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FOREWORD AND BACKGROUND
Foreword from the Chair

Four months ago, the Home Secretary invited me to chair the Independent Inquiry into Child Sexual Abuse. When I accepted, I said that I would lead this Inquiry with pace, confidence and clarity. I also said that I would build on the work of the Inquiry to date and overcome the challenges it faced.

While the Inquiry had made progress in some areas, I was concerned that it had struggled in a number of others and had failed to demonstrate progress overall. In addition, I did not believe that the Inquiry had consistently undertaken its work in a timely, inclusive and transparent way. It was apparent to me and the Panel that the Inquiry could not be delivered through a traditional public inquiry approach alone.

That is why I announced this review. Its purpose is to set a clear direction for the Inquiry and to indicate in practical terms how it will fulfil its remit without unnecessary delay. The Inquiry will now be more agile, more open to participation and more relevant to the needs of children.

The Inquiry has two equally important tasks - to examine closely whether institutions have taken seriously their responsibility to protect children and to make meaningful recommendations for change. We must do this within a reasonable timescale. Children are being abused and exploited today - we cannot wait until the Inquiry has concluded before it has a positive impact on their lives. I plan to make recommendations in an interim report in 2018 and I am determined that the Inquiry makes substantial progress by 2020.

There have been suggestions that the remit of the Inquiry is too broad to succeed. I disagree. Its scope is a virtue, allowing it to recommend fundamental changes beyond the reach of an inquiry with a narrower remit. This is of particular importance where an institution has failed to take appropriate action to protect children in a family or other supposedly “safe” environment.

As recent allegations relating to professional football clubs show, no institution or aspect of institutional life should be beyond our reach. I will call upon the Football Association to provide us with all the findings of the review of allegations of non recent child sexual abuse in football which it has announced. We will scrutinise that report when it is available and check whether further action should be taken by the Inquiry. In the meantime, we will monitor the situation closely.
While I remain confident that the Inquiry’s terms of reference are right, a robust delivery plan is necessary to fulfil them. The Inquiry has set out, for the first time, a timetable of work, enabling all interested parties to follow its progress more closely. There is a renewed focus on identifying the most important actions to protect children. More of the Inquiry’s activity will be conducted in public. I have reviewed the Inquiry’s internal governance to provide stronger accountability and decision-making. There will be no reduction in its commitment to exposing the ways in which institutions have failed victims and survivors in the past. Shedding light on wrongdoing which has long been hidden is of paramount importance to so many victims and survivors of abuse.

In February 2017, the Panel and I will start taking evidence in public with a hearing on the child migration programmes case study. I look forward to this new phase of the Inquiry’s work. The Inquiry has secured permanent premises for hearings from May 2017 in Southwark, central London.

The experiences of victims and survivors remain of central importance to the Inquiry’s work. The Truth Project will continue to grow and I am immensely grateful to all those who have shared their experiences with us, and to those who come forward in future.

I want to provide additional opportunities for people to get involved in the Inquiry’s work. I believe that the programme of work described in this report provides an opportunity for public consideration of issues at the heart of the Inquiry’s remit. We have set out a full seminar programme for 2017 and I am inviting views on issues which we should address in our work in 2018. We will hold a Victims and Survivors Forum early next year to give the Forum the opportunity to discuss this. I also very much value the continuing contribution of the Inquiry’s Victims and Survivors Consultative Panel.

Since becoming Chair, I have spoken to many people who have been affected in some way by child sexual abuse - as victims and survivors, as those working hard each and every day to keep today’s children safe, as concerned parents, and many others. The message to me is loud and clear: this Inquiry must deliver on its promise to expose what went wrong in the past and provide a safer future for today’s children.

Professor Alexis Jay OBE
Chair of the Independent Inquiry into Child Sexual Abuse
Background

The first paragraph of the Inquiry’s terms of reference sets out the Inquiry’s task:

- to consider the extent to which state and non-state institutions have failed in their duty of care to protect children from sexual abuse and exploitation;
- to consider the extent to which those failings have since been addressed;
- to identify further action needed to address any failings identified;
- to consider the steps which it is necessary for state and non-state institutions to take in order to protect children from such abuse in future; and
- to publish a report with recommendations.

We will examine the failure of institutions to protect children from sexual abuse, and recommend the changes needed to ensure that children are better protected from sexual abuse. Both tasks are of critical importance. Neither is more urgent, valuable or significant than the other.

This review does not alter the Inquiry’s terms of reference, which were set by the Home Secretary and remain unchanged.
THE REVIEW
The review has examined all aspects of the Inquiry’s programme of work, its governance arrangements and engagement with all relevant parties. The conclusions of the review are set out below. The following sections set out the Inquiry’s work to date and plans for taking forward the conclusions from the review.

Review conclusions

1. That the strategic approach of the Inquiry, delivering through three major strands of work - public hearings, research and analysis, and the Truth Project - is right but that their implementation of this approach has been too slow.

2. That the Inquiry has done valuable work to date in a number of areas but must demonstrate this more clearly.

3. That the Inquiry needs rebalancing to ensure sufficient attention is paid to making recommendations for the future.

4. That the Inquiry's commitment to exposing past failures of institutions to protect children from sexual abuse should remain unchanged.

5. That the Inquiry needs to publish a regular timetable of its activity starting with 2017/18.

6. That the governance of the Inquiry needs revising to provide stronger accountability and oversight of the programme of work.

7. That those with an interest in the Inquiry’s work should have more opportunity to engage with it.

8. That the Inquiry’s relationship with victims, survivors and others should be kept under constant review.

Review conclusions - detailed findings

Public hearings

Public hearings are central to the Inquiry’s work to examine and expose institutional failures. During 2016 we held 11 preliminary hearings and 205 core participants have been designated across seven investigations. The Inquiry has sent legal requests to hundreds of institutions likely to have relevant information asking them to submit such evidence. We have received 86,000 documents so far.

The review has considered in detail each of the Inquiry’s existing investigations, to make sure that they remain fit for purpose and can be delivered in an appropriate timeframe. The Inquiry remains committed to pursuing each of these, as they play an important part in its task of examining institutional failure. We are refining the methodology for each investigation and will use a range of techniques to ensure they remain focused and deliverable. These include
the use of statutory powers to obtain relevant evidence, reviews of official records, case studies, public hearings, primary research, issues papers and seminars, as appropriate.

We will accelerate the progress of public hearings and will hold four public hearings during 2017:

- In February, the first part of the child migration programmes case study in the Children Outside the UK investigation will be held. This will hear evidence from experts and others to provide an overview of the child migration programmes;
- In July, the second part of the child migration programmes case study will be heard. This hearing will cover evidence on behalf of key institutions based in England and Wales which were responsible for sending children overseas as part of the migration programmes;
- In October, a hearing in relation to the Cambridge House, Knowl View and Rochdale investigation; and
- In December, a hearing in relation to the English Benedictine Congregation case study in the child sexual abuse in the Roman Catholic Church investigation.

We are also planning public hearings in the Internet investigation and Chichester Diocese case study in the Anglican Church investigation in early 2018.

For the first time, we are providing a progress report for each investigation (Annex A). This includes proposed changes to the scope and timing of the hearing for the investigation into the institutional responses to allegations of sexual abuse involving the late Lord Janner of Braunstone QC. Annex A also includes information about key milestones in the investigations and more details about the Inquiry’s working methods for investigations such as those into failures in Lambeth and Rochdale. If the Inquiry identifies matters which require investigation in order for it to fulfil its terms of reference, it is able to launch further investigations as necessary.

In addition to the public hearings, the programme of preliminary hearings will continue. Preliminary hearings are an important mechanism for updating core participants and the public on the progress of investigations. They also allow the Chair to hear legal submissions and make the procedural decisions that are necessary to progress the investigation to a public hearing. The preliminary hearings will cover a number of subjects, including the child migration programmes case study, accountability and reparations for victims and survivors of abuse and the investigation into institutional responses to allegations of child sexual abuse involving the late Lord Janner of Braunstone QC.

Hearings will be held in the Inquiry's new hearing centre in Southwark in central London. Initial agreement was reached with the landlord on 1 November and preparatory work is now underway. The new centre is expected to be ready at the end of May 2017. Any hearings
before that date will be held in the International Dispute Resolution Centre in central London - a venue used previously by other public inquiries.

Research and analysis

Inquiries do not usually include a significant research element. The examination of a past event through a public hearing is the traditional approach of an inquiry. But the nature and breadth of this Inquiry’s terms of reference require it to make recommendations across an unprecedented range of institutions.

The Inquiry cannot make effective recommendations for change solely by considering the failings of the past. The nature of the problems that society faces has changed over time, including the role of the internet and technology in facilitating abuse, and the blight of modern day child sexual exploitation. Finding the best solutions requires a comprehensive understanding of today’s challenges. The Inquiry’s programme of research and analysis is essential to that task.

The Inquiry will undertake an expanded programme of research and analysis for 2017/18. To date, the Inquiry has performed comprehensive reviews of existing research and evidence on a range of topics, including child sexual abuse in the Roman Catholic and Anglican Churches, custodial institutions, children’s residential care and residential schools. The Inquiry is also reviewing the available research and evidence about the impacts that child sexual abuse has on victims and survivors, as children and into adulthood. This is important work, as it has identified gaps in the existing body of knowledge about child sexual abuse.

The review has concluded that better use can be made of research and analysis across the Inquiry. Throughout 2017/18, the Inquiry will deliver a programme of new research into child sexual abuse and exploitation. For example, new research will be conducted into how churches have implemented child protection policies in practice. This will respond to a gap in our knowledge about how well the safeguarding policies of the Roman Catholic and Anglican Churches are working on the ground to protect children. Further details of the primary research programme for 2017/18 can be found in Annex B.

Within the research and analysis work, three themes for focus have been identified for 2017/18, with supporting seminars.

Victim and survivor voices and experiences - broadening and deepening the Inquiry’s understanding of the perspectives and experiences of people who have suffered child sexual abuse.

- **victim and survivor experiences**: impacts of abuse, support services and redress for victims and survivors

- **victim and survivor voices**: themes from the first year of the Truth Project
social and political narratives about child sexual abuse: understanding how attitudes to child sexual abuse have influenced the ways in which society and institutions respond to sexual abuse

Support services and prevention of and response to abuse - developing the Inquiry’s understanding of the services and support available to victims and survivors of child sexual abuse and the prevention of and response to abuse.

- preventing and responding to child sexual abuse: learning about the research evidence on best practice overseas
- health: understanding current policies and practices in institutions in the health sector
- the criminal justice system: identifying, preventing and responding to child sexual abuse in the criminal justice system

Previous reports and inquiries - reviewing the implementation and effectiveness of recommendations from previous reports and inquiries into child sexual abuse.

The programme of seminars, which will cover a number of these topics, can be found at Annex C. Their purpose is to gather information and views about these important topics, to help the Inquiry to identify areas for further investigation and scrutiny.

The Truth Project

The Truth Project provides an unprecedented opportunity to listen to and learn from the experiences of victims and survivors of child sexual abuse. It will inform the Inquiry’s view of the nature and extent of child sexual abuse in England and Wales. As importantly, it will ensure the Inquiry creates a permanent legacy of the profound effects of child sexual abuse. Where victims and survivors have given their consent, experiences shared with the Truth Project will also form part of the Inquiry’s research and analysis work.

Following a successful pilot of the Truth Project in late 2015, it was launched in May 2016. Private sessions are being held in the north west, north east, Wales and London, and will begin in the south west in the new year. Victims and survivors who want to share their experiences can do so in a face-to-face session in a comfortable and private venue. If they prefer, victims and survivors can also share their experiences with us in writing. People who participate in the Truth Project are offered emotional and practical support to do so.

The Chair and Panel are clear that the work of the Truth Project should continue. The experiences of people who have suffered sexual abuse in their childhoods remain of central importance.

Earlier this month, we published the first anonymised summaries of experiences from victims those who have taken part in the Truth Project. The experiences provide an indication of the suffering of victims and survivors who were abused or let down by those in authority who
should have protected them. The Inquiry will continue to publish anonymised summaries of the experiences of victims and survivors.

A full report, setting out the Inquiry’s learning from the Truth Project to date, will be published in October 2017.

**Far-reaching recommendations for change**

The Chair, in her statement of 17 October 2016, provided an update on the review and stated her intention to sharpen the Inquiry’s focus on making recommendations for the future. She announced that the Inquiry’s recommendations would be made across four major themes:

- **Cultural**: the attitudes, behaviours and values within institutions that prevent us from stopping child sexual abuse;
- **Structural**: the legislative, governance and organisational frameworks within and between institutions;
- **Financial**: the financial, funding and resource arrangements for relevant institutions and services; and
- **Professional and political**: focusing on the leadership, professional and practice issues for those working or volunteering in relevant institutions.

This thematic approach will ensure that the Inquiry’s recommendations address the fundamental matters which are relevant to the full breadth of institutions within its remit.

**Governance**

As well as reviewing the future contribution of the Inquiry’s three major strands of work, the review has considered the Inquiry’s internal organisation to ensure that its work is led and managed as effectively as possible. A new internal governance structure has been established and is now in operation. The Chair was keen that she and members of the Panel became more involved in the delivery of the three work strands. New structures have been established to enable this. Each strand is now overseen by a Panel member, providing stronger accountability for delivery and making the most of the expertise and experience at the Inquiry’s disposal.

**Engagement**

It is important that the Inquiry listens to and learns from the views of all those with an interest in protecting children from abuse - victims and survivors of abuse, those with knowledge and experience of child protection, and the institutions which are charged with keeping children safe.

The Chair and Panel are keen to provide more opportunities for people to follow the work of
the Inquiry. The Victims and Survivors Forum will play an increased role over 2017/18, with more events for victims and survivors to discuss and engage in the Inquiry’s work.

The Inquiry is seeking views on the seminar programme. The Inquiry is already working to deliver the seminars scheduled for 2017. Each involves substantial preparatory work and must be planned in advance. As a result, the seminar series is set for 2017. However, the Inquiry is seeking views on which issues it should consider as part of its 2018 programme.

Comments and suggestions for new seminars should be provided in writing to the Inquiry at contact@iicsa.org.uk or Freepost HEAD OFFICE. Comments are requested by 17 March 2017. The Inquiry will also be organising a Victims and Survivors Forum meeting early next year to consider the new programme of seminars. We will publish a summary of the suggestions we receive and the actions we will take in response.

The Inquiry’s investigations are already underway and have established mechanisms for those involved to have their say. As a result, we are not seeking views on these.
THE INQUIRY’S WORK PROGRAMME 2017/18
Independent Inquiry into Child Sexual Abuse
WORK PROGRAMME 2017/18

2018

- Introductory public hearing: online child sexual abuse  
  JAN

- Seminar: social and political narratives about child sexual abuse  
  FEB

- Public hearing: Diocese of Chichester case study (child sexual abuse in the Anglican Church investigation)  
  MAR

- Publication of Inquiry interim report  
  APR
ANNEX A: INVESTIGATION UPDATE
Cambridge House, Knowl View and Rochdale

This investigation is an inquiry into allegations of the sexual abuse and exploitation of children residing at or attending Cambridge House Boys Hostel, Knowl View School and other institutions where their placement was arranged or provided by Rochdale Borough Council. It will consider the involvement of Cyril Smith, former MP for Rochdale, amongst other matters. Preliminary hearings were held on 16 March and 27 July 2016 and core participants have been designated. This investigation will shortly begin requesting statements from a number of witnesses, including complainants.

Although the investigation began by reviewing the material previously collated by Neil Garnham QC for his independent review for Rochdale Borough Council, the scope is wider. The Inquiry investigation not only covers failings by Rochdale Borough Council, it also extends to a number of other public bodies which may have known about the risks to children who resided at Cambridge House or Knowl View School (as well as risks to children who may have resided in other settings). The Inquiry will not repeat work already carried out by the Garnham Review but will undertake its own critical analysis of the actions of Rochdale Borough Council and other relevant public bodies. As a consequence, the Inquiry has been obtaining evidence from other organisations, including Greater Manchester Police.

In addition to obtaining statements from witnesses in the coming weeks, we will continue to obtain and analyse documents from institutions. We expect to hold a single public hearing in October 2017 to examine issues at Cambridge House and then Knowl View School. This hearing will consider Cyril Smith’s involvement in both these settings and the role played by other authorities in respect of those children believed to be at risk of sexual abuse.

Child sexual exploitation by organised networks

This investigation will examine how effectively or otherwise institutions have responded to child sexual exploitation by organised networks. Building on previous investigations and inquiries, it will assess how effectively institutions, such as those working in criminal justice, health and education, learn lessons, implement recommendations and put in place new strategies to prevent child sexual exploitation.

To date, we have focused on identifying the most effective way to approach this wide-ranging topic. We have analysed data which may help us to establish the features that are likely to be associated with potential vulnerability to child sexual exploitation in a particular geographical area. Using this information, we will select a sample of geographical areas and seek information from institutions in those areas during the first half of 2017.

In addition, we will carry out qualitative research with convicted sexual offenders to understand how child sexual exploitation networks are formed and sustained. By analysing offenders’ motivations and strategies, we will be able to make recommendations setting out better ways to intervene and prevent this abuse in the future. This is likely to require a small
amendment to the investigation’s definition of scope; however, we consider it important to allow us to examine this area thoroughly.

**Accountability and reparations**

This investigation is an inquiry into how effectively or otherwise existing support services and legal processes make reparations to victims and survivors of child sexual abuse and exploitation. A preliminary hearing was held on 29 July 2016. Core participants have been designated in relation to five case studies.

We have held meetings with both claimant and defendant legal representatives, and prepared and published an issues paper on the civil justice system. We have requested evidence from a number of organisations including statistical data. An Inquiry seminar was held on 29 and 30 November 2016 where claimants and defendants gave their views on the civil justice system and presented ideas for improvements. We will follow up on offers of assistance made by these participants to provide further information and data.

The research team is analysing the data from the Criminal Injuries Compensation Authority (CICA) for 2013-2015 to understand what amounts are currently paid to victims of child sexual abuse. We will hold a further seminar in relation to CICA in February 2017.

This investigation more generally is underpinned by work to consider the extent of support services available to victims and survivors of abuse and the ways in which these services are provided.

In March 2017, we will hold a preliminary hearing to consider submissions on the scope of our public hearings in relation to the five cases studies in 2018. The five case studies are North Wales children’s homes; Forde Park Approved School; St Leonard’s children’s home; St Aidan's & St Vincent’s children’s homes; and Stanhope Castle Approved School. We have started to make requests for information to relevant institutions and will begin making requests for statements from core participants in early 2017.

**Children in custodial institutions**

This investigation is an inquiry into the extent of any institutional failures to protect children from sexual abuse and exploitation while in custodial institutions including secure children’s homes, secure training centres and youth offender institutions.

We have sent 36 requests for evidence to local authorities, 16 to police forces and 33 to central government departments and other organisations covering witness statements and information about allegations of child sexual abuse in custody. We have requested a witness statement about the training of custodial staff and mechanisms in place for reporting allegations while in custody. In addition, we have held a number of briefing meetings with relevant individuals including HM Chief Inspector of Prisons. This approach will allow the Inquiry to consider information from a range of sources and identify any information gaps.
We continue to liaise closely with Durham Constabulary in relation to Medomsley Detention Centre and have sent requests for information and evidence to the Crown Prosecution Service and the Crown Court. Subject to further liaison with Durham Constabulary, we will be able to determine the nature and extent of the public hearing to follow. We are currently considering the timing of our first preliminary hearing.

We will also undertake qualitative research in three young offender institutions. This research will involve interviews with staff and young people about sexual abuse safeguarding procedures and practices.

The Internet

This investigation is an inquiry into institutional responses to child sexual abuse and exploitation facilitated by the internet.

We are undertaking substantial preparatory work in connection with this topic, to ensure that the investigation is focused and proportionate.

We have met with the Internet Watch Foundation and the National Crime Agency’s Child Exploitation and Online Protection Command, to obtain a better understanding of the law enforcement approach in this area. Our research team, working with NatCen Social Research, and other providers to be announced, is undertaking three rapid evidence assessments covering the scale of online child sexual abuse, the characteristics of those who commit online child sexual abuse, and the characteristics of victims of online child sexual abuse.

Following further briefing meetings, we expect to issue requests for evidence in early 2017. We are planning to open the investigation to core participant applications in the middle of 2017 and hold our first introductory public hearing in early 2018. This will encompass the detection of and responses to online child sexual abuse. We will also start research into the risks and protection factors relating to child sexual abuse associated with, or facilitated by, online gaming technologies. In addition, we have planned an evaluation of e-safety interventions in schools.

Investigation into the institutional responses to allegations of child sexual abuse involving the late Lord Janner of Braunstone QC

This investigation is an inquiry into the institutional responses to allegations of child sexual abuse involving the late Lord Janner. Preliminary hearings were held on 9 March and 26 July 2016 and core participants have been designated.

We have obtained disclosure of materials from a number of organisations, including the Crown Prosecution Service, Leicestershire Police, the Independent Police Complaints Commission (IPCC), Leicestershire County Council, the Labour Party and central government departments. Requests for evidence have also been sent to individuals who may hold relevant material. We are considering approximately 100,000 pages of material.
We have started requesting witness statements from institutions and individuals. We have also instructed expert witnesses to produce a report on the state of residential care and to report on the methods of conducting criminal investigations of child sexual abuse allegations in the relevant time period.

On 16 November 2016, we announced that it had been necessary to postpone the public hearing in this investigation previously scheduled to take place in March 2017. The reason for this was the need to coordinate how evidence was obtained from witnesses so that it does not prejudice criminal investigations and to protect the welfare of complainants. Work on the investigation progresses in the meantime. We are analysing potentially relevant material and will make further requests for evidence in due course. We continue to liaise closely with the institutions concerned with ongoing criminal investigations. Subject to their progress, we expect to seek witness statements from a number of witnesses.

In light of her review, the Chair will issue a provisional decision that explains her proposal to proceed with the investigation with a stronger focus on the institutions and the timing of the oral hearings. The provisional decision proposes that public hearings will be held once the Chair is satisfied that an appropriate balance has been struck to minimise: duplication of work that is being conducted by other organisations, in particular the IPCC; the risk that a public hearing will contaminate evidence relevant to any criminal proceedings; and the risk that the welfare of some individuals may be adversely affected by repeated questioning about issues relevant to this investigation.

As a next step, the provisional decision will be circulated to core participants and other interested parties. Submissions will be sought from core participants and others with a particular interest in the investigation by mid-February 2017 before the Chair reaches a final view. If needed, a preliminary hearing will be scheduled next year for matters relating to the investigation to be considered.

Children in the care of Nottinghamshire Councils

This investigation is an inquiry into the extent of any institutional failures to protect children in the care of Nottingham City and Nottinghamshire County Councils from sexual abuse and exploitation.

We have made requests for disclosure of materials to Nottinghamshire County Council, Nottingham City Council, Nottinghamshire Police, the Crown Prosecution Service, the Department of Health and the Disclosure and Barring Service. We have been analysing the material received to date, approximately 600 documents, to inform the investigation and help us make further focused requests for additional documentation.

We will employ a variety of methods to progress the investigation. These include further requests for documents and witness statements, gathering evidence through research and analysing accounts of abuse provided to the Inquiry. We are considering how we may employ case studies to progress this investigation in a focused and proportionate way.
We are currently planning to open the core participant application window by March 2017. Once applications have been received and considered, we will hold the first preliminary hearing in this investigation.

We are currently considering whether it may be necessary to make some changes to this investigation’s definition of scope, to ensure it remains focused and proportionate. If we reach a provisional view that changes are necessary, we will consider seeking views from the Councils concerned, the police, the Crown Prosecution Service, and those complainants who we know wish to apply for core participant status in due course.

**Child sexual abuse in the Anglican Church**

This investigation is an inquiry into the extent of any institutional failures to protect children from sexual abuse within the Anglican Church. The investigation includes two case studies into the Diocese of Chichester and the case of Peter Ball, as well as any failures to protect children in the wider Anglican Church. Preliminary hearings were held on 16 March and 27 July 2016 and core participants have been designated.

27,000 documents have been obtained. The majority of these have been provided by the Archbishop’s Council, which is providing materials on behalf of the various Dioceses. Materials have also been sought and received from a number of individuals and institutions, including police forces, the Independent Schools Inspectorate, the Crown Prosecution Service, the Charity Commission and the Ecclesiastical Insurance Office.

We have spoken to witnesses and started the process of obtaining witness statements. We have also undertaken a rapid evidence assessment into the literature and evidence in relation to child sexual abuse in the Anglican and Roman Catholic Churches. This was necessary in order to analyse what is known about child sexual abuse and exploitation in the two churches particularly in relation to prevalence; the characteristics of victims, survivors and sexual offenders; and the relevance of source material in respect of the selected case studies.

We are currently analysing the material obtained. In the first quarter of 2017, we expect to start making requests for witness statements from core participants. We plan to hold our first public hearing in this investigation in March 2018 in relation to the Chichester Diocese case study. A further public hearing will follow, covering issues relating to Peter Ball and the wider Anglican Church.

**Child sexual abuse in residential schools**

This is an investigation into the sexual abuse and exploitation of children in residential schools. The investigation is limited to schools with a boarding element. Its principal focus will be forward-looking, focusing on assessment of contemporary practice and making recommendations.

Substantial preliminary work has been undertaken. We have made requests for evidence to 22 institutions, 13 of which are residential schools where we are aware that a member of staff or
an adult connected with the school has been convicted of child sexual abuse. We have asked these schools to provide information regarding all allegations of child sexual abuse connected with the school, including allegations involving members of staff, individuals connected with the school and peer-on-peer abuse. We have asked schools to provide details of the allegation, how it was investigated and the outcome. We have also asked schools to provide copies of their child protection policies and procedures in force at the time of alleged incidents, and current safeguarding policies and procedures. We have received most of this material and a full analysis has started.

We expect to make progress in this investigation through public hearings on specific case studies, seminars involving self-selected schools and primary research projects. We have not yet designated core participants.

Allegations of child sexual abuse linked to Westminster

This investigation is an overarching inquiry into allegations of child sexual abuse and exploitation involving people of prominence, past and present, associated with Westminster.

We have requested and obtained documents and statements from political parties, individuals and the Home Office. We have inspected documents held by the Cabinet Office and the security and intelligence agencies. We have undertaken work to identify other sources of material which may be relevant, including university libraries which hold political papers. This work is central to understanding the extent to which state institutions may have been aware of allegations of sexual abuse by people of public prominence associated with Westminster.

We have also obtained police materials from ongoing criminal investigations as well as the review conducted by Sir Richard Henriques for the Metropolitan Police on that force’s handling of non-recent sexual offence investigations. Additionally, we have obtained briefing papers on investigations by the IPCC relating to persons of public prominence associated with Westminster.

One of the individuals of public prominence associated with Westminster being considered by the Inquiry is Cyril Smith, whose conduct in Lancashire is also being considered in the Cambridge House, Knowl View and Rochdale investigation. As part of this review it has become clear that it will be necessary for any evidence gathered by the Rochdale investigation relating to Cyril Smith also to be considered in the context of the Westminster investigation. This is particularly the case in relation to allegations of abuse involving Westminster, including any allegations of cover-up and conspiracy.

We expect to open the window for core participant applications in the third quarter of 2017. A first preliminary hearing will follow.

Protection of children outside the United Kingdom

This investigation is an inquiry into the extent to which institutions and organisations based in England and Wales have taken seriously their responsibilities to protect children outside the
United Kingdom from sexual abuse.

It includes a child migration programmes case study, which has so far been the focus of this investigation. A preliminary hearing for the case study was held on 28 July 2016 and core participants have been designated.

We will hold our first public hearing for the case study in central London, at the end of February 2017. The hearing will give an introduction to the child migration programmes. Expert evidence will be heard on the child migration programmes to provide an overview of the history and development of such programmes until they ended in or around 1974.

We will hold a second hearing in relation to the case study in July 2017. We will determine whether institutions took sufficient care to protect children in the migration programmes and whether appropriate steps were taken in response to allegations or evidence of sexual abuse of child migrants. We also expect to hear evidence at the second hearing on the adequacy of support and reparations offered by institutions in England and Wales to child migrants who suffered sexual abuse. During the hearings we will hear accounts of former child migrants.

We have made requests for documentation relevant to the child migration programmes to a range of individuals and organisations. We are also obtaining witness statements from former child migrants. We will hold a further preliminary hearing on 31 January 2017 to ensure that preparations are on course.

**Children in the care of Lambeth Council**

This investigation is an inquiry into the extent of any institutional failures to protect children in the care of Lambeth Council from sexual abuse and exploitation. Preliminary hearings were held on 24 March and 27 July 2016 and core participants have been designated.

The investigation is focusing primarily on abuse which took place in the 1980s and 1990s. In so doing, the investigation will analyse the extent to which institutions failed in their duty of care to protect children from sexual abuse and exploitation in Lambeth.

We have made substantial requests for documentation from Lambeth Council and the police. There is a large quantity of relevant documentation, which we are analysing. The Inquiry will consider whether the recruitment, vetting and training of social services staff at the Council were good enough. In addition, the Inquiry will seek to identify potential case studies connected to a specific home(s), issues concerning individual sexual offenders and wider thematic issues. This will help the Inquiry to focus on relevant and important issues at a public hearing.

We have received the first report from the Shirley Oaks Survivors Association (SOSA), “Turning a Blind Eye for 33 Years”. Research is also underway into Lambeth's demographics and its Looked After Children, as well as the structure and funding arrangements for the provision of services to those children. We will also consider any new information which SOSA publish or provide to the Inquiry.
The Inquiry was disappointed to hear of SOSA’s recent decision to withdraw from the investigation and hopes that SOSA or its members will take part in the future.

Child sexual abuse in the Roman Catholic Church

This investigation examines the extent of any institutional failures to protect children from sexual abuse within the Roman Catholic Church in England and Wales. It includes two case studies, the first relating to the English Benedict Congregation and the second to the Archdiocese of Birmingham. A preliminary hearing was held on 28 July 2016 and core participants have been designated.

The Inquiry will keep under review the need to consider allegations concerning other institutions relating to the Roman Catholic Church. However, detailed consideration of the two identified case studies will give the Inquiry a thorough insight into the institutional failures to protect children from sexual abuse in the Roman Catholic Church.

Over 4000 potentially relevant documents have been obtained from the English Benedict Congregation and from Ampleforth, Belmont, Buckfast, Douai Abbey, Downside, Ealing Abbey, St Mary's, Stanbrook, Worth and Curzon Park (including, where relevant, materials from any associated school as well as from the Abbeys). Material has also been obtained from a number of police forces, the Independent Schools Inspectorate and the Charity Commission. We have also obtained documentation from the Archdiocese of Birmingham, and from the Roman Catholic Church. This material is currently being analysed.

The Inquiry has also undertaken a rapid evidence assessment of the literature and evidence which exists concerning the prevalence of child sexual abuse in the Anglican and Roman Catholic Churches.

We will request statements from core participants in early 2017. We will concentrate work first on materials relevant to the English Benedict Congregation, including selecting material for disclosure to relevant core participants. The Inquiry will hold a further preliminary hearing and a public hearing in December 2017. Further public hearings in connection with the Archdiocese of Birmingham and the wider Roman Catholic Church will follow later in 2018.

In 2017, a research project will examine how national safeguarding policy and practices have been implemented at a local level by relevant church authorities.
ANNEX B: RESEARCH PROGRAMME 2017/18
Annex B - Research programme for 2017/18

The Inquiry will develop, manage and deliver research and analysis of the highest possible quality. This research and analysis will help to support the work of current investigations, scope future work for the Inquiry and will generate original research on child sexual abuse. The Inquiry’s robust ethical approach means that for primary research studies, people will be able to opt-in with the assurance that their identity and that of any institution will be protected. This in turn will allow people to speak freely and with confidence about their experiences, whilst at the same time ensuring appropriate safeguarding and reporting obligations are adhered to.

The Inquiry’s programme of primary research (research that collects and analyses new data) for 2017/18 is set out on the following pages. Some of the projects will run into 2018 with further updates to follow. Throughout 2017/18 we will also analyse the information we gather through the Truth Project, including the experiences shared with us by victims and survivors, where they have provided their consent. We will also continue with our work to assess and analyse existing research on a number of topics using the rapid evidence assessment approach.
## ANNEX B: RESEARCH PROGRAMME

<table>
<thead>
<tr>
<th>Investigation</th>
<th>Research Project</th>
<th>Inquiry themes</th>
</tr>
</thead>
<tbody>
<tr>
<td>Anglican and Roman Catholic churches</td>
<td>Qualitative research in a sample of dioceses, interviewing clergy, officials, and victims and survivors. The aim is to understand how national safeguarding policy and practice has been implemented at a local level.</td>
<td>🌏 Cultural 🌘 Structural 🌄 Professional and political</td>
</tr>
<tr>
<td>Child Sexual Exploitation by organised networks</td>
<td>Qualitative research with perpetrators to understand how offending networks are formed and sustained, prevention approaches and potential protective factors.</td>
<td>🌏 Cultural 🌄 Professional and political</td>
</tr>
<tr>
<td>Accountability and reparations</td>
<td>Qualitative research with victims and survivors to gather perspectives on support services strengths and challenges associated with different approaches.</td>
<td>🌘 Structural 🌣 Financial 🌄 Professional and political</td>
</tr>
<tr>
<td>Children in custodial institutions</td>
<td>Qualitative and quantitative research with the general public to gather views on sentencing and accountability in child sexual abuse cases.</td>
<td>🌏 Cultural 🌘 Structural 🌣 Financial 🌄 Professional and political</td>
</tr>
<tr>
<td></td>
<td>Qualitative research in three young offender institutions. Interviews with staff and young people about sexual abuse safeguarding procedures and practices.</td>
<td>🌏 Cultural 🌘 Structural 🌣 Financial 🌄 Professional and political</td>
</tr>
</tbody>
</table>
ANNEX B: RESEARCH PROGRAMME

**Residential Schools**

- **Investigation**: Survey of child sexual abuse prevalence in schools to understand the scale of the problem.
- **Research Project**: Qualitative research in a sample of schools to understand the nature of child sexual abuse, risk and protective factors. Interviews with victims and survivors, staff, parents and children and young people.
- **Inquiry themes**: Cultural, Structural

**Internet**

- **Research Project**: Qualitative research with children and young people to understand risk and protective factors for child sexual abuse associated with or facilitated by online gaming technologies.
- **Research Project**: A process and impact evaluation of e-safety interventions delivered in schools to understand the effectiveness of prevention programmes.
- **Inquiry themes**: Cultural, Structural, Financial, Professional and political
ANNEX C:
SEMINAR PROGRAMME
2017/18
February 2017:

“Criminal injuries compensation”

Follows the Inquiry’s issues paper consultation about the Criminal Injuries Compensation Authority and criminal compensation orders, which closed in September 2016.

To gather information and views about:

- The experiences of people who have sought criminal compensation, including issues and obstacles to making applications for compensation
- The process of applying for criminal compensation and the appeals process
- The level of compensation awarded, including grounds for non-payment of awards
April 2017:
“Preventing and responding to child sexual abuse - learning from best practice overseas”

To gather information and views about what we can learn from best practice overseas in:

- **primary prevention - stopping abuse and exploitation from happening in the first place**
- **identification, disclosure, reporting and responses to abuse**
- **the control and management of perpetrators and the prevention of reoffending**
- **provision of support for victims and survivors of child sexual abuse**
July 2017:
“Victims and survivors’ experiences: impacts, support services and redress”

To gather information and views about:

- the support needs of victims and survivors of abuse and their families
- the support services needed to meet those needs
- the education and development needs of professionals working with victims and survivors
- the role of services and professionals in supporting victims and survivors of abuse and minimising the risks of re-traumatisation
- current provision of support services and the opportunities for improvement
- outcomes for victims and survivors following investigations into abuse, including compensation and reparation
September 2017:
“The health sector”

To gather information and views about:

- The current framework of relevant legislation, policies and standards in the health sector in preventing and responding to child sexual abuse
- The role of regulation and governance in assuring compliance with child protection requirements
- The training, guidance and support currently available to health sector organisations to improve the prevention and response to child sexual abuse
- Joint working and information sharing amongst health sector organisations and their partners to prevent and respond to child sexual abuse
November 2017:
“The criminal justice system”

To gather information and views about:

- Collaborative working in the criminal justice system and its role in responding to child sexual abuse
- The risk of re-traumatisation of victims and survivors who are in contact with the criminal justice system and how this risk can be minimised
- How the criminal justice system meets the needs of offenders who are victims and survivors of child sexual abuse
- The support needs of victims and survivors in contact with the criminal justice system
February 2018:
“Social and political narratives about child sexual abuse”

To gather information and views about:

- How attitudes and norms about childhood and child sexual abuse have changed over time.
- The ways in which changing norms may have influenced views about best practice in child protection, and the ways in which institutions respond to child sexual abuse.
- How the social and political context influences institutional responses to abuse.