse</p> <p>20 had been made?</p> <p>21 A. Yes, indeed. Absolutely.</p> <p>22 Q. In terms of Lambeth's consideration of that and links</p> <p>23 between them, can you explain what conclusion Lambeth</p> <p>24 has come to about that?</p> <p>25 A. About Angell Road generally?</p> <p style="text-align: center;">Page 124</p>

<p>1 Q. The correspondence of people working against whom there 2 have been made these serious allegations?</p> <p>3 A. The potential links. I think, in my statement -- you 4 know, there's kind of what there's clear evidence for 5 and what is suggested, so I think in terms of clear 6 evidence about connections, there is some evidence 7 because there is certainly some evidence that at least 8 two of those individuals were abusing children 9 together -- so they would have been very kind of aware 10 and obviously had full knowledge. There is also, 11 I think -- you know, because of what we have been 12 talking about in terms of how, when some disclosures 13 were being made or when concerns were surfacing, that 14 there was a way in which they were minimised and people 15 kept out of fully investigating them, I think that does 16 suggest to me that there was potentially some awareness 17 of other individuals, certainly by Carroll, of what they 18 may be doing. I think the sheer number of allegations 19 that there were, that were disclosures that there had 20 been about Angell Road, given that it was actually only 21 open for about ten years, is very striking. I can't 22 remember the exact number. I have written it in the 23 statement. But I think what it all suggests to me is 24 that what was going on was known by more people than -- 25 this was not about sole individuals operating on their</p> <p style="text-align: center;">Page 125</p>	<p>1 own. There was certainly a culture, almost not 2 legitimised, that enabled people to abuse children in an 3 unfettered way. In that sense, there must have been 4 connections between individuals and events.</p> <p>5 Q. To look at that at a really basic level, do we know, for 6 example, if employees in the home knew that Carroll 7 himself had a conviction for child abuse, or is that 8 unclear on what Lambeth knows?</p> <p>9 A. That's quite unclear, and it is a bit illusive, to be 10 honest. We know, and it's been discussed in the 11 inquiry, that when the application for fostering was 12 made to Wandsworth, for example, other people, if you 13 like, in the wider system got to know about that. 14 I don't know that there's -- I don't have any evidence 15 that people working in the home knew about his 16 conviction. But the fact that there's no official 17 record of that doesn't mean to say that people didn't 18 know. There is certainly information that suggests that 19 some people, when they found out about it, were quite 20 surprised. Certainly that came up in relation to the 21 social workers -- for the children that they were -- 22 that he and his wife were wanting to foster, that it was 23 only at a certain point that they found out about that. 24 So I don't know.</p> <p>25 Q. I just want to, just again, keeping on this thread, so</p> <p style="text-align: center;">Page 126</p>
<p>1 that we can see it to its conclusion, Steven Forrest 2 died in 1992. One of the children who had been cared 3 for in Angell Road made a disclosure about being 4 sexually abused by him in 1996. I don't think we need 5 to go through the ins and outs of the Barratt Report, 6 because his final conclusion was clear, that, 7 essentially, there was no effective child protection 8 response to that allegation at all within Lambeth, save 9 that there was some good work by individual social 10 workers but no child protection response, and no 11 response as regards the implications for other children 12 who had been cared for at Angell Road as well and the 13 real concerns about, obviously, Steven Forrest's health 14 and all of the concerns that that naturally gave rise 15 to. There was no response to that as a separate matter 16 either?</p> <p>17 A. No. I mean, I think that's -- you know, there are sort 18 of failings about individual children throughout, you 19 know, all of the homes that we have been talking about. 20 But I think there was also a singular failure to -- 21 well, you know, as should have happened at Angell Road, 22 to look at children who might have been at risk and to 23 find out if they had been abused and to look at how they 24 could be protected and helped around that. 25 But I think there's also -- there is this kind of,</p> <p style="text-align: center;">Page 127</p>	<p>1 if you like, sort of larger failure around, given what's 2 happened in our different children's homes at various 3 times, what does this mean about how we need to change 4 practice now and in the future. That was never done in 5 a systematic way, and you have a sense of sort of moving 6 almost from crisis and enquiry to the next crisis and 7 enquiry, rather than, what does this tell us about how 8 we need to better safeguard children in care in Lambeth, 9 because we haven't done it very well.</p> <p>10 Q. I think, as it so happens, the Steven Forrest 11 allegations are probably a perfect encapsulation of 12 that, because there is no response. No-one seems to do 13 anything either to help the child or to investigate or 14 to look to the welfare of other children. But whenever 15 Liverpool Police then become involved in 1998, there is 16 then a response by setting up a very large-scale inquiry 17 on Lambeth's part, which became the CHILE inquiry. So 18 that seems to bear out what you're saying, that the 19 response to this is to set up yet another inquiry that 20 became all-encompassing and looked at other homes as 21 well?</p> <p>22 A. Yes, and that -- you know, that's something, isn't it, 23 about -- for me, about having -- why it is so important. 24 It's difficult, as I think I said when I was giving 25 evidence last time, to have a kind of professional and</p> <p style="text-align: center;">Page 128</p>

<p>1 organisational culture that actually enables you to 2 reflect openly, sometimes with support from outsiders 3 but sometimes doing it -- you know, what we have learnt 4 from what's happened here so we can do it differently. 5 And I don't think that that happened in any sustained 6 way. There were moments when there was that reflection, 7 but, you know -- and Clough clearly produced some of 8 that, but because its terms of reference weren't as wide 9 as maybe, with the benefit of hindsight, it could have 10 been, it didn't kind of do that learning and didn't take 11 the actions it needed to do to embed a culture that was 12 going to be much more focused on children and protecting 13 children.</p> <p>14 Q. So, again, if we are just looking at the question of why 15 these things happened, when we look at Angell Road, this 16 inertia in the face of allegations about Steven Forrest 17 is long after Michael Carroll had left Angell Road, and 18 it's being dealt with by new people, as it were, who had 19 come into the Social Services Department, and yet still 20 that doesn't seem to have produced change or effective 21 response?</p> <p>22 A. No. I think that's right. I suppose, you know, the 23 question is, why didn't it? And what was it -- because, 24 you know, personnel had changed, you know, some people 25 had certainly moved on. It's as if, you know, all the</p> <p style="text-align: center;">Page 129</p>	<p>1 range of problems which have been rehearsed and 2 articulated a number of times during the inquiry that 3 were going on in the '80s and '90s left the organisation 4 kind of inert and losing sight of the kind of 5 fundamental principle about why it was there, you know, 6 the kind of -- you know, who was it there to serve, 7 really, and other things just got in the way so that 8 children were not being protected in a systematic, 9 sustained way.</p> <p>10 Q. In terms of the question that you pose, why, is that the 11 most that one can say about that period of time? 12 I mean, we are looking here at 1998 -- well, 1996 and 13 onwards.</p> <p>14 A. I mean, I think, you know, there had been -- there'd 15 been -- I think the '86 decision, although that was ten 16 years earlier, was probably a very -- you know, was 17 a very pivotal moment, really, because it -- which maybe 18 it became quite difficult for the organisation to row 19 back from, and that obviously had an impact on what 20 happened and the whole way Michael Carroll and 21 Angell Road was dealt with. But I think it also 22 meant -- and then, you know, what had happened around 23 Clough, because Clough, of course, was established 24 because of external government ministerial edict, it 25 wasn't because the organisation said it needed to do</p> <p style="text-align: center;">Page 130</p>
<p>1 that. So it kind of -- I think it -- you know, it feels 2 like Social Services -- children's services had lost its 3 way and lost a sense of -- you know, lost its moral 4 compass, if you like, about who it was there for.</p> <p>5 Whilst I'm sure there were, you know, lots of good 6 things going on and there were some very good and very 7 well intentioned practitioners, as an institution, as an 8 organisation, it really struggled to be able to make -- 9 to create change and to work differently.</p> <p>10 Yes. I mean, I don't know. I think that was 11 primarily to do with the culture that was there and that 12 was very difficult to move and shift, and I have thought 13 on quite a number of occasions what was it about that 14 culture that meant it couldn't change, it couldn't shift 15 to a practice culture that was much more child focused 16 and child centred, because that's what I think came out 17 in the Barratt Report, that it wasn't child centred.</p> <p>18 So I think it is to do with, you know, the 19 challenges of moving cultures, and once they're set with 20 particular kinds of leadership and, you know -- I'm not 21 talking about individuals, but ways of running things, 22 I think it becomes much -- you know, it becomes very 23 hard to shift them without real radical transformational 24 overhaul.</p> <p>25 Q. I think we will come back to that issue when we look at</p> <p style="text-align: center;">Page 131</p>	<p>1 the 2000s. I just wanted to deal with a couple of 2 discrete topics as well. In terms of the Carrolls' 3 application to foster, I just wanted to check whether or 4 not it's right that, as regards the suggestion that 5 there was an application to -- or an assessment in an 6 informal way, or perhaps semi-formal, by Southwark 7 Council, does Lambeth have any evidence about that, save 8 the allegations, for example, that have been made by 9 Mr Walsh? In other words, does Lambeth hold any 10 evidence itself to suggest that there was that sort of 11 informal approach to Southwark?</p> <p>12 A. No. I only have the evidence that you have before you.</p> <p>13 Q. I'm going to move on to deal with -- I'm conscious that 14 we need to deal with fostering and adoption as well. 15 I'm going to move on, and because this brings us up to 16 date, in a sense, as well, because I wanted to start 17 fostering and adoption by looking at the position as it 18 existed in 1999 and 2000, and, again, what that tells us 19 about the state of children's services as well. 20 I wanted to start again with the position of children 21 who were under the age of 5, which I think you deal with 22 at your paragraph 4.9. The reference there was to 23 a report that was prepared in 1990 about many under 5s 24 being placed in residential care. I just wanted to draw 25 attention to that because you were saying something</p> <p style="text-align: center;">Page 132</p>

1 additional in that paragraph, which was that, even where
 2 foster placements were found for children under 5,
 3 sometimes the option was taken that they remain in
 4 residential care?
 5 **A. Yes. So there was clearly unusual numbers of under 5s**
 6 **in residential care. What you pick up is that some --**
 7 **maybe some social workers and some people working in**
 8 **homes, I don't know, were worried that that might mean**
 9 **that a child had a disruptive placement because they'd**
 10 **be moving, making a transition. So you have a sense**
 11 **from the contemporaneous report that some people were**
 12 **kind of -- you know, thought it was better for children**
 13 **to stay in one place rather than move into a family.**
 14 **The point I was wanting to make here is that, you know,**
 15 **when there is careful, good planning of a child's**
 16 **placement and good introductions and all of that**
 17 **involving carers, involving children, and involving**
 18 **parents as appropriate, actually you can minimise the**
 19 **inevitable negative impact of a change for a child, but**
 20 **that that is much better in the long term for a child,**
 21 **a small child, to be in a long-term family placement,**
 22 **than in long-term residential care.**
 23 **So whether people were being overcautious, I don't**
 24 **know, but it sounds as if sometimes people just didn't**
 25 **move children into a family placement because they**

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1 was the Assistant Director of Children and Families.
 2 I think it is right to say that she is someone who was
 3 central to the Barratt Report and the decision making in
 4 respect of the child at the centre of that?
 5 **A. Yes, that's right.**
 6 Q. She also had responsibility for adoption and fostering
 7 as well; is that correct?
 8 **A. I believe so, yes.**
 9 Q. Again, if we look at paragraph 5.8 -- sorry, I should
 10 say that an auditor had then been appointed to undertake
 11 an audit of foster carer records, and we see there that
 12 in June 1999, that by the time she'd got to the letter C
 13 in the audit, she'd raised exception reports on
 14 35 per cent of foster carers for issues such as foster
 15 carers failing to reveal convictions who were later
 16 recorded on a file but with no action apparently being
 17 taken about the implications of fostering. So I think
 18 there we start to see the scale of the issue that was
 19 affecting foster care. Again, if we maybe jump forward
 20 a few paragraphs to your 5.11, you talk about social
 21 workers placing children directly with foster carers
 22 under the regulations. I think that's for emergency
 23 placements?
 24 **A. Yes. I mean, that would happen sometimes, you know, but**
 25 **it should only be in an emergency. Quite often, that**

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1 **thought it was going to be too disruptive, which I don't**
 2 **think is a very good argument.**
 3 Q. We are going to move on then to deal with the fostering,
 4 and I was going to pick it up at your 5.4, if I may,
 5 Ms Hudson. This is where you deal with police checks of
 6 foster carers within Lambeth and the stage things
 7 reached. I think it is right, if we look at your 5.4,
 8 that in 1998 there was a new service manager for
 9 adoption, and it seems that he discovered that not all
 10 foster carers had undergone police checks, and so he
 11 issued an instruction that all foster carers, current
 12 and prospective, should be checked with central records
 13 and with the police and with evidence of clearance being
 14 made visible on all files.
 15 **A. Yes.**
 16 Q. That's the concern in 1998. I think we follow through
 17 what happened as regards that concern from your
 18 paragraph 5.5 onwards. Is it right, I think, that those
 19 checks weren't completed?
 20 **A. No.**
 21 Q. That caused the new service manager to write to the
 22 director of Social Services, saying that he just
 23 couldn't guarantee that children weren't living in
 24 households with schedule 1 offenders, and we see at 5.6,
 25 in May 1999 the director suspended Pennie Pennie, who

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1 **would be used -- if my memory serves me right -- in**
 2 **situations where there might have been a member of**
 3 **the family or a friend -- so it would be somebody who**
 4 **was not already approved as a foster carer.**
 5 Q. I've assumed, but maybe I'm not right about that, that
 6 you were raising that as a concern as to why some
 7 children were being placed with people that they ought
 8 not to have been placed with?
 9 **A. Regulation 11 precisely allows for those kind of**
 10 **emergency situations, where there may be somebody who**
 11 **could be, with the necessary immediate checks having**
 12 **been done for a child being placed with them, it might**
 13 **be in the child's interest, because that's what the**
 14 **regulations -- or the regulations then said. But**
 15 **I think the point that they're making here is that**
 16 **people were doing that without making referrals through**
 17 **the family finders team, which is the fostering team,**
 18 **and that was the way.**
 19 Q. So that's the issue that we have got with that?
 20 **A. Yes.**
 21 Q. Then I think, again, if we look at your paragraph 5.12,
 22 action was taken in respect of task-centred foster
 23 carers who were perceived to be an acute risk, and that
 24 resulted in a reduction of foster carers from
 25 approximately 244 to 130 by March 2000, and the rest

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<p>1 were being assessed independently. That seems like 2 a large number of people. 3 A. Yes, it's not quite 50 per cent, is it, but this is -- 4 you know, once they found out and they've made an 5 assessment and all the right checks had been done, they 6 lost, you know, over 100 foster carers because those 7 were providing care -- there was some risk attached to 8 those carers -- could be about them, could be about 9 members of their household, could be health issues, 10 could be police checks, we don't know what, but it is an 11 enormous number, and would have had a huge impact at the 12 time. 13 Q. I'm sorry to jump forward in your statement, but to make 14 sure we have covered this, if we go to your 15 paragraph 5.20, investigations were then taken up by the 16 CHILE team as well and this was in relation to 35 17 outstanding cases that the antifraud team had looked at 18 and this broadened to include 133 foster carers and 19 153 children. As I understand it, this became the 20 subject of a separate audit, this time the fostering in 21 Lambeth audit. We can see, if we look over the page, 22 the issues that were discovered by that audit. But of 23 particular concern: there was no concise database of 24 children looked after by non-task-centred carers; 25 children placed with Lambeth carers as opposed to family</p> <p style="text-align: center;">Page 137</p>	<p>1 and friends were included in the list; data was 2 incorrect with regards to the names of children, carers' 3 names and the numbers of children placed; a lack of 4 clarity as regards finance, irregular payments, payments 5 ceasing; immigration of some children was unclear; 6 a lack of clarity as to the legal status of some 7 children and Lambeth's involvement; and some children 8 didn't have clear care plans. 9 Again, if we are looking at the position that was 10 reached then that we see in 2000, that would tend to 11 suggest disarray in that part of Lambeth Social Services 12 that was dealing with fostering and the placement of 13 children as well? 14 A. Yes. I mean, extreme disarray. Pretty chaotic, really. 15 And would have huge consequences for children. You 16 know, children who needed foster placements. Because, 17 apart from anything else, it would have meant that it 18 was smaller pool of foster carers, so that would also 19 have financial implications because you'd be more 20 reliant on the independent sector. So it's a kind of -- 21 a problem of very significant order, I would suggest. 22 Q. I think we see this reflected in the 2000 inspection by 23 the Social Services Inspectorate. If I could ask for 24 that, please, Mr Hyde, it's LAM029179. If I could ask 25 if we could go to our page 8, please. We see this at</p> <p style="text-align: center;">Page 138</p>
<p>1 paragraph 1.7, if you could enlarge that, the SSI's 2 concern about the potentially large numbers of children 3 who were not properly regarded as looked after, had not 4 been allocated a social worker, were not placed with 5 approved carers and had none of the protection afforded 6 by visiting, monitoring or statutory reviews: 7 "Urgent action was needed to trace these children 8 and secure their safety." 9 I'm just going to jump forward, before I ask you 10 about that, to page 41, please, of that report, Mr Hyde. 11 If we look at 9.4, the Social Services Inspectorate 12 said -- this is about care and protection plans: 13 "The situation for looked-after children was more 14 worrying. Here 82 out of a total of 731 looked-after 15 children were unallocated." 16 If we can go to the next paragraph: 17 "But the total figure may be much higher. The SSD 18 had recently discovered a hidden looked-after 19 population. These were children or young people who had 20 been placed with family or friends and supported through 21 either regular payments under section 17 of 22 the Children Act or boarding out payments under 23 regulation 11 of the Foster Placement Children 24 Regulations." 25 It goes on to say:</p> <p style="text-align: center;">Page 139</p>	<p>1 "These children were not regarded as looked after 2 and so were omitted from the SSD's statistics. Neither 3 were they allocated a social worker, visited or 4 reviewed. No checks were made on their carers." 5 It goes on to say: 6 "We found it difficult to understand how or why this 7 had happened. It may have been that no other placements 8 were available or workers and managers were confused 9 about the status of placements with family or friends." 10 We can go over the page to paragraph 9.12 in bold: 11 "We were extremely concerned about this situation, 12 which may have left children and young people in very 13 vulnerable -- possibly dangerous -- circumstances, 14 without recourse to any support whatsoever from the SSD. 15 Urgent action to clarify the situation was needed, and 16 to ensure that children are provided, where necessary, 17 with approved, monitored care." 18 Thank you, Mr Hyde. I think the question that 19 obviously gives rise to is how it was possible, after 20 the 1990s, all that had gone wrong, all that had been 21 reported about, all that had been investigated, and 22 after all of the Social Services Inspectorate 23 involvement, how the position could be reached that 24 children might even have been worse off than the 25 situation we started with in 1988.</p> <p style="text-align: center;">Page 140</p>

1 Sorry, that was a long question, but --

2 **A. I suppose it is an interesting question of whether they**

3 **were worse off or whether the gravity and depth of**

4 **the failures was better understood because there'd**

5 **been -- it was a fairly wide-ranging inspection about**

6 **all aspects of planning and decision making about**

7 **children looked after and child protection.**

8 Reading that, what's clear is, in addition to the

9 failures of the fostering service, there was a large

10 group of children who were kind of lost. They were

11 lost -- you know, whether they were lost in Lambeth,

12 lost in the care system, whatever, which, you know, that

13 final paragraph that you read out is, you know, very

14 powerful words and, you know, SSI were -- I think

15 shortly after this Lambeth went into special measures,

16 but they were clearly pointing to, you know, enormous

17 failure.

18 Why and how that had come to be -- I think I come

19 back to the points I was making earlier about, despite

20 having had periodic moments when there'd been inquiries

21 and investigations about relatively boundaried and

22 specific events or individuals, there'd not been a kind

23 of root and branch analysis of the problems in Lambeth

24 in terms of the delivery of good-quality services that

25 would protect children and help secure good outcomes for

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1 **accountability and responsibility just doesn't seem to**

2 **be apparent. Things get passed from pillar to post and**

3 **nobody seems to really take a grip on tackling big**

4 **problems when they surface.**

5 Q. Ms Hudson, I was going to ask you about how this

6 impacted upon two children who were in fostering

7 arrangements. I was going to ask you about A23, but

8 there is another witness coming who I can ask about him.

9 I also wanted to ask you about A61. But A61 is coming

10 to give evidence in her own right and has her own story

11 to tell so I'm going to leave that there.

12 I should say immediately there are a number of other

13 questions on discrete topics, but a number of questions

14 that CPs had about important issues about the present

15 day position. But I wonder if I could ask perhaps we

16 deal with that by way of a further rule 9, because

17 I just want to pause now to ask the panel if they have

18 questions for you.

19 THE CHAIR: Yes, Ms Dobbin, I will begin and I'm sure there

20 will be other questions.

21 Questions from THE PANEL

22 THE CHAIR: Overall, it's hard to avoid the conclusion that

23 children in residential care, the most vulnerable of

24 children, were never a priority of Lambeth Council or,

25 indeed, of a succession of Directors of Social Services

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1 **them. So there hadn't been that sort of root and branch**

2 **approach. There'd been this kind of chronic, long-term**

3 **failure to be inquisitive and curious about things that**

4 **were happening, but perhaps most importantly, you know,**

5 **I think the strongest theme throughout -- you know,**

6 **going back to Shirley Oaks right through to events in**

7 **Southvale and Angell Road and wider, children's needs**

8 **were just kind of lost. Children had no voice. I know**

9 **that just around 2000 they were beginning to emphasise**

10 **the importance of children having voice and external**

11 **organisations were brought in to help that. But there's**

12 **no sense of the organisation being geared to meet the**

13 **needs of children. That central moral imperative has**

14 **been completely eclipsed by sometimes the organisation**

15 **needing to defend itself from criticism to have the**

16 **right policies but not to make sure that they're**

17 **implemented.**

18 I have less information about this, but, you know,

19 at the end of the day, a good children's services

20 authority will only be as good as the staff working

21 within it. So there are major questions for me about

22 how well trained and well supported and well supervised

23 all of the workforce was, from very senior leaders to

24 front-line practitioners. Because there is a sense that

25 nobody is taking responsibility. That sense of

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1 over decades. Would you agree?

2 **A. Yes, I would. I mean, I think that's absolutely clear,**

3 **that that group of children and their needs and**

4 **protecting them was never given the primacy that it**

5 **should have been.**

6 THE CHAIR: I'm sorry to ask you this coming at the same

7 issue: have you any idea why not and what kinds of

8 things? Have you any sense of what were the priorities

9 of the Department of Social Services?

10 **A. Sorry, what was the first bit of the question?**

11 THE CHAIR: Have you any idea why these children were not

12 a priority of the Department of Social Services? You

13 may or may not know this, but what kinds of things were

14 their priorities?

15 **A. Well, I suppose -- I mean, I think people -- I'm sure**

16 **people at the time would have said that children in**

17 **residential care were their priority. But that -- but**

18 **the practice clearly, you know, negates that. So just**

19 **to be clear about that. Because I'm quite sure, at the**

20 **time, they would have said that that was their key, if**

21 **not absolute, priority.**

22 Why it wasn't -- I mean, I think I've sort of just

23 responded to some of that with counsel. I think the

24 culture was one of -- and particularly after certain

25 events where it became quite defensive, and I think the

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1 sort of -- you know, all the different inquiries led to
 2 a cumulative defensiveness in the authority around its
 3 childcare practice, and -- I mean, I think the culture
 4 seemed -- there was quite a lot of sort of top-downness
 5 about it, so you don't have -- you know, my view is that
 6 if staff aren't empowered to speak about issues,
 7 actually children won't be. So in helping to empower
 8 children and protect children, you have to have
 9 a workforce that is able to speak about its concerns,
 10 and that -- you know, that's not always the easiest
 11 thing, I recognise.
 12 So I think it was quite a managerial culture, and
 13 I think that was probably not that unusual for the time,
 14 but it got kind of -- it got spun out in a particular
 15 way in Lambeth. I think overlaid with some of
 16 the political chaos and the financial chaos that reigned
 17 for over a decade, what doesn't seem to have been in
 18 place was kind of good ways of finding out what things
 19 were really like, whether that was life for children --
 20 there weren't the same kind of mechanisms -- some of
 21 which we have in place now, but I'm sure we can go on
 22 learning about that -- to really make sure that senior
 23 leaders, political leaders and managerial leaders, knew
 24 what was happening.
 25 I think the final thing, which is a cultural thing

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1 and the equivalent of the principal officer who had
 2 oversight of all of them? Was there an external
 3 supervisor, a manager, designated who could have taken
 4 more direct involvement in what was going on?
 5 **A. Yes. Those structures changed inevitably. I think we**
 6 **have provided quite a lot of evidence about the**
 7 **different structures. But, yes, in general terms, the**
 8 **heads of -- there were quite -- they grouped them in**
 9 **different ways, but homes were grouped and there would**
 10 **be a group homes manager and they would report to**
 11 **a children's homes manager who reported to somebody**
 12 **else. I mean, it would vary, but there were probably**
 13 **between -- so director, assistant director, between the**
 14 **assistant director and a home manager, there would**
 15 **probably be two or three layers of management which**
 16 **may -- actually, having too many layers is sometimes not**
 17 **helpful, I think, in terms of having oversight. But the**
 18 **quality of that oversight was clearly dysfunctional.**
 19 **I think it is the most crucial point. But there**
 20 **certainly were people whose responsibility was just**
 21 **that.**
 22 THE CHAIR: Thank you. We will move on to something else
 23 quite different. You mentioned the SSI inspections in
 24 Southvale, that none were conducted between 1985 and
 25 1993. From your experience, would that have been

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1 again, was that sense of no-one took responsibility,
 2 responsibility for when things went wrong, but, more
 3 importantly, responsibility for making sure that change
 4 was secured and really followed through.
 5 So I think, you know, it lost its moral compass and
 6 it didn't really -- it failed to follow through on the
 7 changes that were articulated in great numbers of
 8 reports. You know, I think Lambeth is probably not --
 9 I'm sure it is not unique, but it stands out for the
 10 numbers of inquiries and reports that it had over
 11 a 20-year period, which is why I have talked about this
 12 kind of serial inquiry syndrome, because it never had
 13 any impact. Nobody ever really took a grip.
 14 THE CHAIR: Thank you for that answer. It does seem, and
 15 I may be wrong, but was any Director of Social Services
 16 ever taken through a disciplinary process or held to
 17 account for their failure to protect these children in
 18 an organisational sense? It seems not.
 19 **A. No. I think there is evidence that -- certainly I can**
 20 **think of one assistant director, there was**
 21 **a disciplinary process.**
 22 THE CHAIR: Pretty low price to pay. Yes, indeed. I'd like
 23 to ask you one or two rather more factual questions. In
 24 the structure of residential childcare, was there anyone
 25 in a position between the individual children's units

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1 routine, normal, for an assessment centre not to have
 2 had an SSI inspection during that period of time?
 3 **A. I'd need to double-check here. So it was the -- I'm**
 4 **trying to work out my dates in a minute. But the local**
 5 **authorities had their own Inspection Unit and they were**
 6 **required to inspect their old people's homes, children's**
 7 **homes and so on. The information I provided earlier on,**
 8 **I believe, relates to the fact that Southvale I think**
 9 **did not have an inspection by Lambeth's own**
 10 **Inspection Unit during that period of time, and that is**
 11 **probably -- would have been unusual. There was one of**
 12 **the -- I'd have to check the date, but the SSI did**
 13 **inspect Lambeth's Inspection Unit at a certain point,**
 14 **and, as I recall, was quite critical of what it had or**
 15 **had not done in terms of inspecting children's homes,**
 16 **but I can't remember -- I don't think there was any**
 17 **particular reference to Southvale.**
 18 THE CHAIR: I think finally from me, can you offer any
 19 explanation why so many people with relevant convictions
 20 were knowingly taken into the council's employment and
 21 working with children?
 22 **A. I can only think of a couple of reasons. This is not to**
 23 **justify it, I hasten to add. Firstly, the kind of --**
 24 **there was -- the system and process often was lacking,**
 25 **so that even though there should have been a system of**

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<p>1 doing checks -- we are talking particularly later on, 2 when, you know, police checks came to be required from 3 1986, I think it was, although that was only for new 4 employees. So it sort of gradually came, was 5 implemented, the system. That people -- that some of 6 those systems didn't work well. But there were also 7 instances, as we have discussed today, of where 8 convictions were highlighted, schedule 1 convictions, or 9 in one case not the schedule 1 conviction, but which 10 were serious, and the potential harm to children or risk 11 to children for those convictions was clearly 12 downplayed, you know, diminished, hugely. Obviously 13 that was clearly the case with Carroll, but I think we 14 found certainly some other examples where that had 15 happened, not necessarily with schedule 1 offences, but 16 with other offences of violence, which clearly would 17 pose a risk to children in residential care.</p> <p>18 There may also have been -- I mean, this is 19 hypothesising, really, but there may also have been, at 20 that period of time, in the sort of '80s and early '90s, 21 this sort of notion about, you know, somebody can have 22 had a conviction when they were younger and -- or at any 23 age and they have been rehabilitated. Of course, one 24 needs to have that as an option, people do, but the 25 point is -- the crucial thing is about looking at every</p> <p style="text-align: center;">Page 149</p>	<p>1 individual's offending history, what's happened, what 2 the consequences are, and the nature of that kind of 3 index offence, and that's not what happened.</p> <p>4 THE CHAIR: It's such an extraordinary series of issues 5 surrounding this. Would you eliminate the possibility 6 that other forms of leverage were being exercised, for 7 example -- or influence from elected members, senior 8 managers, trade unions?</p> <p>9 A. I don't have evidence about that, in terms of 10 the specifics. In terms particularly about offences, 11 the offending stuff, the stuff you're talking about.</p> <p>12 THE CHAIR: There was undue influence over the intention to 13 appoint.</p> <p>14 A. I have no evidence of that.</p> <p>15 THE CHAIR: Thank you very much indeed. Ms Sharpling?</p> <p>16 MS SHARPLING: Thank you, chair, just a couple of questions, 17 if I may. Thank you, Ms Hudson.</p> <p>18 Can you just help us with the issues around 19 governance, please? It seems extraordinary that this 20 state of affairs carried on for several decades. 21 I wonder what the relationship was like between 22 officials and elected members throughout this time?</p> <p>23 A. Well, I think, as -- I mean, I was not there, so 24 I can --</p> <p>25 MS SHARPLING: I understand that.</p> <p style="text-align: center;">Page 150</p>
<p>1 A. But based on the kind of evidence that I've seen and 2 some of the evidence that I've heard, I think that the 3 relationships seem to vary quite a bit. So sometimes 4 they -- I mean, bearing in mind there was quite a lot of 5 change, certainly at a political level, in the sort of 6 '80s and '90s, there were quite a lot of changes of 7 leader and chair of Social Services and so on. It 8 looked to me as if there wasn't the kind of clear lines 9 of accountability that you would expect and should be in 10 place between officers having clear lines of 11 accountability to elected members with clear lines of 12 demarcation about what was, you know, managerial 13 professional officer role and what was elected member 14 role.</p> <p>15 I think the -- you know, as I have said in my 16 statement, the sort of -- the political dynamics of 17 the 1980s in particular will have been -- will have made 18 working here a very charged experience, and I think 19 witnesses and other testimonies have evidenced that, 20 where there was huge political turbulence, I think that 21 that turbulence distracted attention from the 22 imperatives of providing a good service to children and 23 families. I think that seems to me to have been the 24 case.</p> <p>25 If times had been quieter, there should have been --</p> <p style="text-align: center;">Page 151</p>	<p>1 you would have expected it -- as there would have been 2 in other places, much more concerted attention to what 3 was going on in children's services and the lines of 4 accountability and responsibility. So I think it was 5 clearly very problematic.</p> <p>6 MS SHARPLING: Thank you. One more question, if I may: can 7 you speak in general terms, from your researches, what 8 the relationship was between Lambeth and, say, the local 9 police? Was Lambeth operating in what I call a silo and 10 was there genuinely working together to resolve any of 11 the difficulties that we have heard about this 12 afternoon -- throughout the day, rather?</p> <p>13 A. Of course, today, we have talked about quite a long time 14 span.</p> <p>15 MS SHARPLING: Indeed.</p> <p>16 A. So I think -- and some of the examples that we talked 17 about this morning in the '80s where, you know, there 18 was -- you know, the police did their investigation and 19 prosecution work around child abuse as a crime and 20 social workers did their bit around the welfare side of 21 things. I think there was a sea change from the 1980s 22 and, you know, there is a sense that gradually things 23 improved. As I think I've said before, I think the 24 relationship with the police varied a lot in terms of 25 the quality, but there probably was not, until well into</p> <p style="text-align: center;">Page 152</p>

<p>1 2000, a real sense of that real joint and integrated 2 working around protecting children, where you have your 3 distinctive role, social workers and the police, with, 4 indeed, health, but you have to work together and you 5 have one coherent strategy when you're managing and 6 coordinating a child protection investigation, and 7 I think that was very absent. Whether there was, you 8 know, many occasions that we have talked about when 9 issues of concern were not shared with the police, what 10 got in the way of that, whether that was inertia or 11 distrust, I have no idea. That's absolutely not how, 12 you know, we would strive to work now, where it's very 13 integrated, very joined up. It absolutely wasn't at 14 that point in time.</p> <p>15 MS SHARPLING: Thank you very much. 16 THE CHAIR: Mr Frank? 17 MR FRANK: No, thank you. 18 THE CHAIR: Sir Malcolm? 19 PROF SIR MALCOLM EVANS: Thank you, just one very short and 20 focused question from me, if I may. In response to 21 a question from counsel, you mentioned that you knew of 22 no evidence that a direct application had been made to 23 Southwark Council in relation to a fostering application 24 concerning Michael Carroll. In the light of 25 the evidence that you do have about -- as you have been</p> <p style="text-align: center;">Page 153</p>	<p>1 displaying all afternoon, what do you make of 2 the suggestion that such an approach might have been 3 made? 4 A. I think -- I mean, I think what happened or didn't 5 happen is somewhat of an enigma, really. I have read 6 and heard the statements. What I have said in my 7 statement, that if such a meeting happened in the way 8 that was described by Mr Walsh, it would be 9 extraordinary, and highly inappropriate, but in the same 10 vein I don't know. You know, I have heard different 11 witnesses giving different accounts of that.</p> <p>12 PROF SIR MALCOLM EVANS: Thank you very much. 13 THE CHAIR: Thank you, Ms Hudson. We appreciate this has 14 been a long day for you. Thank you very much. 15 MS DOBBIN: Chair, I think that concludes the business for 16 today. 17 (The witness withdrew) 18 THE CHAIR: Thank you. We will reconvene tomorrow. 19 (4.10 pm) 20 (The hearing was adjourned to 21 Wednesday, 22 July 2020 at 10.30 am)</p> <p style="text-align: center;">INDEX</p> <p style="text-align: center;">Page 154</p>
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