

**NOTICE OF DETERMINATION
CORE PARTICIPANT APPLICATION**

1. On 3 June 2016 the Inquiry invited anyone who wished to be designated as a core participant in the Accountability and Reparations investigation to make an application to the Solicitor to the Inquiry by 1 July 2016. Such applications are currently limited to participation in the four case studies.
2. In the application, the Commissioner of Police of the Metropolis (“the Commissioner”) has sought an indication or provisional decision that the conduct of his officers will not be subject of inquiry in the Accountability and Reparations investigation and that possession of documents and information potentially relevant to the Investigation is not a sufficient basis upon which to be granted core participant status. In the alternative, and to the extent that the investigation does more directly involve the police service, then the Commissioner applies for core participant status.
3. This notice sets out my determination of the application.
4. Applications for core participant status are considered under Rule 5 of the Inquiry Rules 2006 which provides:

(1) The chairman may designate a person as a core participant at any time during the course of the inquiry, provided that person consents to being so designated.

(2) In deciding whether to designate a person as a core participant, the chairman must in particular consider whether –

- a. The person played, or may have played, a direct and significant role in relation to the matters to which the inquiry relates;*
- b. The person has a significant interest in an important aspect of the matters to which the inquiry relates; or*
- c. The person may be subject to explicit or significant criticism during the inquiry proceedings or in the report, or in any interim report.*

(3) A person ceases to be a core participant on –

- a. the date specified by the chairman in writing; or*
- b. the end of the inquiry.*

5. In determining each person's application, the matters listed in Rule 5(2) must be considered, but the list is not exhaustive and I may also take into account other relevant matters.
6. I am not able to provide the indication or provisional decision that the conduct of the Metropolitan Police will not be subject of inquiry in the Accountability and Reparations investigation. However, having regard to the provisions of Rule 5(2), I am satisfied that the Commissioner of Police of the Metropolis has played a direct and significant role in relation to matters under investigation and/or has a significant interest in an important aspect of the matters under investigation.
7. As part of this investigation, the Inquiry will consider the experiences of individuals placed in St Leonard's children's home in order to investigate general issues of accountability and reparation for victims and survivors, including the extent to which this can be achieved through the existing processes of civil litigation, criminal compensation and support services.
8. The Metropolitan Police was responsible for investigating child sexual abuse of children under the care of the London Borough of Tower Hamlets who lived at the St Leonard's Children's Home in Hornchurch, Essex. Further, as the Commissioner anticipates in his application, the Inquiry is likely to examine the role of the police in respect of the matters under investigation, including the nature of the assistance and victim support services provided by the police, the degree of support and guidance it gave to victims and survivors in applications to the CICA/B and disclosure to legal representatives in any claims for compensation.

9. The Commissioner submits that he is not presently aware of any suggestion that his officers' conduct in relation to any of the matters mentioned above is such as to warrant an application pursuant to r5(2)(c) of the 2006 Rules (explicit or significant criticism). The Inquiry is unable to confirm at this stage, whether the Metropolitan Police may be subject to explicit or significant criticism during this investigation. However, for the reasons already given, I am satisfied that the Commissioner of Police of the Metropolis should be designated a core participant in relation to this case studies investigation.
10. Applications for designation as the recognised legal representative of a core participant are governed by Rules 6 and 7 of the Inquiry Rules 2006, which provide as follows:
- 6(1) *Where -*
- (a) *a core participant, other than a core participant referred to in rule 7; or*
 - (b) *any other person required or permitted to give evidence or produce documents during the course of the inquiry,*
has appointed a qualified lawyer to act on that person's behalf, the chairman must designate that lawyer as that person's recognised legal representative in respect of the inquiry proceedings.
- 7(1) *This rule applies where there are two or more core participants, each of whom seeks to be legally represented, and the chairman considers that -*
- (a) *their interests in the outcome of the inquiry are similar;*
 - (b) *the facts they are likely to rely on in the course of the inquiry are similar; and*
 - (c) *it is fair and proper for them to be jointly represented.*
- (2) *The chairman must direct that those core participants shall be represented by a single recognised legal representative, and the chairman may designate a qualified lawyer for that purpose.*
- (3) *Subject to paragraph (4), any designation must be agreed by the core participants in question.*

(4) If no agreement on a designation is forthcoming within a reasonable period, the chairman may designate an appropriate lawyer who, in his opinion, has sufficient knowledge and experience to act in this capacity.

11. I am satisfied that the Commissioner of Police of the Metropolis has appointed Mark Spanton from the Directorate of Legal Services as his qualified lawyer in relation to this investigation. I therefore designate Mr Spanton as the recognised legal representative for the Commissioner of Police of the Metropolis in accordance with Rule 6(1) as I am required by that rule to do.

12. Directions will be given for receipt of applications for an award under section 40(1)(b) of the Inquiries Act 2005 for expenses to be incurred in respect of legal representation at the forthcoming public hearing. Such applications by core participants will be determined in accordance with the Inquiry's Cost Protocol on Legal Representation at Public Expense.

Hon. Dame Lowell Goddard DNZM
Chair, Independent Inquiry into Child Sexual Abuse

20 July 2016