

<p>1 Wednesday, 6 June 2018 2 (2.00 pm) 3 Welcome and opening remarks by THE CHAIR 4 THE CHAIR: Good afternoon. As many of you know, I am 5 Alexis Jay and the I am the chair of the Independent 6 Inquiry into Child Sexual Abuse. Sitting with me are 7 the other panel members of the inquiry: 8 Professor Sir Malcolm Evans, Ivor Frank and 9 Drusilla Sharpling. 10 On behalf of the inquiry, I welcome you all to this, 11 the first preliminary hearing on the Civil Orders case 12 study. This case study is a part of the inquiry's wider 13 investigation into institutional failures in connection 14 with the abuse of children outside the United Kingdom. 15 As many of you will recall, we have already 16 completed one previous case study in this investigation 17 into the child migration programmes. We had two public 18 hearings in relation to that case study in the course of 19 2017 and our report was published on the inquiry's 20 website in March 2018. 21 Following publication of that report, the inquiry 22 published an update note in relation to the wider 23 investigation explaining that the next case study will 24 be considering the adequacy of the civil framework for 25 the prevention of, and notification to foreign</p> <p style="text-align: center;">Page 1</p>	<p>1 Protected Against Trafficking, ECPAT, and Child Redress 2 International, CRI, Caoilfhionn Gallagher QC, who sits 3 to my right, and her junior, Keina Yoshida. We have 4 Ms McArdle, who appears for the National Crime Agency 5 and Mr Kark QC for the Home Office, behind me, and 6 Ms Weereratne QC for the British Council. 7 Chair, as you have indicated, this is the first 8 public hearing in the Civil Orders case study. This 9 case study sits within the wider Children Outside 10 the United Kingdom investigation, which broadly is 11 investigating the extent to which institutions and 12 organisations based in England and Wales have taken 13 seriously their responsibilities to protect children 14 outside of the UK from sexual abuse. The detailed scope 15 of that wider investigation is published on the 16 inquiry's website. 17 As you have indicated, chair, the child migration 18 programmes have already had their public hearings and 19 the report on that case study was published on 1 March 20 of this year. 21 That case study has met the requirements of 22 paragraph 2.1 and parts of paragraphs 2.2 and 2.3 of 23 the scope of the Children Outside the UK investigation. 24 This case study, as has been announced by way of 25 the update note dated 12 March 2018, will examine</p> <p style="text-align: center;">Page 3</p>
<p>1 authorities of, foreign travel by individuals known to 2 the UK authorities as posing a risk to children. 3 Counsel will shortly update us on progress made in 4 the investigation. 5 The update note also invited individuals and 6 organisations to apply for core participant status by 7 4.00 pm on 16 April 2018. 8 Today is an opportunity to consider various steps 9 for the future conduct of this case study over 10 the coming months leading to a public hearing in 11 February 2019. 12 We will take a ten-minute break around 3.30 if this 13 hearing has not concluded prior to that and directions 14 arising from this hearing will be published on 15 the inquiry's website shortly after the hearing, as will 16 the hearing transcript. 17 I will now invite the lead counsel to the inquiry in 18 relation to this case study, Henrietta Hill QC, to 19 provide us with an update on the case study. Go ahead, 20 Ms Hill. 21 Discussion re investigation update 22 Submissions by MS HILL 23 MS HILL: Thank you, chair. I appear this afternoon with 24 Mark Wassouf of counsel, who is also counsel to this 25 investigation. We have, representing Every Child</p> <p style="text-align: center;">Page 2</p>	<p>1 the civil framework for the prevention of, and 2 notification to foreign authorities of, foreign travel 3 by individuals known to the UK authorities as posing 4 a risk to children. 5 This framework includes the powers to make foreign 6 travel orders, or FTOs, at Risk of Sexual Harm Orders, 7 RSHOs, that were set out in the Sexual Offences Act 2003 8 as well as Sexual Harm Prevention Orders and Sexual Risk 9 Orders provided for by the Anti-social Behaviour, Crime 10 and Policing Act 2014. 11 The case study will consider in broad terms, 12 firstly, the circumstances in which the relevant orders 13 can be made and what they seek to achieve; secondly, 14 the extent to which the power to make those orders has 15 been used since they were introduced; thirdly, the 16 practical impact of such orders on known offenders when 17 they have been used; and, fourthly, whether there is 18 a need for change in the framework applicable to those 19 orders. 20 In order to investigate those issues, the inquiry 21 will conduct a review of information available from 22 published or unpublished reports and reviews, the law, 23 the policy, the training and previous investigations, 24 will consider the experience of victims and survivors of 25 child sexual abuse abroad and will invite core</p> <p style="text-align: center;">Page 4</p>

<p>1 participants and a selection of relevant organisations 2 and experts to give evidence. 3 As you have indicated, chair, the public hearings in 4 this case study will take place from 11 to 15 February 5 next year and a report on the case study will be 6 published thereafter. 7 It is anticipated, chair, that this case study will 8 discharge paragraph 3.3 of the published scope of 9 the Children Outside the UK investigation which broadly 10 indicates that the inquiry will consider 11 the appropriateness of this particular framework. 12 Chair, as you have indicated, the inquiry has 13 invited applications for core participant status in this 14 case study. Several such applications have been 15 received and considered and, as you know, chair, several 16 have been granted. I will now turn to confirm who 17 the core participants are. 18 The inquiry has so far granted five applications, 19 chair, as you know, for designation as a core 20 participant in this case study. Every Child Protected 21 Against Trafficking, or ECPAT, have been recognised as 22 a core participant on the basis that they have played 23 and direct and important role in lobbying for 24 legislative changes allowing the introduction of Civil 25 Orders and continues to be involved in consultations on</p> <p style="text-align: center;">Page 5</p>	<p>1 group in order to provide the inquiry with further 2 information about the abuse of Cambodian children by 3 British perpetrators, the inadequacy of the current 4 British system and to help identify children who have 5 been the victims of British perpetrators so that, where 6 appropriate, their voices may be heard by the inquiry. 7 Thirdly, the National Crime Agency has been 8 recognised as a core participant on the basis that it is 9 the national lead for reducing the threat from 10 transnational child sex offenders and hosts the UK 11 International Crime Bureau which is the body 12 facilitating communications with international law 13 enforcement regarding investigations overseas, including 14 via Interpol and Europol. It is the host organisation 15 for the Child Exploitation and Online Protection Centre 16 which plays a central role in the UK's attempts to bring 17 those who offend abroad to justice and, as such, its 18 work routinely involves, or relates to, the use of Civil 19 Orders of the sort that are being considered. 20 Fourth, the Home Office has been recognised on the 21 basis that it is endowed with important statutory 22 responsibilities in relation to Civil Orders. It has 23 a close relationship with the police in England and 24 Wales who use those orders on a daily basis. 25 And finally, the British Council has been recognised</p> <p style="text-align: center;">Page 7</p>
<p>1 the efficacy of this framework; that it has valuable 2 information about, and links to, victims and survivors 3 of individuals who have travelled abroad to offend, part 4 of its work being to document cases in which British 5 nationals have committed offences abroad; and, thirdly, 6 it has a well recognised expertise on matters related to 7 British nationals offending abroad and has published 8 several research papers on that subject. 9 Secondly, Child Redress International, CRI, has been 10 recognised on the basis that it is a new organisation 11 which works with child victims who have been abused 12 recently or contemporaneously. It works with a large 13 number of well regarded front-line organisations seeking 14 to address the sexual exploitation of children in 15 countries such as Cambodia, Vietnam, the Philippines and 16 Thailand. Through this network, it is aware of numerous 17 British nationals who have been arrested, charged, 18 prosecuted and/or convicted of various sex offences 19 relating to children in the last few years. It has been 20 involved in a high level summit on law enforcement in 21 relation to foreign perpetrators in Asia, in December 22 2016. It has some understanding of how other countries 23 such as Australia operate a Civil Orders regime and it 24 has submitted proposals to you, chair, about conducting 25 a scoping exercise in conjunction with the APLE Cambodia</p> <p style="text-align: center;">Page 6</p>	<p>1 on the basis that it works closely with the Child 2 Exploitation and Online Protection Command of 3 the National Crime Agency to gather information about 4 individuals who offend abroad. It has received 5 allegations of abuse relating to its staff and/or third 6 parties in other countries and it has a special 7 knowledge of the Civil Orders regime, given the number 8 of appointments it handles, the relative rarity of it 9 encountering these orders and how this fits with 10 employment and removal from employment of staff and 11 the difficulties encountered with foreign authorities. 12 Chair, the inquiry has received several further 13 applications for core participant status which, in 14 relation to those who sit to my right, you have 15 indicated on a provisional basis that you are minded to 16 refuse. I will come back to those under item 2 of 17 the agenda. 18 By way of further update under item 1 on our agenda, 19 the inquiry is in the process of gathering evidence 20 relevant to the issues in the case study and has sent 21 out various rule 9 requests to relevant individuals and 22 organisations and is currently reviewing that material 23 provided and sending out further rule 9 requests, quite 24 likely including some of those who are represented as 25 core participants or who seek to be core participants.</p> <p style="text-align: center;">Page 8</p>

<p>1 I think my learned friend for the British Council 2 had some observations to make in relation to scope and 3 perhaps now would be an appropriate point for her to 4 make those brief submissions. I have made her aware 5 that these submissions were received yesterday by us. 6 I do not believe they have been circulated yet, so 7 perhaps she can just speak briefly to them. 8 THE CHAIR: Thank you, Ms Weereratne. 9 Submissions by MS WEERERATNE 10 MS WEERATNE: Good afternoon, chair and panel. Thank you 11 for the opportunity. I am conscious that nobody else 12 has seen these. I am also conscious that in making 13 these written submissions, we have addressed a couple of 14 points that are not on the agenda for today, but 15 we really hope that by doing so we have been of some 16 assistance and some help. 17 In relation to the scope point, that Ms Hill has 18 referred to, obviously the operation of Civil Orders to 19 prevent child sexual abusers working with organisations 20 like the British Council is of direct relevance and 21 importance to the council's functions and, in that 22 light, we have made two observations on the scope, which 23 appears very narrowly from paragraph 3.3 of the scope 24 document. They are simply these: the first is that 25 we have asked for consideration of how the operation of</p> <p style="text-align: center;">Page 9</p>	<p>1 have taken appropriate steps in response to allegations 2 that their employees were involved in the sexual abuse 3 of children abroad. 4 The simple point we have made is that it is not 5 clear to us at this point to what extent this is to be 6 interpreted as being relevant to this case study, for 7 example, when considering again the need to change 8 the legislation and also because, at paragraph -- and it 9 should say 6(b) in my note, which I understand, chair, 10 you have at tab 15. I should have made a note of that 11 earlier. 12 The update note at paragraph 6(b) also refers to 13 considering the experiences of victims and survivors as 14 evidence within this case study. So we would just raise 15 the question again by way of requesting clarification as 16 to whether, therefore, paragraph 2.2 does in fact form 17 part of the consideration within this case study. 18 So there are two points of clarification if I might 19 just summarise: first of all, whether the debarring and 20 vetting scheme, which is referred to currently in 21 paragraph 3.1, will form part of this study and, if not, 22 how will these procedures be considered within this case 23 study; and, secondly, whether paragraph 2.2 and 24 the sufficiency of care is to be interpreted -- come 25 within paragraph 3.3.</p> <p style="text-align: center;">Page 11</p>
<p>1 the statutory vetting and barring regime might fit into 2 this particular scope, this case study. Because what we 3 have observed is their use and effectiveness may 4 usefully be considered alongside Civil Orders because 5 we felt that focusing on one framework in isolation is 6 likely not to provide a complete picture of the 7 available legal frameworks on this particular issue 8 which is for people travelling abroad to perpetrate 9 offences against children. 10 We felt that this may be of particular relevance, 11 for example, when it comes to considering the need to 12 recommend changes in the legislation and the legal 13 framework on Civil Orders which is referred to in 14 the update note at paragraph 5(d) as being one of the 15 aims of this particular case study. 16 So we raise the question about whether it was 17 possible to really do this properly without full 18 knowledge of the entirety of the existing frameworks. 19 So that is one point on scope, but the second point was 20 in relation to paragraphs 2 and 2.2 which, you know, 21 the shorthand has been referred to as a sufficiency of 22 care point. So the inquiry is looking into whether 23 the government departments and public authorities have 24 taken sufficient care to ensure that their employees do 25 not pose a risk to children living abroad, whether they</p> <p style="text-align: center;">Page 10</p>	<p>1 I have raised some other points about disclosure, 2 but I am sure Ms Hill will direct me to those as and 3 when that becomes appropriate, thank you. 4 MS HILL: I can certainly indicate that we are grateful for 5 the suggestions and the thoughts offered by the 6 British Council in their submissions. We have not yet, 7 ourselves, had a chance to fully reflect on them, and so 8 we certainly would wish to have the chance to do so. 9 I am conscious others may be in a similar position, so 10 as far as those two issues are concerned, I propose 11 we reflect on them and anybody who wishes to say 12 anything now does so, but they are not required to. 13 I am conscious that perhaps this is new to some people. 14 MS GALLAGHER: We would be grateful for a sight of the full 15 written submissions. If they could be circulated, we 16 would be quite happy to reflect on them and, I think, 17 deal with them in writing. 18 From what has been said, I expect both my clients 19 are likely to have observations and we would welcome the 20 opportunity to do that. We are in your hands as to 21 whether we do that simultaneously with counsel to the 22 inquiry doing that work or whether we should wait and do 23 it in a staggered way. We are in your hands on that 24 issue. 25 THE CHAIR: Thank you, Ms Gallagher.</p> <p style="text-align: center;">Page 12</p>

<p>1 MS HILL: Chair, certainly it would seem prudent to us, for 2 these submissions that have been put in in writing, to 3 be circulated and perhaps after the hearing a short 4 period of time can be given for CPs to respond. I think 5 that would seem to be the appropriate way of dealing 6 with it. I am grateful. Thank you chair. 7 Discussion re core participant applications 8 Submissions by MS HILL 9 MS HILL: Moving, then, if I may, please, to item 2 on the 10 agenda, that deals with the prospective CP applications. 11 I have already confirmed those applications that you 12 have granted. 13 My apologies, I should have introduced the legal 14 representatives at the beginning, but we have, to my far 15 right, Mr Scorer, who appears for several individuals 16 represented by Slater & Gordon, and Mr Collins who 17 appears for Father Shay Cullen and PREDA. 18 In relation to those groups, chair, the provisions, 19 of course, that are applicable are those set out in 20 rule 5. Your provisional view was that, as far as 21 the rule 5(2) criteria was concerned, the applicants did 22 not fulfil the criteria for designation on the basis 23 that each application focused on allegations that were 24 specific to a particular country. In several of the 25 cases, the alleged abuse took place before the regime of</p> <p style="text-align: center;">Page 13</p>	<p>1 this investigation. I apologise that it is going to be 2 necessary to set out some of the background to these 3 applications in some detail, but I will be as brief as 4 I can be. I know that you have our original 5 submissions. 6 OU-A1, a British national, was, at the time of 7 the alleged abuse, the child of a military family. Her 8 stepfather was an army officer and her mother had the 9 acting rank of Colonel. In the early 1980s, when she 10 was approximately 7 years of age, the family moved to 11 a military base in Germany and, whilst living here, she 12 attended a military primary school. During her time 13 there, she was taught by a British national. She 14 alleges that she was repeatedly sexually assaulted by 15 this teacher between the ages of 7 and 9. The sexual 16 abuse was repeated, sustained and escalated in its 17 seriousness. The teacher told her that if anyone found 18 out about the abuse, her father might lose his job and 19 the abuse ended when she moved schools. 20 OU-A1 attempted to report the abuse as a young adult 21 to police in approximately 1991, but no criminal 22 proceedings were brought. Then in 2005, OU-A1 made 23 a second attempt at reporting the abuse and approached 24 Durham Police and gave a full statement to them. 25 By this time, she had also discovered that</p> <p style="text-align: center;">Page 15</p>
<p>1 Civil Orders was introduced. And, thirdly, while the 2 applicants may well be able to provide important 3 evidence for the case study, you were not provisionally 4 satisfied that they should be designated as core 5 participants because this case study will not focus on 6 any particular country or any particular individual. 7 So perhaps it falls to my learned friends to 8 the right to make their submissions. Perhaps if I can 9 assist counsel by indicating, Mr Scorer, perhaps -- 10 the Slater & Gordon renewal submissions, chair are at 11 tab 10 of your bundle. Perhaps you should hear from him 12 first and then Mr Collins' renewal submissions are at 13 tab 11. I have made clear to counsel that behind the 14 renewal submissions are the original documents. 15 Forgive me, I am so sorry. It is Ms Harrison. 16 I was told originally Mr Scorer. It is Ms Harrison who 17 is here on behalf of the Slater & Gordon group. I did 18 know that. I apologise. Thank you, Ms Harrison. 19 Submissions by MS HARRISON 20 MS HARRISON: Thank you. Good afternoon, chair and panel. 21 I am here to renew the applications for core participant 22 status for the following: OU-A1, OU-A2, A3, A4, A5 and 23 A6. 24 We are not renewing the application on behalf of 25 OU-A7. We accept he does not fall within the scope of</p> <p style="text-align: center;">Page 14</p>	<p>1 the teacher concerned had subsequently been a head 2 teacher at a school in Wales, but that he had also 3 taught abroad with the army and he was reported to be on 4 the Child Protection Taskforce for a Welsh county 5 council. 6 She was then told that as he had been a teacher in 7 the army at the time, it was a matter for the military 8 police and would be dealt with by way of a court 9 martial. 10 So the Royal Military Police then carried out their 11 own investigation and OU-A1 travelled to 12 Catterick Barracks on a number of occasions to have 13 face-to-face meetings with an investigating officer. 14 She gave evidence at a preliminary hearing before 15 a colonel in November 2005. Present at the hearing was 16 the alleged abuser. She was questioned for over 17 three hours on the stand in front of him. She was then 18 told some months later that the matter could not proceed 19 to a full court martial due to a technicality. 20 OU-A1 understands that despite the serious nature of 21 the allegations made against him, her alleged abuser 22 still has access to, and works with, children abroad. 23 Online research suggests that he is now working for 24 a charity in Africa and she is very worried that he may 25 still be abusing children, as she has seen on</p> <p style="text-align: center;">Page 16</p>

<p>1 the website pictures of the teacher posing with children 2 in Africa. She feels she has repeatedly tried to do 3 the right thing by reporting the abuse to the police and 4 then the Ministry of Defence, but that, through no fault 5 of her own, a prosecution has not been possible and that 6 this has allowed the teacher to continue to have access 7 to children both in the UK and overseas.</p> <p>8 OU-A1 pursued a successful civil claim in 2017 9 against the MOD in respect of the abuse suffered at 10 the hands of the teacher and was awarded damages.</p> <p>11 Therefore, to summarise, in OU-A1's case, she was 12 sexually abused as a child by an employee of the 13 Ministry of Defence, a public body, whilst living 14 overseas. She reported that abuse to both the UK police 15 and the Ministry of Defence. A court martial was begun 16 and discontinued due to a technicality, leaving the 17 alleged perpetrator to continue to work with children 18 abroad with no restrictions at all in his travel or 19 contact with foreign children, despite the Civil Order 20 regime that currently exists and it is known that he is 21 continuing to do so.</p> <p>22 It is submitted on behalf of OU-A1 that 23 the circumstances of her case fall squarely into 24 the second proposed case study of this investigation.</p> <p>25 The other five complainants I represent I will take</p> <p style="text-align: center;">Page 17</p>	<p>1 his work for the White Fathers in Uganda, he also 2 informally volunteered for another charity registered in 3 England and Wales, called KISS, set up to help children 4 in Uganda.</p> <p>5 In November 2007, whilst Brother X was working in 6 Northern Uganda, a Ugandan girl made a complaint to her 7 local parish priest that Brother X had sexually abused 8 her. This was reported to the White Fathers and we 9 understand that they sent him home to the UK whilst they 10 investigated. However, we have no information about 11 what, if any, investigation actually took place.</p> <p>12 A trustee of KISS spoke with Brother X whilst he was 13 in the UK and she states that he admitted an incident 14 with the girl and also referred to other incidents with 15 children.</p> <p>16 Further Ugandan nationals then came forward to the 17 KISS trustee to report that they had also been abused by 18 Brother X. Brother X stepped down from his role in KISS 19 in February 2008, but it became apparent that, against 20 their wishes, he was still attempting to undertake some 21 sort of role for KISS in Uganda, and so the advice of 22 a charities lawyer was sought, as was the advice of 23 a child protection officer of the Diocese of 24 Westminster.</p> <p>25 The charities lawyer advised them to contact the</p> <p style="text-align: center;">Page 19</p>
<p>1 together and I will refer to them as the Ugandan 2 complainants. Again, full details of their cases are 3 set out in the original CP application, but to summarise 4 the position: all five Ugandan complainants allege that, 5 whilst children, they were sexually assaulted by 6 a religious brother. For the purposes of this 7 submission I will call him Brother X, but full details 8 of his identity have been provided to the inquiry in our 9 original submission.</p> <p>10 Brother X was a member of the religious order, 11 the Society of Missionaries of Africa, which was also 12 known as the White Fathers. These five complainants 13 represent a small proportion of the number of Ugandan 14 children who have made allegations of sexual assault by 15 Brother X over a number of years.</p> <p>16 The White Fathers is a charity registered in England 17 and Wales. It is a Roman Catholic missionary society 18 and there are a number of sectors to the White Fathers, 19 including a Great British and a Ugandan sector, and the 20 headquarters are in Rome.</p> <p>21 It is our understanding that Brother X was part of 22 both the Ugandan and UK sectors and travelled to and 23 from both countries over many decades from the 1980s 24 until 2007. Whilst in Uganda, he set up a number of 25 missionary stations and youth groups and, in addition to</p> <p style="text-align: center;">Page 18</p>	<p>1 White Fathers and a child protection adviser, which they 2 did. Formal letters were written and meetings were had 3 with both the Westminster Diocese child protection 4 officer and the child protection officer of the White 5 Fathers, a John McClean. On 7 May 2008, John McClean 6 wrote to KISS trustees. In this letter, he promised 7 that Brother X would not be returning to Uganda and 8 would remain in the UK for a while -- I am quoting now 9 from the letter:</p> <p>10 "... before most likely going back to Africa to 11 another country to work in some other kind of work not 12 associated with children.</p> <p>13 "This latter fact concerning the type of work 14 emerges not from some belief that [X] has some kind of 15 pedophiliac tendencies but, because he has been through 16 these negative experiences, he should look for 17 fulfillment in some other kind of work. This, 18 unfortunately, is the case, even though he does seem to 19 have had very worthwhile gifts in working with 20 traumatised children."</p> <p>21 In July 2008, on advice from the charities lawyer, 22 KISS trustees sent a serious incident report to the 23 Charities Commission. They also met with the Charities 24 Commission in September 2008.</p> <p>25 In March 2009, KISS trustees received information</p> <p style="text-align: center;">Page 20</p>

<p>1 that the White Fathers planned to send Brother X back to 2 Uganda unsupervised. They informed the 3 Charities Commission and it is their understanding that 4 this complaint prevented Brother X from travelling to 5 Uganda at that time. 6 The same KISS trustee was then made aware, in 7 February 2010, that the White Fathers were planning to 8 post Brother X to Ghana. She informed the Charities 9 Commission. 10 The KISS trustee is concerned that it was only her 11 complaint to the Charities Commission about the proposal 12 that he simply be posted to another country, despite 13 the serious nature of the allegations that had been made 14 against him, that stopped him being allowed to travel. 15 So far as we are aware, there has never been 16 a formal report to the police or a formal police 17 investigation either in the UK or in Uganda about 18 the allegations of sexual abuse allegedly perpetrated by 19 Brother X whilst in Uganda. We understand that he is 20 alive and resident in the UK, but so far as we are 21 aware, there is nothing that prevents him from 22 travelling internationally. 23 This, therefore, creates a situation which we can 24 see arising in many similar cases where there are 25 serious and multiple allegations of children being</p> <p style="text-align: center;">Page 21</p>	<p>1 to children. 2 Chair and panel, in our submissions, OU-A1's case 3 concerns the response of public authorities, the police 4 and the Armed Forces to her allegations, both in 5 the sense of considering whether the Armed Forces at 6 the material time have taken sufficient care to ensure 7 that their employee did not pose a risk to children 8 living abroad. 9 Then, thereafter, whether they have taken 10 appropriate steps in response to allegations that their 11 employee was involved in the sexual abuse of children 12 abroad, both in the early 1990s when the first 13 allegations were made, but more crucially post 2005 when 14 the allegations were considered for court martial. 15 And finally, after the introduction of the Civil 16 Orders referred to in this case study, should the public 17 authorities have then considered whether this individual 18 teacher should or could have been made subject to one of 19 these Civil Orders, if possible. 20 All of this falls into paragraphs 2.1 to 2.4 of 21 the scope. 22 The Ugandan cases again all concern the response of 23 public authorities, the Charities Commission 24 and religious institutions, the White Fathers and the 25 safeguarding committees mentioned, to multiple</p> <p style="text-align: center;">Page 23</p>
<p>1 groomed and abused by a UK national abroad, that 2 criminal proceedings are not brought against that person 3 but that he or she is not prevented by any legal 4 mechanism from travelling abroad, therefore running 5 the real risk that further children could be abused if 6 they do. 7 I now refer to you to the scope of this 8 investigation. In particular section 2, where it says 9 at section 2.1 the inquiry will consider whether 10 government departments, public authorities and 11 charitable institutions based in England and Wales have 12 taken sufficient care to protect those children they may 13 have sent or placed abroad. 14 At paragraph 2.2, whether the Armed Forces or 15 charitable institutions based in England or Wales have 16 taken sufficient care to ensure that their employees do 17 not pose a risk to children living abroad and/or whether 18 they have taken appropriate steps in response to 19 allegations that their employees were involved in 20 the sexual abuse of children abroad and. 21 And, at paragraph 2.4, whether law enforcement 22 agencies, the criminal justice system and any other 23 public authorities have been effective in preventing 24 foreign travel by, or notifying foreign authorities of, 25 individuals known to the UK authorities as posing a risk</p> <p style="text-align: center;">Page 22</p>	<p>1 allegations of abuse both in the sense of considering 2 whether the White Fathers Order, as a registered charity 3 at the material time, has taken sufficient care to 4 ensure that their representative, Brother X, did not 5 pose a risk to children whilst living abroad. 6 Then, thereafter, whether they have taken 7 appropriate steps in response to multiple allegations 8 that he was involved in the sexual abuse of children 9 abroad once those allegations surfaced in 2007. 10 Finally, in respect of the Civil Orders regime 11 referred to in this case study, should the relevant 12 public authorities have considered whether Brother X 13 should or could have been made subject to one of these 14 Civil Orders, if possible, at that stage. 15 All of this falls into paragraphs 2.1 to 2.4 of the 16 scope. 17 The update note published by the inquiry on 18 12 March 2018 makes clear that the inquiry considers 19 that the first phase of the investigation has met 20 the requirements of paragraph 2.1 and parts of 21 paragraphs 2.2 and 2.3 of the scope, although it does 22 not specify which parts it considers have been met. 23 But in my submission, this does not preclude it from 24 designating OU-A1 and the Ugandan complainants core 25 participant status based on them also clearly meeting</p> <p style="text-align: center;">Page 24</p>

<p>1 the scope criteria. 2 In respect of OU-A1, her case could examine the role 3 and response of the Armed Forces, which is something not 4 previously considered by the inquiry. 5 The update note goes on to state at paragraph 5 that 6 the case study will consider at 5(b) the extent to which 7 the powers to make such orders have been used since they 8 were introduced, and at (d) whether there is need for 9 a change in the framework applicable to these orders. 10 At paragraph 6(b), the update note states that in 11 order to investigate these issues, the inquiry will 12 include considering the experiences of victims and 13 survivors of child sexual abuse abroad. 14 Finally, at paragraph 8 of the update note, it 15 states: 16 "The voice of victims and survivors is vital to the 17 inquiry's work. We want to hear from victims and 18 survivors who wish to disclose an institutional or 19 systemic failure to protect children from sexual abuse 20 or a failure to respond appropriately to such 21 allegations where they relate to the orders referred to 22 above." 23 In my submission, OU-A1 and the Ugandan complainants 24 all fall squarely into the scope of this investigation 25 and should qualify for CP status based upon</p> <p style="text-align: center;">Page 25</p>	<p>1 way would highlight areas where it is not able to be 2 used to protect children abroad from known or suspected 3 UK paedophiles. 4 Our clients' cases raises serious issues about 5 the adequacy of the current regime. Finally, the 6 determination doesn't seem to dispute the relevance of 7 our clients' evidence and, in paragraph 6 of both 8 notices of determination, you have stated that this may 9 well be important evidence for the case study. 10 We agree that this is important evidence for 11 the case study. They clearly meet the sufficient 12 interest criteria required by the inquiry to justify 13 designation of core participant status and we therefore 14 ask the inquiry that they grant core participant status 15 for the respective complainants. 16 Thank you very much. 17 THE CHAIR: Thank you, Ms Harrison. 18 MS HILL: I invite you, chair, to hear from Mr Collins. 19 Submissions by MR COLLINS 20 MR COLLINS: Ma'am, on behalf of Father Shay Cullen of the 21 PREDA organisation, I renew his application. 22 It might be useful to put on record what is, I know, 23 in the final submission, some of Father Shay's 24 background. Father Shay lives in the Philippines, he is 25 an Irish national and has campaigned at considerable,</p> <p style="text-align: center;">Page 27</p>
<p>1 paragraphs 2.1 to 2.4 of the original investigations 2 scope, but also based upon paragraphs 6 and 8 of 3 the update note, and consideration of these cases could 4 enable the inquiry to look at 5(d) in particular, 5 ie whether there is a need to change the legal framework 6 applicable to the current Civil Orders regime to ensure 7 that the UK authorities have the requisite tools and 8 flexibility to consider restrictions on foreign travel 9 in circumstances such as the ones described above. 10 At paragraph 6 of the respective determinations, it 11 states that it is not clear that the applicants have 12 been in any other way involved in the regime in 13 question. We agree and we say that this is precisely 14 why the inquiry needs to examine these cases. If 15 the regime had been effective, then these cases, in 16 preventing foreign travel by alleged perpetrators, there 17 would be no need for you to scrutinise what has 18 occurred. We submit it is for this very reason that 19 the complainant should be granted core participant 20 status. Indeed, examination of potential loopholes in 21 the current regime is equally as valuable for the 22 inquiry looking at situations where the regime is being 23 used and analysing its efficacy. 24 Both should be possible within the module and 25 looking at the totality of the current regime in this</p> <p style="text-align: center;">Page 26</p>	<p>1 considerable personal risk -- I mean considerable 2 personal risk -- for decades on child protection issues. 3 He is the founder of PREDA which is an organisation 4 in the Philippines that works directly with victims of 5 child abuse, often caught up in so-called sex tourism. 6 He and his colleagues are responsible for 7 the apprehension and successful prosecution of those who 8 feel that they are able to travel to the Philippines and 9 sexually exploit children. He and his colleagues work 10 directly with victims on the ground. They save victims, 11 they look after them, they represent them. 12 PREDA advocates internationally as well as 13 nationally on human rights issues and Father Shay in 14 particular has been the recipient of many humanitarian 15 awards and has been nominated, I believe more than once, 16 for a Nobel Prize. 17 If there is anybody who you ought to hear from as 18 part of this tranche of the inquiry, it is Father Shay. 19 He has direct knowledge of how it is, of how it is in 20 these communities which fall prey to men, in particular, 21 from the West who come into their midst and exploit 22 the children. 23 Going off on a tangent at the moment: there are two 24 very interesting media programmes that touch upon these 25 issues. The Derek Slade case, which forms the backdrop</p> <p style="text-align: center;">Page 28</p>

<p>1 to Father Shay's application, featured in an ITN 2 production in 2014, and more generally there is 3 a BBC News production which is presented by 4 Stacey Dooley which goes into the world of sex tourism 5 coincidentally in the Philippines and how those 6 communities are exploited by men in particular from 7 the West.</p> <p>8 I make that point at a tangent because I find it 9 very informative, very upsetting viewing, very 10 unpleasant viewing but very informative, because those 11 programmes contain footage of alleged abusers and those 12 actually in their homes, the children, the parents, who 13 get caught up in this miserable world.</p> <p>14 But getting back to Father Shay, he very 15 importantly, as I have already alluded to, has 16 the experience of working others internationally on 17 child protection issues. For example, he has worked 18 with US Homeland Security, US Immigration and Customs 19 and that concerns the successful apprehension and 20 prosecution of US sex offenders in the Philippines. In 21 the submission, there is a particular case example which 22 shows how, when all the component parts come together, 23 distance, language and custom can be overcome to bring 24 about some effective justice for those children who have 25 been sexually abused.</p> <p style="text-align: center;">Page 29</p>	<p>1 to this day. I would make the point at this stage: 2 we are not talking about sexual offences committed pre 3 1980, as the written response from the inquiry puts it, 4 but post 1980. In fact, we are talking about three 5 years ago. We are dealing with matters that occurred 6 three years ago and the account is that this man Slade 7 was at will in the Philippines, in spite of what was 8 known about him, sexually abusing minors.</p> <p>9 It was only because life became too difficult and he 10 was apprehended for the umpteenth time by the Filipino 11 authorities that he found his way back to this country, 12 apparently en route to Cyprus, where he thought 13 apparently that he could continue to escape justice but 14 as luck would have it, Avon and Somerset Police had 15 complaints from the 1970s and were able to arrest him at 16 Heathrow Airport. As a consequence, he was then 17 prosecuted at Bristol in respect of those offences.</p> <p>18 He has never been brought to book for what has gone 19 on elsewhere. In spite of the very substantial prison 20 sentence he is now serving, if he were to be released 21 tomorrow, for argument's sake, in spite of these 22 wonderful orders that exist, none of them would stop him 23 returning to the Philippines or elsewhere to do as he 24 wants. I would say that is the most appalling aspect of 25 where we are today.</p> <p style="text-align: center;">Page 31</p>
<p>1 I would have thought, ma'am, you and your colleagues 2 would like to know something about that, given in 3 particular you are going to be looking at 4 the effectiveness or otherwise of the various orders 5 that are available in this jurisdiction, which brings me 6 on to the case of Douglas Slade. Douglas Slade is 7 currently serving a substantial prison sentence in this 8 country having been convicted as recently as 2016 in 9 respect of sexual offences on minors committed in this 10 country over 40 years ago.</p> <p>11 As you know from the written submissions, he was 12 involved in the notorious Paedophile Information 13 Exchange organisation, for want of a particular term, 14 which was the subject of much notoriety unsurprisingly 15 way back in the 1970s. He was able to escape justice as 16 the sentencing judge at Bristol commented upon by being 17 able to travel from the UK and to remain in 18 the Philippines for many years, where he came to 19 the attention of the authorities on many occasions in 20 respect of numerous, numerous allegations of sexual 21 abuse on teenaged boys in the Philippines.</p> <p>22 This is where Father Shay and the PREDA organisation 23 became involved, because of the children who were caught 24 up in all of that. Father Shay and PREDA have assisted 25 those children and their families and continue to do so</p> <p style="text-align: center;">Page 30</p>	<p>1 I represent by default children in the Philippines 2 who one day are going to see your report and, as matters 3 stand, they are young people who were sexually abused by 4 a British national, a man from the West who because of 5 cultural reasons, they treated with deference -- he is 6 a white man -- who may well find that they have no voice 7 in your inquiry because the man who has stood up for 8 them, Father Shay, didn't have a voice himself at your 9 inquiry. I think it would look very odd and very sad, 10 to put it neutrally, if these young people and the man 11 who has stood up for them, is seen not to have had 12 a voice.</p> <p>13 Here is a case where you can ask the organisations 14 that are here or who ought to be here why is it in 15 the 21st century that people from the West -- men from 16 the UK -- are able at will to go to Asia and elsewhere 17 in the world and basically do what they like and get 18 away with it. What we should be looking at is finding 19 ways to ensure that the law enforcement agencies in this 20 country in whatever form, from the Home Office 21 downwards, are able to communicate with and work with 22 their counterparts in all parts of the world.</p> <p>23 Remember: it is only in recent weeks that the UK 24 government has belatedly said it is going to ratify 25 the Lanzarote treaty after all this time. Lanzarote</p> <p style="text-align: center;">Page 32</p>

<p>1 deals with many things but it does relate to 2 the communication, the sharing of information with 3 others. In this very troubled world which is rapidly 4 changing and we all grapple to keep pace with it, 5 today's affairs, no matter how unsatisfactory they 6 already are, are going to become increasingly more 7 challenging. I know that you are spending a great deal 8 of time looking at the internet and so on but that is 9 only one part of this tapestry, so to speak, of this 10 ability of people in the West, men in the UK, being able 11 to go overseas and exploit children or being able to 12 exploit children from these shores.</p> <p>13 I would submit that you need to look at the efficacy 14 of all these various orders that can be made and try to 15 understand why is it that someone like Mr Slade, if he 16 were released tomorrow, can walk from prison and 17 potentially go overseas and start from where he left 18 off. It comes back to this: we are dealing with very 19 recent affairs and you need, I would submit, to hear 20 from someone like Father Shay, someone who works on the 21 ground with these people, who actually has 22 the experience and often very unhappy experience of 23 trying to bring to book those responsible.</p> <p>24 You need to know from him what it is actually like; 25 what are the issues. You also need to know why is it</p> <p style="text-align: center;">Page 33</p>	<p>1 ma'am?</p> <p>2 THE CHAIR: Thank you, Mr Collins.</p> <p>3 MS HILL: Chairman, I would like to reflect on the 4 submissions that have been made including the written 5 documents that have placed before you and give a final 6 determination in writing.</p> <p>7 You will also no doubt in due course make directions 8 with regard to section 40 funding applications. No 9 doubt that is something else that you will also deal 10 with after the hearing. Thank you, chair.</p> <p>11 Discussion re broadcasting 12 Submissions by MS HILL</p> <p>13 MS HILL: Turning then to the last two items on the agenda; 14 firstly item 3, that of broadcasting. You will 15 recollect, chair -- and the core participants have been 16 reminded -- that on 13 April 2016 you gave a general 17 ruling in relation to the broadcasting of certain of the 18 public hearings. As you will be aware in the public 19 hearings that have taken place to date, generally there 20 has been broadcasting. The broadcast is delayed for 21 a few minutes so that if there is any breach of 22 a restriction order steps can be taken and provision is 23 made for anonymous witnesses.</p> <p>24 Chair, we invite you to make a similar order for 25 these public hearings and indeed you may wish to reflect</p> <p style="text-align: center;">Page 35</p>
<p>1 for example that the extradition treaty between the UK 2 and the Philippines for example apparently is not 3 enforceable at the moment. I suspect that scenario may 4 well apply to other jurisdictions.</p> <p>5 So it is all very well having various orders that 6 can be made. Why aren't they being made? And if they 7 are being made, are they effective as they ought to be? 8 And if they are being made and they are effective, what 9 actually happens if an alleged offender is on the other 10 side of the world? Are the authorities going to be able 11 to get him back? If they do get him back, is he 12 actually going to be prosecuted?</p> <p>13 I do not know the answers to these questions and 14 I have heard nothing so far and I have read nothing so 15 far that convinces me that you are readily going to 16 arrive at answers to those questions. You are going to 17 need someone with direct knowledge of the issues so that 18 he can inform you, even if he may not have all 19 the answers. It may be that he does not have all of the 20 information but he will provide you with a synopsis, 21 a picture, an impression that will enable you to ask 22 more questions and to explore other issues.</p> <p>23 So I would say finally in this submission that if 24 there is anybody who ought to be a core participant, 25 it is Father Shay. Unless I can assist you further,</p> <p style="text-align: center;">Page 34</p>	<p>1 on whether, given the number of public hearings and the 2 investigations, that you have made such an order and 3 that you wish to make any wider ruling but certainly as 4 far as these upcoming public hearings are concerned, 5 we direct that they be broadcast. There have been no 6 objections from any of the core participants to that 7 proposal so we would invite you to make that direction.</p> <p>8 THE CHAIR: Thank you. We will, for the record, reduce 9 the time delay on the broadcast to three minutes and 10 it would be my wish to extend that to all further 11 hearings.</p> <p>12 MS HILL: Thank you, chair.</p> <p>13 Discussion re future timetable 14 Submissions by MS HILL</p> <p>15 MS HILL: Finally, as far as the future timetable is 16 concerned, as you have heard our work in gathering 17 evidence for this investigation continues. Several 18 rule 9 requests have been sent and more are in 19 the process of being drafted. We will of course work 20 closely with those who have pertinent information to 21 provide to the inquiry. We are very conscious of the 22 efforts made by for example the British Council to 23 preserve documentation and of course we will work 24 closely with them in the provision of that.</p> <p>25 The material will of course be reviewed for</p> <p style="text-align: center;">Page 36</p>

<p>1 relevance and then redacted and ciphers applied in 2 accordance with the usual protocol for redaction, which 3 is available on the inquiry's website. We will of 4 course make provision in the usual way for disclosure 5 out of relevant material to the core participants which 6 we anticipate happening in a series of tranches, 7 probably in the autumn of this year. 8 We anticipate, chair, that a further preliminary 9 hearing will be needed in this case study. That may 10 well be during the week of 29 October of this year. 11 You have made clear already that the hearings in 12 February will take place on this case study. They will 13 take place here, with the usual hearing hours and 14 the usual provisions in relation to opening statements, 15 rule 10 applications in relation to witnesses, read 16 proposals and so on will be followed, as will the usual 17 provisions in relation to closing statements. 18 So as far as today is concerned, chair, that is all 19 I wish to say. I hope those who have been recognised as 20 core participants and those who may be recognised will 21 understand that we intend to work closely with them 22 going forward but if there is anything else anyone 23 wishes to say in particular, no doubt they can. 24 I am just seeing if anybody else wishes to address 25 you further, chair.</p> <p style="text-align: center;">Page 37</p>	<p>1 THE CHAIR: Yes. Thank you. 2 MR KARK: We would agree with those observations. We would 3 be grateful for sight of the documents and we would 4 agree with the direction. 5 THE CHAIR: Thank you. If there are no further submissions, 6 thank you to everyone for your attendance today. We 7 will reflect carefully on what has been said and I will 8 make my determination in due course. 9 Thank you very much. 10 (3.00 pm) 11 (The hearing was adjourned) 12 13 14 I N D E X 15 16 Welcome and opening remarks by THE1 17 CHAIR 18 19 Discussion re investigation update2 20 21 Submissions by MS HILL2 22 23 Submissions by MS WEERERATNE9 24 25 Discussion re core participant13</p> <p style="text-align: center;">Page 39</p>
<p>1 THE CHAIR: Ms Gallagher? 2 Submissions by MS GALLAGHER 3 MS GALLAGHER: There is just one very brief point. 4 We learned today of which organisations had been 5 granted core participant status. I anticipate, having 6 taken instructions, we may want to address you on 7 whether there are further organisations which should be 8 considered for core participant status. I would propose 9 that I make those submissions, if I am indeed instructed 10 to do so, at the same time as we make the submissions 11 which were referred to earlier in relation to scope, 12 having seen the British Council's submissions. We can 13 do those very promptly, certainly within 14 days, if 14 that is of assistance. 15 MS HILL: Thank you, Ms Gallagher. 16 The sort of timescale that we had in mind would be 17 that you might direct, chair, that the British Council's 18 submissions be circulated as soon as possible, that 19 representations on scope and indeed the other issue my 20 learned friend alludes to be made in 14 days. That 21 might be an appropriate timescale. 22 You will then circulate your determination on the 23 core participant applications and directions on the 24 section 40 funding and broadcasting. I think that is 25 all that the directions would need to be.</p> <p style="text-align: center;">Page 38</p>	<p>1 applications 2 3 Submissions by MS HILL13 4 5 Submissions by MS HARRISON14 6 7 Submissions by MR COLLINS27 8 9 Discussion re broadcasting35 10 11 Submissions by MS HILL35 12 13 Discussion re future timetable36 14 15 Submissions by MS HILL36 16 17 Submissions by MS GALLAGHER38 18 19 20 21 22 23 24 25</p> <p style="text-align: center;">Page 40</p>

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